

The background image shows several respirators. In the foreground, a teal respirator is partially visible with a label that reads "NIOSH 3M 1860 N95 LOT 210015 TC-84A-0006". Behind it, a white respirator is visible with a label that reads "NIOSH 3M 8110S Lot # 18164".

# The Public Health Crisis *and Racial Inequities*

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June 19, 2020



# Structural and Institutional Racism as a Root Cause for Public Health Disparities

Juneteenth 2020 Edition



LOCAL AND REGIONAL  
GOVERNMENT ALLIANCE ON  
**RACE & EQUITY**

# Who am I?

**Gordon F. Goodwin**  
**GARE Director**



# 20” Objectives:

- About GARE
- Institutional and Structural Racism: A Public Health Crisis
- COVID-19 racial disparities and root causes
- Civic unrest - and the conditions that create it

# Government Alliance on Race and Equity

**A national network of government working to achieve racial equity and advance opportunities for all.**

- ✓ Launched as a member network in 2016 (12 members)
- ✓ Membership network of ~~200~~ 212 members (and growing!)
- ✓ Member working groups include public works, criminal justice and policing, human resources, procurement / purchasing, and many more.

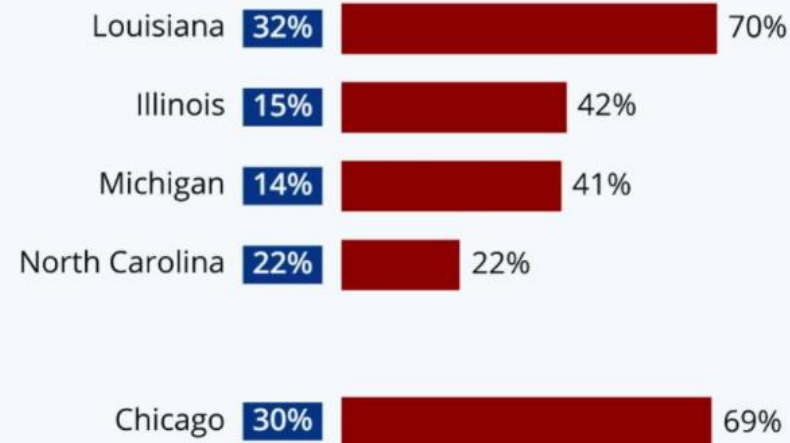


# Current Context

## COVID-19's Devastating Impact On African Americans

African American share of state/city populations and COVID-19 deaths (as of Apr 06, 2020)

■ Share of state/city's population ■ Share of COVID-19 deaths



Sources: 2010 Census, respective state/city health departments



Forbes statista

**Why is This Happening?**

# Racial Inequity in the U.S.

From infant mortality to life expectancy, race predicts how well you will do...





**COVID-19**  
**Pre-Existing Conditions for**  
**Communities of Color**

# COVID-19 pre-existing conditions for Communities of Color

## Living Conditions

- ...more likely to live in **densely populated areas** because of institutional racism in the form of residential housing segregation.
- ...racial **residential segregation** is linked with a variety of adverse health outcomes and underlying health conditions.

## Living Conditions

- ...neighborhoods that are **farther from grocery stores and medical facilities**
- ...**Multi-generational households**, (sic) may be more common among some racial and ethnic minority families
- Racial and ethnic minority groups are **over-represented in jails, prisons, and detention centers**, (congregate living)

Source: [COVID-19 in Racial and Ethnic Minority Groups](#), CDC

# COVID-19 pre-existing conditions for Communities of Color

## Work Circumstances

- **workers in essential industries** (sic) continue to work outside the home despite outbreaks in their communities
- Nearly a quarter of employed Hispanic and black or African American workers are employed in service industry jobs compared to 16% of non-Hispanic whites.

## Work Circumstances

- Hispanic workers account for 17% of total employment but constitute 53% of agricultural workers;
- Black or African Americans make up 12% of all employed workers but account for 30% of licensed practical and licensed vocational nurses.<sup>7</sup>

Source: [COVID-19 in Racial and Ethnic Minority Groups](#), CDC

# COVID-19 pre-existing conditions for Communities of Color

## Underlying Conditions

- Lack of paid sick leave
- Not having health insurance
- Longstanding distrust of institutions
- Language barriers
- Financial implications of missing work

## Underlying Conditions

- Higher prevalence of chronic conditions

Source: [COVID-19 in Racial and Ethnic Minority Groups](#), CDC

# History of government and race



## Individual racism:

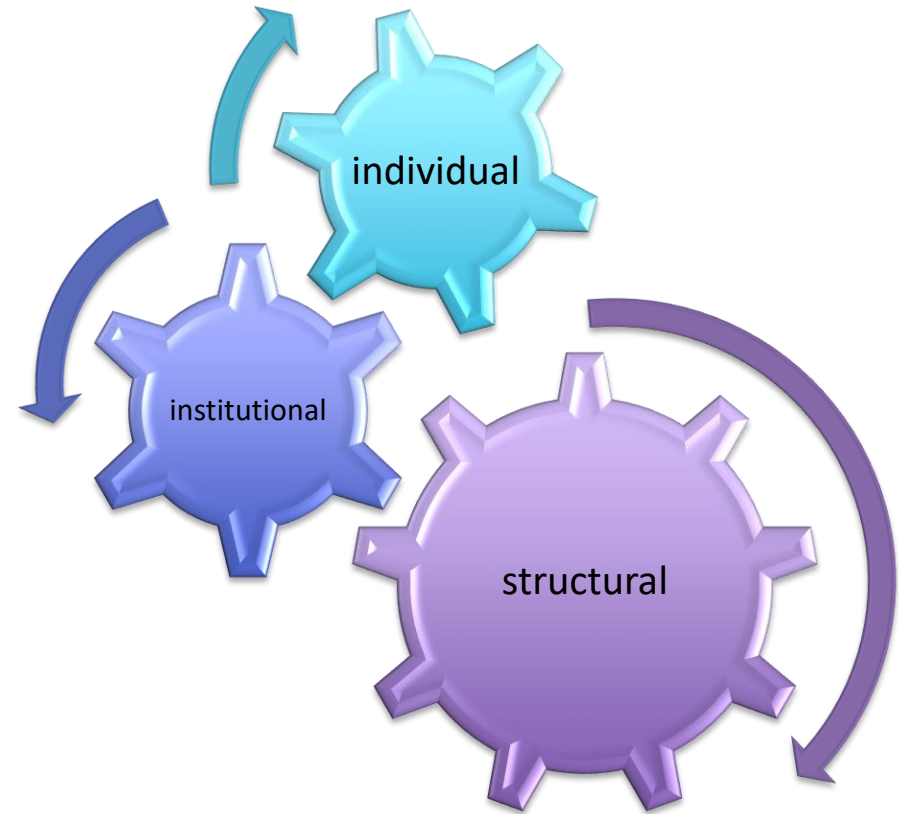
- Bigotry or discrimination by an individual based on race.

