

## City of Virginia Beach

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OFFICE OF THE CITY MANAGER (757) 385-4242 FAX (757) 427-5626

September 7, 2012

The Honorable William D. Sessoms, Jr., Mayor Members of City Council

Subject: Urban Crescent Initiative Follow Up

Dear Mayor and Council Members:

Attached is the letter sent by the Urban Crescent Mayors & Chairs to the Governor, the General Assembly, and others. This convincing presentation of the need for increased transportation funding was an effort jointly begun by Mayor Sessoms and Mayor Fraim. Also enclosed is an analysis of the cost of inaction in the terms of lost productivity, etc. Finally, there is a display of possible transportation funding options.

Current estimates indicate that by 2017 the state will no longer be able to fund further construction for transportation and it is likely we will not be able to fully fund the match for federal transportation dollars. A few years ago in Virginia Beach, we received over \$32 million dollars a year in urban funding. We now receive zero. The transportation financing crisis is real and is upon us.

The Virginia Chamber of Commerce will be receiving this information later this month. We expect a summit between the Chamber of Commerce and the Urban Crescent Mayors & Chairs a few weeks later. Hopefully, we will certainly have transportation funding as a priority item in our upcoming legislative agenda.

I will keep you informed on this important issue.

With Pride in Our City,

ies K. Spore Manager

JKS/RRM/tdr

Attachments

cc: The Honorable Members of the General Assembly Delegation

#### MEMBER JURISDICTIONS

ALEXANDRIA ARLINGTON **ASHLAND BOWLING GREEN** CAROLINE **CHARLES CITY** CHESAPEAKE CHESTERFIELD COLONIAL HEIGHTS DINWIDDIE **DUMFRIES EMPORIA FAIRFAX CITY** FAIRFAX COUNTY **FALLS CHURCH** FRANKI IN FREDERICKSBURG GLOUCESTER GOOCHLAND GREENSVILLE **HAMPTON HANOVER HENRICO HERNDON** HOPEWELL ISLE OF WIGHT JAMES CITY KING GEORGE **LEESBURG** LOUDOUN **MANASSAS** MANASSAS PARK **NEW KENT NEWPORT NEWS NORFOLK PETERSBURG** POQUOSON PORTSMOUTH PORT ROYAL **POWHATAN** PRINCE GEORGE PRINCE WILLIAM **PURCELLVILLE** RICHMOND **SMITHFIELD** SOUTHAMPTON **SPOTSYLVANIA STAFFORD** SUFFOLK SURRY

> SUSSEX VIENNA

VIRGINIA BEACH

WILLIAMSBURG

WINDSOR YORK September 4, 2012

The Honorable Robert F. McDonnell Governor Commonwealth of Virginia

The Honorable William T. Bolling Lieutenant Governor

The Honorable Thomas K. Norment, Jr. Majority Leader Senate of Virginia

The Honorable M. Kirkland Cox Majority Leader Virginia House of Delegates The Honorable William J. Howell Speaker of the Virginia House of Delegates

The Honorable Richard L. Saslaw Minority Leader Senate of Virginia

The Honorable David J. Toscano Minority Leader Virginia House of Delegates

Fredericksburg Area General Assembly Delegation Hampton Roads General Assembly Delegation Northern Virginia General Assembly Delegation Petersburg Area General Assembly Delegation Richmond Area General Assembly Delegation

Dear Governor McDonnell, Lieutenant Governor Bolling and Members of the Virginia General Assembly:

As local elected officials within the Urban Crescent, we appreciate your past efforts to address transportation funding. However, we have become increasingly alarmed by the transportation funding crisis currently facing the Commonwealth. We are writing to you to highlight the necessity for additional funding to address transportation infrastructure needs throughout our state.

On June 7, 2012, local elected officials from throughout the Crescent, which encompasses localities from Northern Virginia through the Richmond region to Hampton Roads, met to discuss these critical issues that affect the daily lives of all our residents. The consensus at the meeting was that Virginia's transportation system is significantly underfunded and the situation continues to deteriorate, as evidenced by some startling facts:

- State secondary and urban system construction funds have been eliminated.
- By 2017, no state funds will be available for highway construction, and the Commonwealth will be unable to fully match federal funds.
- Approximately 26 percent of VDOT-maintained roadways statewide are in poor condition, according to VDOT. However, that number is 34 percent for the Urban Crescent, including 39 percent in Northern Virginia, 36 percent in Hampton Roads and 31 percent in Richmond.

- Only 66 percent of Virginia's secondary roads currently meet pavement performance targets. The cost, using VDOT's estimates, of meeting VDOT's goal of 82 percent of secondary roads in fair or better condition could be \$1.3 billion to \$1.8 billion.
- As localities continue to address congestion by providing more transit options, transit funding provided by the Commonwealth is far short of what is needed.
- In the Richmond area, commuters waste 20 hours per year stuck in traffic.
- In Hampton Roads, commuters waste 34 hours, and in
- Northern Virginia, commuters waste 74 hours.
- The morning and evening rush hours in the Urban Crescent last as long as two and a half to seven hours each day.

While a strong transportation system is important to all regions of the Commonwealth, it is particularly critical to the Urban Crescent. Although the Urban Crescent only comprises 24 percent of the land area in Virginia, it comprises 68 percent of the population and generates 79 percent of the gross product of Virginia. We also experience some of the worst traffic in the nation, and the condition of our roads and bridges continues to decline.

Virginians from all walks of life depend on a strong transportation network – allowing residents to travel to job sites, educational institutions, leisure activities and other places they need to reach in daily life. An efficient transportation network links communities; sustains our important tourism industry; maintains Virginia's critical role as a hub of national security efforts; allows businesses to move goods and provide services; and spurs economic development by drawing new businesses and revenues to our state every year. The Urban Crescent's economic health is vital to the Commonwealth, and without new investments in multimodal transportation, each of our regions' economies will decline, resulting in less revenue available to meet the myriad of Virginia's needs. These repercussions are already beginning to be felt, as evidenced by the recent CNBC Rankings of "America's Top States for Business." In the study, which was released on July 13, 2012, the Commonwealth's overall ranking in state competitiveness dropped from #1 to #3, and its ranking for Infrastructure and Transportation dropped from #10 to #33.

Though various efforts have been made in recent years to address the Commonwealth's transportation needs, adequate and sustainable solutions have not been achieved. We believe that the time for action is now, and that inaction is a "traffic tax" on our localities, our residents, our visitors, and our businesses, through decreased productivity, diminished quality of life, higher fuel costs, higher maintenance costs, and increased pollution. In that regard, we have endorsed the attached "Statement of Purpose," which asserts the need for further state investment in transportation infrastructure spending for all transportation modes. It is essential that this new investment come from stable, reliable, permanent, and balanced sources.

We welcome the opportunity to discuss our concerns with you and to assist you with the development of a solution. We look forward to your leadership on this issue. We understand that our representatives cannot solve this problem alone, and it is our intention to engage our business communities and residents in support of this effort. It is our hope that, with all of us working together, we can come to a solution that truly addresses our transportation needs.