## Institutional racism:

- Policies, practices and procedures that work better for white people than for people of color, often unintentionally or inadvertently.

## Structural racism:

- A history and current reality of institutional racism across all institutions, combining to create a system that negatively impacts communities of color.



# Structures are a part of our lives:



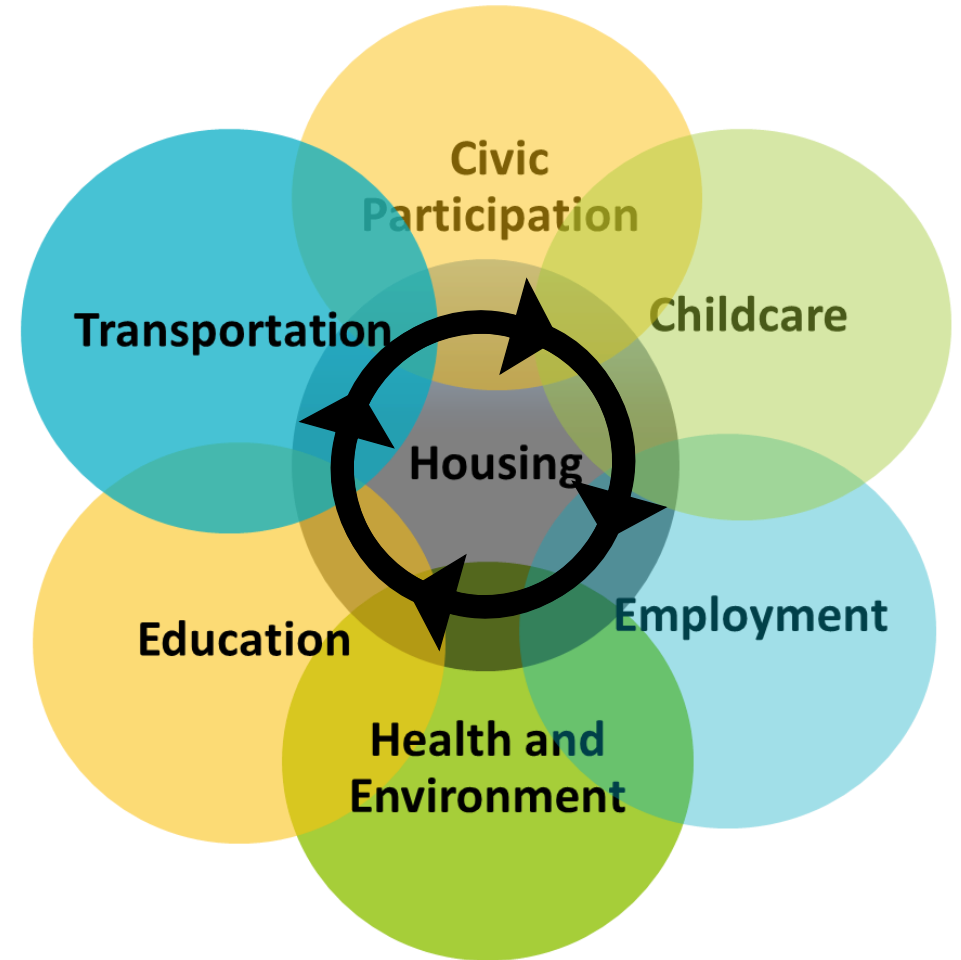
# What We Mean by Structural Racial Inequity:

“Structural Racism” points to multiple institutions

The ways our public and private institutions interact to produce barriers to opportunity and racial disparities.

Intent to discriminate is largely irrelevant

Structures just do what they do, often invisibly, and reinforce disinvestment and disparities.





# Why GARE leads with race

- Racial inequities deep and pervasive
- Racial anxiety on the rise – race is often an elephant in the room
- Specificity matters!

# When Leading with Race, we are...

...Race *explicit*, not exclusive

Race *and*...

- ...gender
- ...sexual orientation
- ...religion
- ...disability status
- ...educational attainment

# The Gender Pay Gap Visualized

Gender pay gaps and equal pay days for different races and ethnicities in the U.S.

For every dollar white, non-Hispanic men earned in 2018, women were paid...