Sincerely,

The Mayors and Chairs of Virginia's Urban Crescent

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Nader Baroukh, Mayor, City of Falls Church	Linda J. Johnson
Nader Baroukh, Mayor, City of Falls Church	Linda T. Johnson, Mayor, City of Suffolk
Harm Dulisea	Dwight C. Jones, Mayor, City of Richmond
Sharon Bulova, Chair, Fairfax County	Dwight C. Jones, Mayor, City of Richmond
James H. Burrell	Frankser
James H. Burrell, Chairman, New Kent County	Frank Jones, Mayor, City of Manassas Park
Alex E. Castan	Mall
Alan E. Casteen, Chairman, Isle of Wight County	Mary K. Jones, Chair, James City County
Hed Strang	A Parmoff
Ned S. Creasey, Chairman, Goochland County	Alan P. Krasnoff, Mayor, City of Chesapeake
Milla Signe	Santre. Com
William D. Euille, May r, City of Alexandria	Robert W. Lazaro, Mayor, Town of Purcellville
gd. Ji	Judy S. Lyttle Chair, Surry County
Gerald M. Foreman, Mayor, Town of Dumfries	Judy/S. Lyttle/Chair, Surry County
fair Sin	Risa Markel
Paul D. Fraim, Mayor, City of Norfolk	Lisa C. Merkel, Mayor, Town of Herndon
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Richard W. Glover, Chairman, Henrico County	Harry J. Parrish, Il Mayor, City of Manassas
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Mary Katherine Greenlaw, Mayor City of Fredericksburg	McKinley L. Price, Mayor, City of Newport New
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W. Eugene Hunt, Mayor, City of Pogyoson	Canta Richardson
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Mary Hyghes Hynes, Chair, Arlington County	M Jane Say an
Mary Hughes Hynes, Chair, Arlington County	M. Jane Seeman, Mayor, Town of Vienna

Will Sesson	Mathine Mathine
William D. Sessoms, Mayor, City of Virginia Beach	Kristell C. Umstattd, Mayor, Town of Leesburg
Thomas & Thepperd Je	SE. Via III
Thomas G. Shepperd, Chairman, York County	G. Ed Via, III, Chairmán, Hanover County
S. Scott Silverthorne, Mayor, City of Fairfax	Molly Joseph Ward, Mayor, City of Hampton
Lilbert a. Smith	Paul I. Wight
Gilbert A. Smith, Chairman, Charles City County	Kenneth L. Wright, Mayor, City of Portsmouth
Cover Ala Stewart	Cotto b. Yoh
Corey A. Stewart, Chairman, Prince William County	Scott K. York, Chairman, Loudoun County
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Carter M. Borden, Chairman, Gloucester County	T. Carter Williams, Town of Smithfield

## **STATEMENT OF PURPOSE**

- A modern, efficient multimodal transportation system is essential to the Commonwealth, and is intrinsically tied to continued economic development, growth, job creation and the ability to compete in a global economy. Continued inaction, or a piecemeal approach, to the issue of transportation funding imposes an additional tax on our residents, families and businesses, through decreased productivity, diminished quality of life, higher fuel costs, higher vehicle maintenance costs and increased pollution and a lowered attraction to tourists and business leaders.
- Current state transportation revenues are vastly insufficient to maintain and build the multimodal infrastructure Virginia needs to remain an active and dynamic participant in a 21<sup>st</sup> Century economy. The gap identified between transportation needs and available revenues continues to widen dramatically each year.
- Transportation is fundamentally a state responsibility. As such, the Commonwealth must lead the efforts to provide more revenue for our transportation infrastructure.
- The Commonwealth of Virginia is facing a transportation funding crisis that must be addressed. Virginia needs real transportation solutions that provide significant increases in state transportation funding for all modes from new stable, reliable, permanent, and balanced source(s).
- Individual representatives from the Urban Crescent cannot solve this crisis alone. We, the mayors and chairs of the Urban Crescent, support the General Assembly and encourage our elected state leaders to take bold action to address this crisis.

#### **Distribution:**

### Fredericksburg Area General Assembly Delegation

The Honorable Mark Cole, Delegate
The Honorable John A. Cox, Delegate
The Honorable Mark Dudenhefer, Delegate
The Honorable Peter Farrell, Delegate
The Honorable William J. Howell, Delegate
The Honorable Ryan T. McDougle, Senator
The Honorable Robert D. Orrock Sr., Delegate
The Honorable Margaret B. Ransone, Delegate
The Honorable Bryce Reeves, Senator
The Honorable Richard H. Stuart, Senator
The Honorable Linda Toddy-Puller, Senator

### **Hampton Roads General Assembly Delegation**

The Honorable Kenneth C. Alexander, Delegate The Honorable Mamye E. BaCote, Delegate The Honorable Harry B. Blevins, Senator The Honorable John A. Cosgrove, Delegate The Honorable Gordon C. Helsel, Jr., Delegate The Honorable Keith Hodges, Delegate The Honorable Algie T. Howell, Jr., Delegate The Honorable Salvatore R. Iaquinto, Delegate The Honorable Matthew James, Delegate The Honorable Johnny S. Joannou, Delegate The Honorable Chris Jones, Delegate The Honorable Barry Knight, Delegate The Honorable Lynwood W. Lewis, Jr., Delegate The Honorable Mamie E. Locke, Senator The Honorable L. Louise Lucas, Senator The Honorable Jeffrey L. McWaters, Senator The Honorable John C. Miller, Senator The Honorable Rick Morris, Delegate The Honorable Thomas K. Norment, Jr., Senator The Honorable Ralph S. Northam, Senator The Honorable Brenda L. Pogge, Delegate The Honorable Harry R. Purkey, Delegate The Honorable Lionell Spruill, Sr., Delegate The Honorable Christopher Stolle, Delegate The Honorable Robert Tata, Delegate The Honorable Roslyn C. Tyler, Delegate The Honorable Ronald A. Villanueva, Delegate The Honorable Frank W. Wagner, Senator The Honorable Jeion A. Ward, Delegate The Honorable Mike Watson, Delegate The Honorable David E. Yancey, Delegate

### Northern Virginia General Assembly Delegation

The Honorable David B. Albo, Delegate The Honorable Richard L. Anderson, Delegate The Honorable George L. Barker, Senator The Honorable Richard H. Black, Senator The Honorable Robert H. Brink, Delegate The Honorable David L. Bulova, Delegate The Honorable Charles J. Colgan, Senator The Honorable Barbara J. Comstock, Delegate The Honorable Mark Dudenhefer, Delegate The Honorable Adam P. Ebbin, Senator The Honorable David L. Englin, Delegate The Honorable Barbara A. Favola, Senator The Honorable Eileen Filler-Corn, Delegate The Honorable Thomas A. Greason, Delegate The Honorable Charniele L. Herring, Delegate The Honorable Mark R. Herring, Senator The Honorable Patrick A. Hope, Delegate The Honorable Janet D. Howell, Senator The Honorable Timothy D. Hugo, Delegate The Honorable Mark L. Keam, Delegate The Honorable Kaye Kory, Delegate The Honorable James M. LeMunyon, Delegate The Honorable L. Scott Lingamfelter, Delegate The Honorable Alfonso H. Lopez, Delegate The Honorable David W. Marsden, Senator The Honorable Robert G. Marshall, Delegate The Honorable Joe T. May, Delegate The Honorable Jackson H. Miller, Delegate The Honorable J. Randall Minchew, Delegate The Honorable Chap Peterson, Senator The Honorable Kenneth R. Plum, Delegate The Honorable David I. Ramadan, Delegate The Honorable Thomas Davis Rust, Delegate The Honorable Richard L. Saslaw, Senator The Honorable James M. Scott, Delegate The Honorable Mark D. Sickles, Delegate The Honorable Scott A. Surovell, Delegate The Honorable Luke E. Torian, Delegate The Honorable Jill Holtzman Vogel, Senator The Honorable Vivian E. Watts, Delegate

### Petersburg Area General Assembly Delegation

The Honorable Betsy B. Carr, Delegate The Honorable M. Kirkland Cox, Delegate The Honorable Rosalvn R. Dance, Delegate The Honorable Riley E. Ingram, Delegate The Honorable G.M. Manoli Loupassi, Delegate The Honorable L. Louise Lucas, Senator The Honorable Henry L. Marsh III, Senator The Honorable Stephen H. Martin, Senator The Honorable A. Donald McEachin, Senator The Honorable Delores L. McQuinn, Delegate The Honorable Rick Morris, Delegate The Honorable Joseph D. Morrissey, Delegate The Honorable Thomas K. Norment, Jr., Senator The Honorable Roxann L. Robinson, Delegate The Honorable Frank M. Ruff, Jr., Senator The Honorable Roslyn C. Tyler, Delegate The Honorable R. Lee Ware Jr., Delegate The Honorable John C. Watkins, Senator