Asian women 85 cents



Women overall\* 80 cents



White non-Hispanic women 77 cents



Black women 61 cents



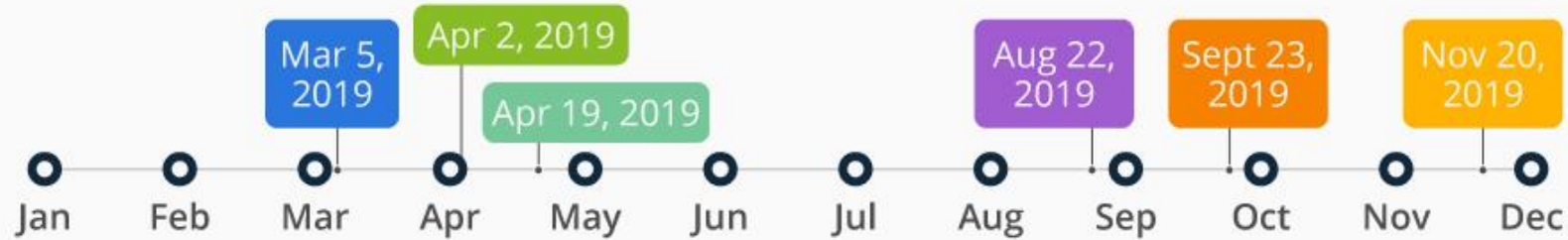
Native American women 58 cents



Latina women 53 cents



To earn what white, non-Hispanic men earned in 2018, they would have to work until...



\* compared to men overall  
Based on median annual earnings of full-time, year-round workers  
Sources: National Women's Law Center, Wikimedia Commons

CC BY ND  
@StatistaCharts

statista

# Racial Inequity in the U.S.

From infant mortality to life expectancy, race predicts how well you will do...



# WHAT IS RACIAL EQUITY?

*Racial equity is realized when race can no longer be used to predict life outcomes, and outcomes for all groups are improved.*



# Achieving racial equity requires us to...

....**Target strategies** to focus improvements for those worse off

....Move beyond service provision to focus on changing **policies, institutions and structures**

# DE&I - NOT a single concept

DIVERSITY ●●▶ INCLUSION ●●●●●●●●▶ EQUITY



## Quantity

Different identities & cultures



## Quality

Participation across identities & cultures



## Justice

Policies, practices, & procedures to ensure equitable outcomes





**City of Dallas**

# **Equitable Health Access and Resilience**

**Genesis D. Gavino, Resilience Officer  
June 19, 2020**



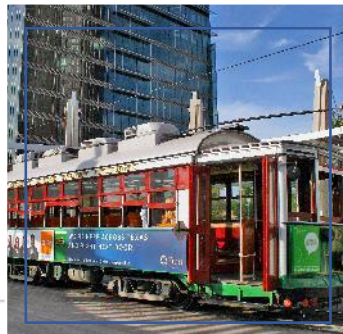
# Overview



- Resilient Dallas Strategy
- Health Disparities in Dallas
- Equity Impact Assessment Tool
  - Key Assessment Questions
- Equity Impact Assessment & COVID-19
  - Positive Cases and Race/Ethnicity
  - Latinx Outreach and Engagement
  - Equitable Health Access Working Group
- Assessing your Community



# City of Dallas, Texas



- 9<sup>th</sup> Largest City in the U.S. (3<sup>rd</sup> in TX)
- 385 sq mi
- Population: 1.3 million people
  - Non-Hispanic White – 29%
  - Non-Hispanic Black – 24%
  - Hispanic – 41%
  - Non-Hispanic Other Race – 5%
  - Foreign Born – 24%
- Median Age: 32
- Median Household Income: \$43,003



# Resilient Dallas Strategy



## Goal 1



Advance equity in City government.

## Goal 2



Ensure Dallas is a Welcoming City to immigrants and all residents.

## Goal 3



Increase economic mobility for Dallas' vulnerable and marginalized residents.

## Goal 4



Ensure Dallas provides residents with reasonable, reliable, and equitable access.

## Goal 5



Leverage partnerships to promote healthy communities.

## Goal 6



Invest in neighborhood infrastructure to revitalize historically underserved neighborhoods.

## Goal 7



Promote environmental sustainability to improve public health and alleviate adverse environmental conditions.



# Health Disparities in Dallas



- Community Health Needs Assessment
  - Significant health disparities by race and ethnicity and by geographic location within the County. African Americans and people living in zip codes located in southern Dallas continue to experience the highest burden of disease and mortality.
- Equity Indicators
  - Hispanic residents are 2.5 times more likely than White residents to report not having a health care provider and four times more likely not to have health insurance
  - For prenatal care, White mothers were 60% more likely than Black mothers to access care during their first trimester
  - Infant mortality rate were 2.46 times higher for Black babies than Hispanic babies
  - Although average life expectancy for Dallas County was 78.3 years, life expectancy at the zip code level was as low as 67.6 years (75215) and as high as 90.3 years (75204)



# Equity Impact Assessment Tool



- Equity and Resilience have developed a Equity Impact Assessment Tool to identify communities at high risk and vulnerable to prolonged hardship with less resources for recovery following COVID-19
  - Modeled after King County, WA tool
- **Race/Ethnicity**
  - A high area risk factor for being disproportionately impacted by COVID-19 occurs where Black, Hispanic and Native American populations together exceed 70% of a particular community.
- **Economic Status**
  - Tied closely to race, economic status in Dallas, including both income and wealth, varies widely from area to area.
- **Age**
  - A high-risk factor for an area being disproportionately impacted by COVID-19 is having more than 12% of people in the area who are 65 years old or older.



# Key Questions for Equity Impact



1. Do Black, Hispanic and Native American populations together makeup more than 70% of the community?
2. Does the area have 15% or more of its families at or below 100% of the federal poverty level?
3. Do less than 50% of the area's households own the home they live in?
4. Are more than 12% of the area's residents 65 or older?
5. Is the area rated "High" on the Centers for Disease Control's Social Vulnerability Index, Socioeconomic Level?



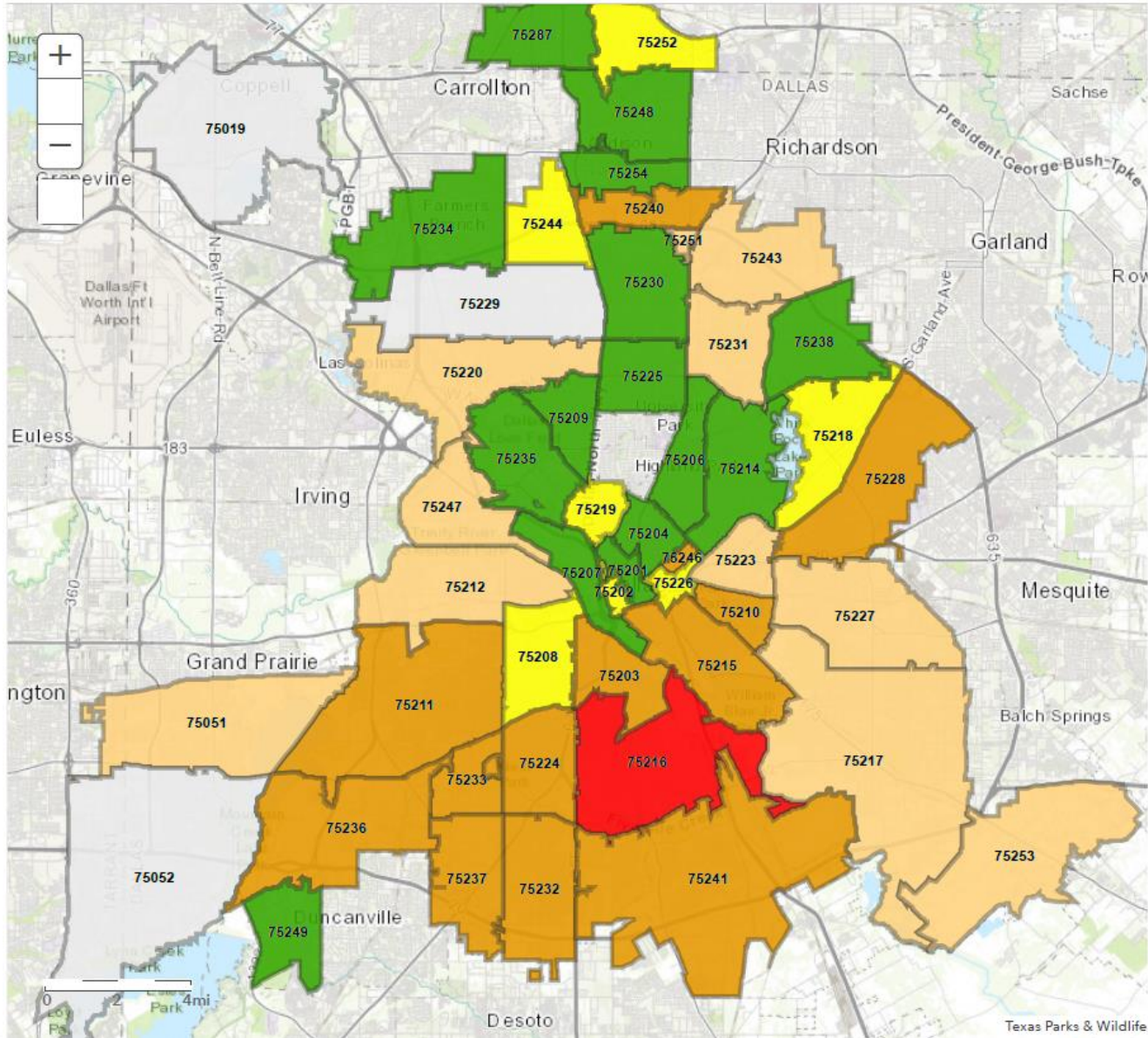
# Equity Impact Assessment



ZIP CODE	HISPANIC, BLACK OR NATIVE AMERICAN POPULATION OVER 70%	15% OR MORE FAMILIES IN POVERTY	HOMEOWNERSHIP RATE LESS THAN 50%	POPULATION 65 OR OLDER MORE THAN 12%	SOCIAL ECONOMIC VULNERABILITY	COMPOUND RISK SCORE BAR
75216	97.20%	27.99%	48.88%	13.27%	High	5
75241	97.14%	23.17%	58.68%	15.02%	High	4
75211	91.37%	21.45%	49.89%	8.07%	High	4
75236	90.00%	16.08%	34.65%	6.09%	High	4
75228	72.68%	17.97%	46.59%	9.38%	High	4
75215	91.72%	26.50%	33.24%	11.82%	High	4
75232	92.19%	23.85%	56.46%	17.40%	High	4
75224	89.76%	22.26%	48.37%	8.17%	High	4
75203	90.69%	26.15%	26.76%	8.77%	High	4
75240	70.57%	19.89%	24.07%	8.30%	High	4
75233	88.80%	19.49%	49.93%	11.32%	High	4
75210	98.96%	34.99%	23.41%	8.30%	High	4