### **Richmond Area General Assembly Delegation**

The Honorable Betsy B. Carr, Delegate The Honorable M. Kirkland Cox, Delegate The Honorable Rosalvn R. Dance, Delegate The Honorable Peter Farrell, Delegate The Honorable Thomas A. Garrett, Jr., Senator The Honorable Riley E. Ingram, Delegate The Honorable G.M Manoli Loupassi, Delegate The Honorable Henry L. Marsh III, Senator The Honorable Stephen H. Martin, Senator The Honorable James P. Massie, Delegate The Honorable Jennifer L. McClellan, Delegate The Honorable Ryan T. McDougle, Senator The Honorable A. Donald McEachin, Senator The Honorable Delores L. McQuinn, Delegate The Honorable Joseph D. Morrissey, Delegate The Honorable John M. O'Bannon III, Delegate The Honorable Christopher Peace, Delegate The Honorable Margaret B. Ransone, Delegate The Honorable Roxann L. Robinson, Delegate The Honorable Walter A. Stosch, Senator The Honorable R. Lee Ware, Jr., Delegate The Honorable John C. Watkins, Senator



September 4, 2012

## Congestion Costs of a 'Do Nothing' Approach in Virginia's Urban Crescent

Increasing demands on transportation infrastructure coupled with an evaporating revenue stream for new construction put the future of the Commonwealth's economy at risk. Virginia recently lost its top ranking in the CNBC Best State for Business survey due primarily to inadequate transportation infrastructure.

When analyzing the impact of congestion, it is clear that there are multiple costs that accrue to a geographic area due to a lack of transportation infrastructure. Measuring the impact of these congestion costs can be broken down into two subgroups:

- Systems and users (travel times costs and gasoline/diesel usage)
- Business and resident location (labor mobility, land values, and business investment)

Most studies which estimate the cost of congestion focus simply on the impacts on systems and users, paying specific attention to the value of time lost in traffic and excess motor fuel burned during delays.

Employing analysis conducted by the *Texas Transportation Institute* for the three metropolitan areas for which there is data, the analysis reveals that the total congestion cost over the 28-year period from 2013 to 2040 will cost commuters and businesses in the Urban Crescent approximately \$77 billion, resulting from **5.6** billion hours of delay.

2013-2040 Total Congestion Costs					
PDC	Total Hours Delay	Net Present Value			
Crater	NA	NA			
George Washington	NA	NA			
Hampton Roads	1.3 billion	\$1 <i>7</i> .1 billion			
Northern Virginia	3.7 billion	\$52.7 billion			
Richmond Regional	0.6 billion	\$7.2 billion			
Total	5.6 billion*	\$77 billion*			

2010 Cost Per Person					
PDC	Congestion Cost	Total Hours Delay			
Crater	NA	NA			
George Washington	NA	NA			
Hampton Roads	\$446.8	23.6			
Northern Virginia	\$848.5	41.6			
Richmond Regional	\$270.9	14.3			

NA – the data is not provided for these areas by the Texas Transportation Institute.

\*This figure does not include the Crater and George Washington planning district commissions, which represent an estimated 507,000 residents and 240,000 jobs.

This conservative analysis understates future costs in several important ways. Most importantly, this analysis does not account for the impact on land values or business location decisions. Also, this analysis assumes that congestion will increase at a constant rate per person, while evidence suggests that congestion costs increase exponentially for systems that have exceeded capacity. Forecasters also expect both the value of time and the cost of fuel will increase in real terms, while this analysis uses the 2010 prices for both time and fuel.

#### Methodology

Texas Transportation Institute produces data on the cost of congestion in the 101 largest MSAs in the United States. This analysis employs the cost estimates for Richmond, Hampton Roads, and the Virginia portion of the Washington, DC region. Using Woods and Poole population projections for Virginia cities and counties and the cost of congestion per person in these regions, the cost of congestion for each year from 2013 to 2040 can be estimated (in 2010 \$s). Using a discount rate based on the current 30-year US Treasury yield of 2.52% allows for a final estimate of the Net Present Value of costs resulting from a 'Do Nothing' approach for each region and the Urban Crescent as a geographic unit.