# Equity Impact Assessment – Risk Map by Zip Code

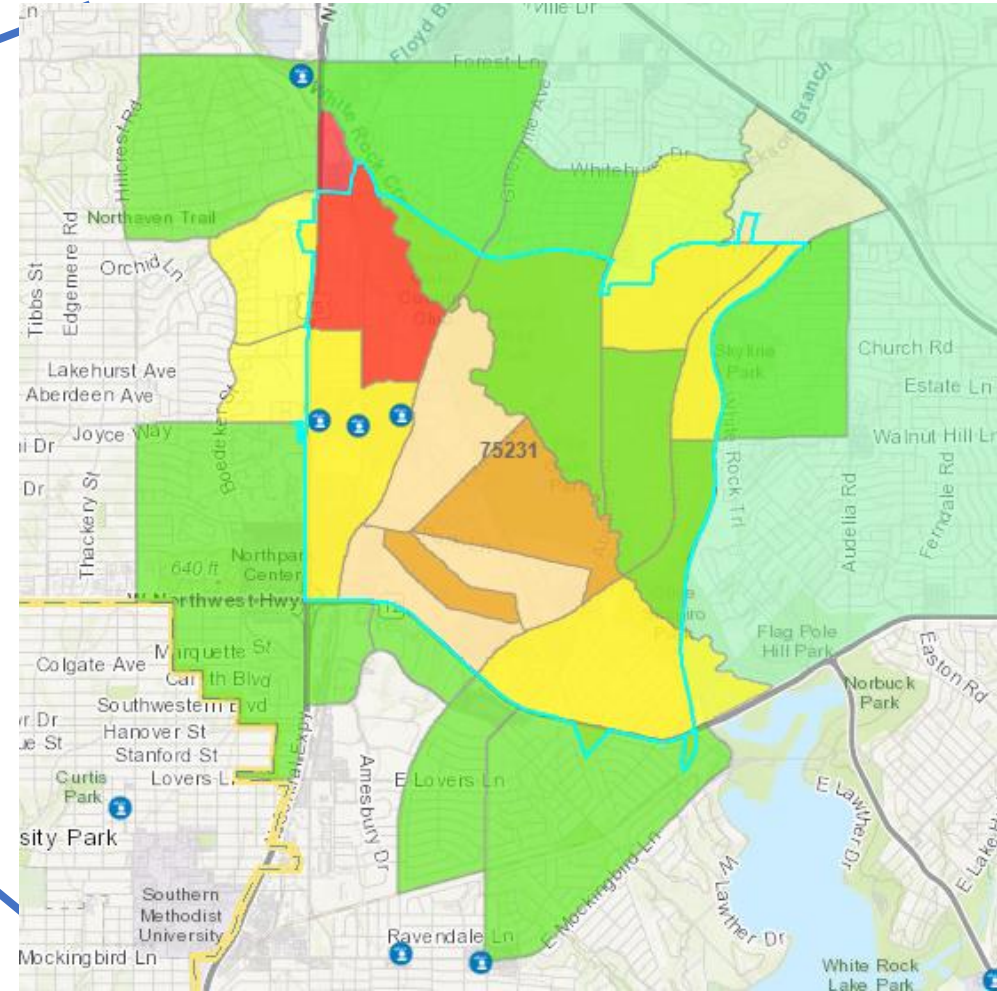
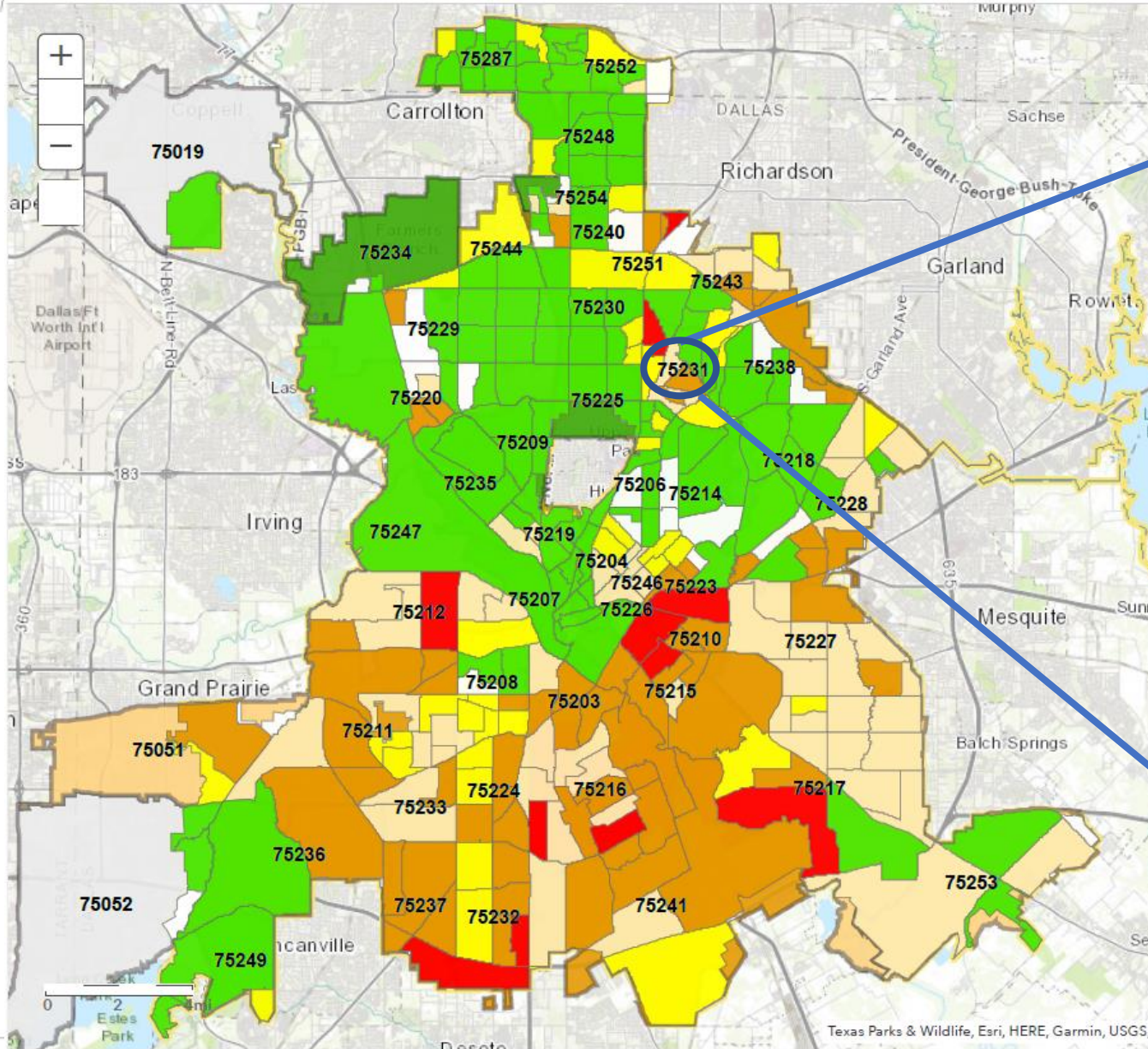


The Equity Impact Assessment Tool indicates that the zip codes at the highest risk for COVID-19 impacts are throughout the city but mostly in southern Dallas.





# Equity Impact Assessment – Risk Map by Census Tract





# Equity Impact Assessment Tool & COVID-19

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# COVID-19 in Dallas



Race/Ethnicity	Patient Count	% of Total
African-American*	1295	9%
Asian	399	3%
Hispanic**	8159	60%
White	1041	8%
Other***	68	1%
Not Reported	2623	19%
<b>Total</b>	<b>13585</b>	<b>100%</b>



PCCI Race/Ethnicity Distribution, June 12, 2020

Race/Ethnicity as reported by individuals via data provided by DCHHS

\*African American includes African American; Black; Black, Non-Hispanic

\*\* Hispanic includes Hispanic; White, Hispanic; Black, Hispanic; Pacific-Islander, Hispanic

\*\*\*Other includes Non-Hispanic; Two or more races reported; American Indian, Non-Hispanic

	Race/Ethnicity	Non-hospitalized	Non-fatal hospitalized	Known to have died
Age-adjusted case rate per 100,000	Hispanic	667.4	124.6	19.9
	Black	136.4	71.5	12.8
	White	43.8	17.2	5.9
	Asian	187.4	40.7	14.1

	Race/Ethnicity	Non-hospitalized	Non-fatal hospitalized	Known to have died
Count of cases	Hispanic	6,672	933	101
	Black	814	400	63
	White	695	275	91
	Asian	333	50	11

	Race/Ethnicity	Non-hospitalized	Non-fatal hospitalized	Known to have died
Percent of known race/ethnicity	Hispanic	78.4%	56.3%	38.0%
	Black	9.6%	24.1%	23.7%
	White	8.2%	16.6%	34.2%
	Asian	3.9%	3.0%	4.1%

Dallas County Health and Human Services 2019 Novel Coronavirus (COVID-19) Summary, June 12, 2020, page 5





# Latinx Outreach and Engagement



## • Group Input

- Cultural norms
  - Large gatherings
  - Multigenerational Households
- Lack of timely/culturally appropriate messaging
- Disproportionate representation in 'front line and essential' jobs that lack healthcare through employment
- Lack of access to federal aid, internet, food

## • Action Steps

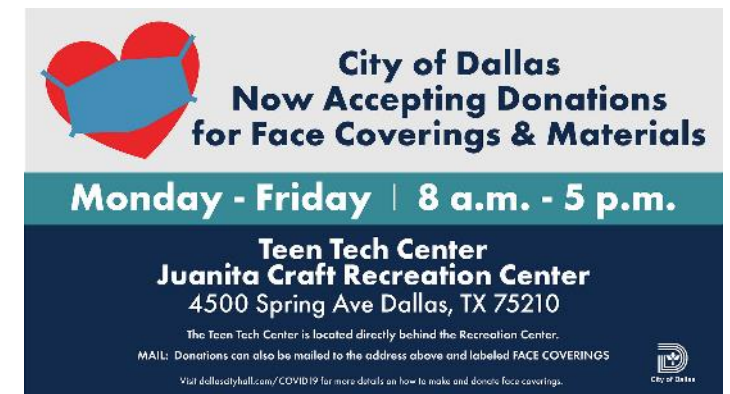
- Create a comprehensive multilingual communication and outreach plan
  - Simultaneous broadcast
  - Leverage connection with media
  - Culturally appropriate messaging
- Meet with internet service providers to discuss telehealth and remote care resources
- Address long-term healthcare deserts/lack of accessible care



# Equitable Health Access Working Group



- Internal Working Group
  - Public Safety, Quality of Life, Human and Social Needs, Equity and Inclusion
- Focus Areas
  - Testing
  - Contact Tracing
  - Community Outreach
  - Public Awareness



# Assessing Your Community



- Census Information - Every community has access to zip code and census tract data
- Economic Status
  - What is the area median income?
  - What is the poverty level of your community? Can it be further analyzed by race/ethnicity?
- Race
  - What is the race/ethnicity composition in your community?
  - Who in your community has been most impacted by COVID-19?
- Age
  - What does COVID-19 data tell you about who is most at risk?
- Recommended Mapping Tools
  - ArcGIS
  - PolicyLink
- Convene Internal Working Group





**City of Dallas**

**Genesis D. Gavino  
Resilience Officer**

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[www.dallascityhall.com](http://www.dallascityhall.com)