September 4, 2012

# **Revenue Generation Capabilities**

The following table is a summary of the revenue generated from a variety of taxes and fees, some of which were included in HB 3202 (2007).

(\$ millions)							
Revenue Source	Crater	George Washington	Hampton Roads	Northern Virginia	Richmond Regional	Urban Crescent	Statewide
Local income tax of 1%1	\$19.8	\$63.8	\$251.2	\$735.1	\$202.7	\$1,272.6	\$1,639.5
Local sales tax of 1% (levied according to existing local option) <sup>2</sup>	\$18. <i>7</i>	\$38.8	\$194.8	\$358.2	\$1 <i>47</i> .3	\$757.8	\$1,027.9
Tax increase of 10¢-per-gallon on motor vehicle fuels <sup>3</sup>	\$8.7	\$16.6	\$83.6	\$114.1	\$50.7	\$273.7	\$404.8
Property tax of 1¢ per \$100 of assessed value <sup>4</sup>	\$1.3	\$3.5	\$1 <i>7</i> .3	\$37.7	\$10.9	\$70.7	<b>\$97.</b> 1
*5% tax on automobile repairs <sup>5</sup>	\$2.7	\$5.2	\$25.9	\$35.3	\$1 <i>5.7</i>	\$84.8	\$125.4
*Grantors tax of 40¢ per \$100 of assessed value <sup>6</sup>	\$0.8	\$4.1	\$15.2	\$46.2	\$10.4	\$76.7	\$95.1
*Motor vehicle rental tax of 2%7	\$0.2	\$0.4	\$3.7	\$8.6	\$2.5	\$15.4	\$16. <i>7</i>
*One-time vehicle registration fee of 1%8	\$3.3	\$8.4	\$35.1	\$60.6	\$21.4	\$128.8	\$182.6
*Annual registration/inspection fee of \$10 per vehicle9	\$1. <i>7</i>	\$3.3	\$1 <i>4.7</i>	\$18.4	\$9. <i>7</i>	\$47.9	\$76.4
*2% retail tax on motor fuel sales <sup>10</sup>	\$6.0	\$11.4	\$57.3	\$78.1	\$34.7	\$18 <b>7.</b> 5	\$227.1

<sup>\*</sup>Denotes revenue streams included in HB 3202.

<sup>&</sup>lt;sup>1</sup>Income tax revenue based on data from taxable year 2009. Source: Department of Taxation.

<sup>&</sup>lt;sup>2</sup>Sales tax revenue based on 1% local option data for 2011. Source: Department of Taxation.

<sup>&</sup>lt;sup>3</sup>Fuel usage based on per capita fuel consumption estimates of 500 gallons per year. Sources: US Energy Information Administration and the Weldon Cooper Center.

<sup>&</sup>lt;sup>4</sup>Property values based on the fair market value of real estate for tax year 2010. Source: Department of Taxation.

<sup>5</sup>Automobile repair expenditure estimates based on the Consumer Expenditure Survey Data for Households. Sources: Bureau of Labor Statistics, US Census Bureau, and the Weldon Cooper Center.

Grantor's Tax based on deeds of conveyance for FY 2012. Source: Virginia Department of Accounts.

<sup>&</sup>lt;sup>7</sup>Vehicle rentals based on rental tax receipts from July 2011 through June 2012. Source: Department of Motor Vehicles.

<sup>&</sup>lt;sup>8</sup>Vehicle registration revenues on motor vehicles sales/use tax collections from July 2011 through June 2012. Source: Department of Motor Vehicles.

<sup>&</sup>lt;sup>9</sup>Registration/inspections revenue based on vehicle registrations as of June 2011. Source: Department of Motor Vehicles.

<sup>&</sup>lt;sup>10</sup>Motor fuels revenue based on Virginia's average fuel consumption and average price for calendar year 2012. Sources: US Energy Information Administration, the Weldon Cooper Center, and AAA Fuel Gauge Report.