Twitter: @ResilientDAL

Facebook: @ResilientDAL



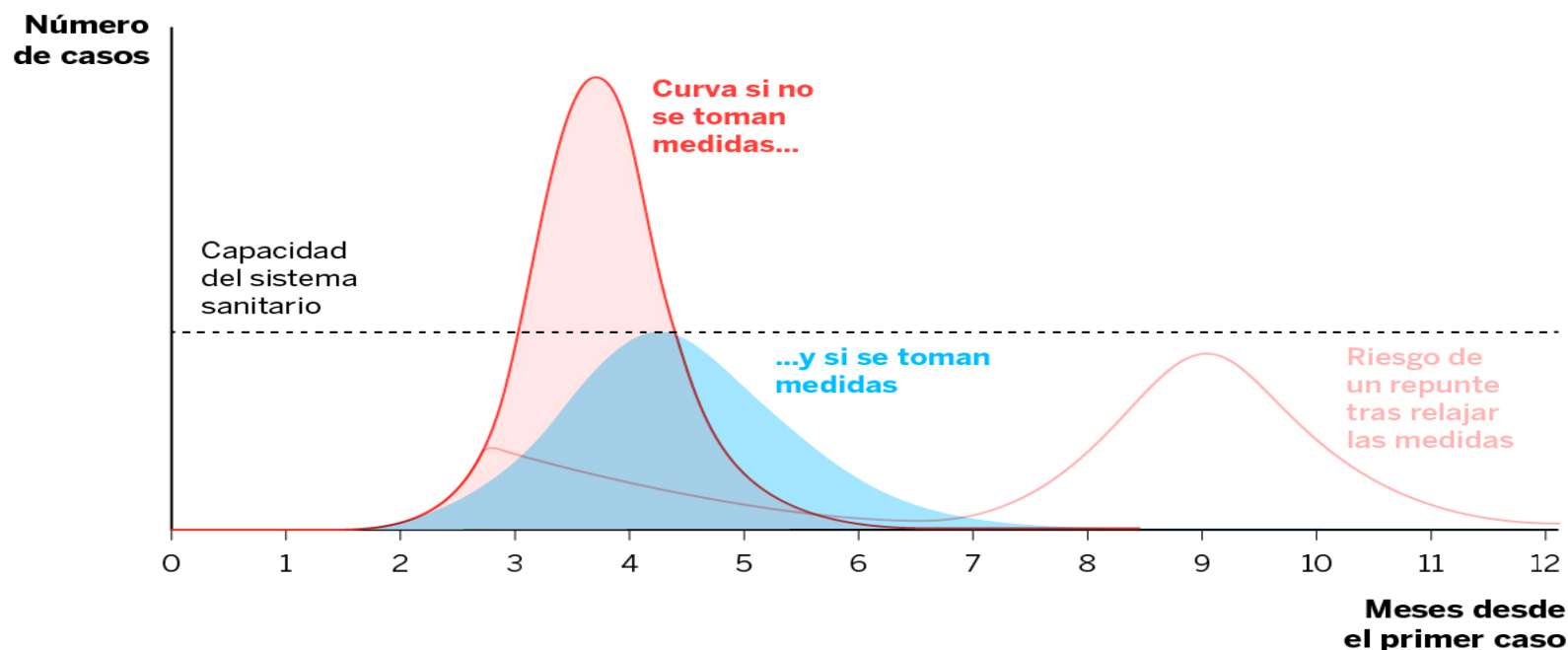
# RESPONSE TO COVID-19: Municipal System and Contact Tracking

Por: Fabiola Cruz López, MPH  
Epidemióloga



# Keys to an Effective Response in a Pandemic

- Strict "Lockdown" distancing measures
- Early detection and ability to do molecular and serological tests
- Search for, identify, and isolate cases and contacts



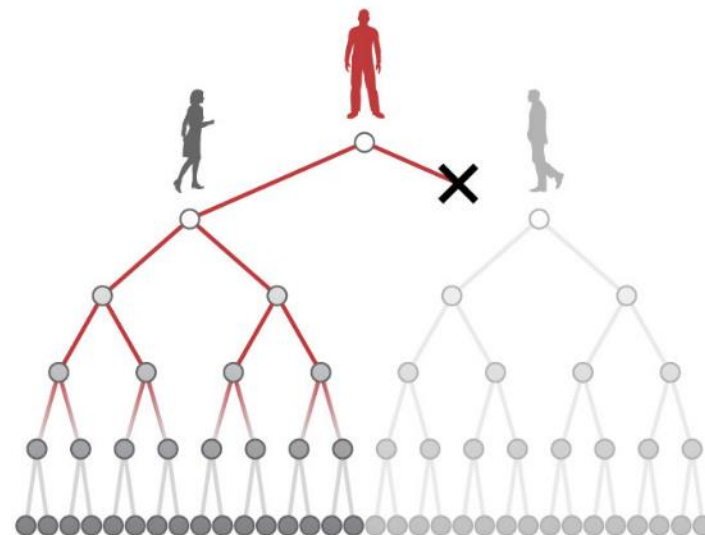
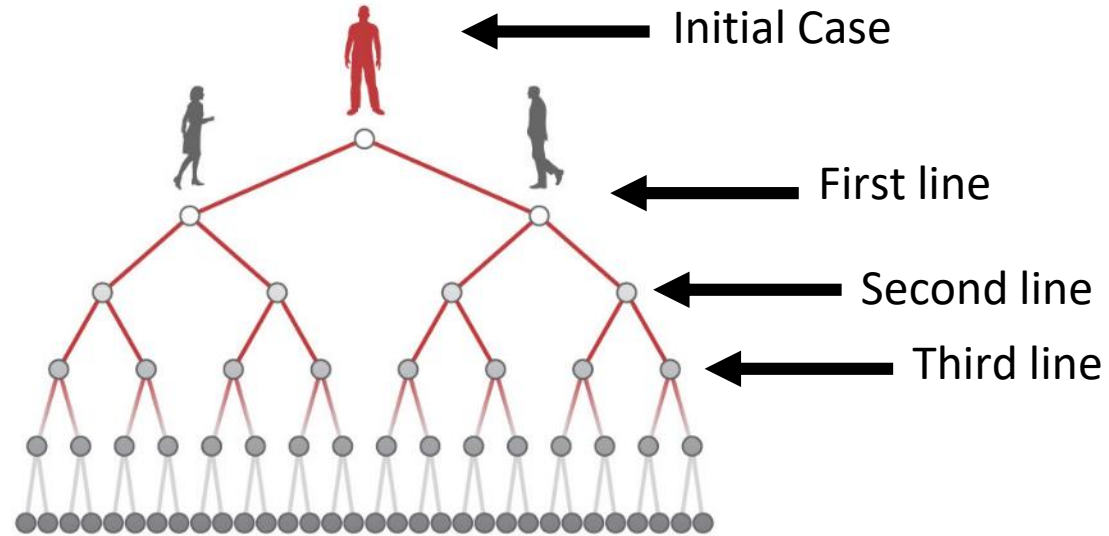
# Municipal Tracking System

Considering that the Municipality is the closest governmental entity to the communities, the implementation seeks to do the following:

- Establish a system that allows identification and following of contacts (places and people), and of positive or suspicious cases, in time to stop future infections
- Provide aid to individuals and families directly affected by COVID-19
- Establish a traveler monitoring system
- Assist merchants in monitoring employees to prevent workplace outbreaks
- Support the response of the Department of Health

# What is Contact Tracing?

Follow the trail in a chain of virus transmission, in order to cut the transmission.



**Note:**

The later the tracking of contacts begins, the greater coverage they should have on the transmission lines.

## SISTEMA DE RASTREO DE CONTACTOS COVID-19

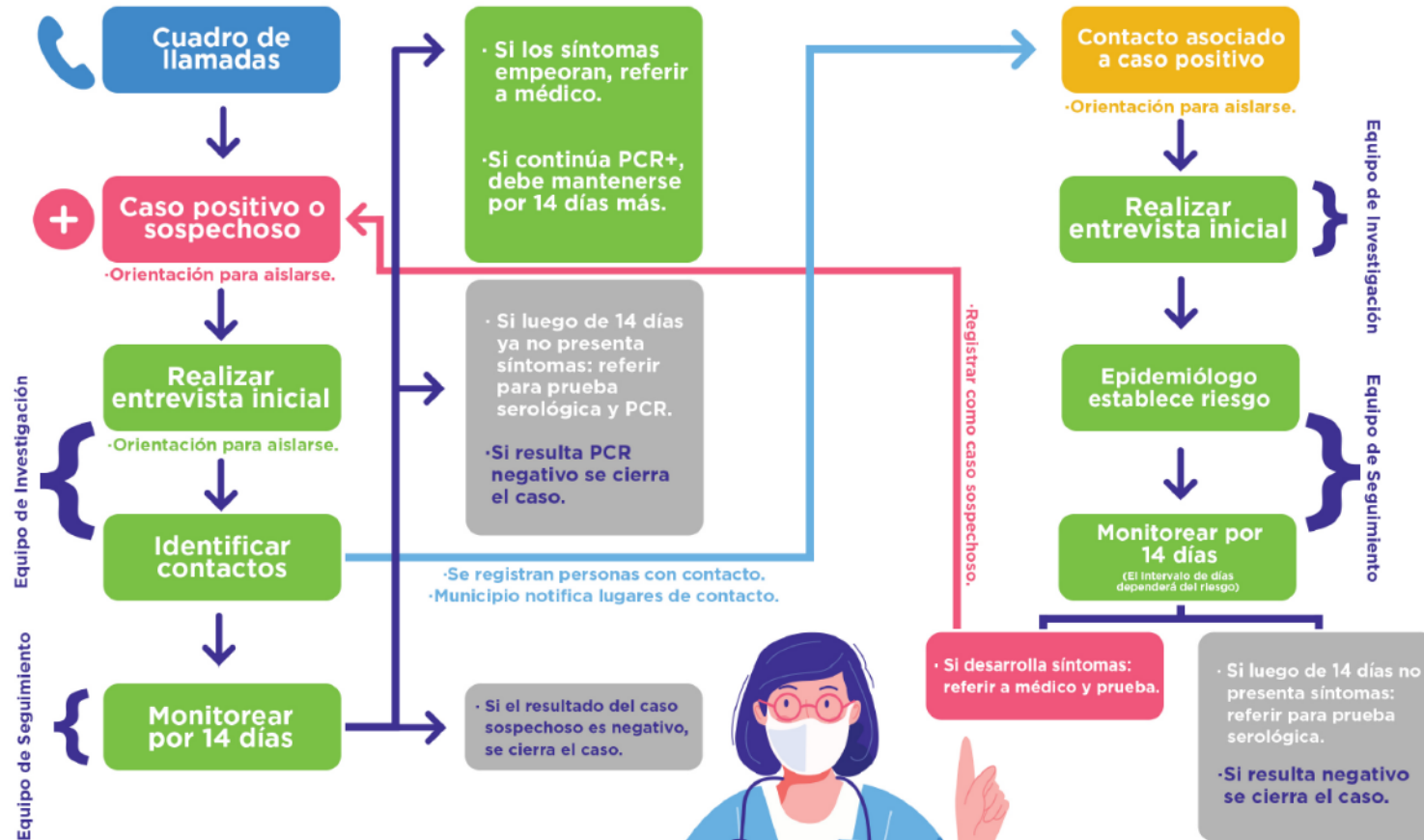
# Contact Tracing System for COVID-19

The system is voluntary. The key to promoting participation:

**Confidentiality and Solidarity**



# SISTEMA DE RASTREO DE CONTACTOS COVID-19



# Municipality of Villalba



26,000  
Inhabitants

Total Number  
of Staff:  
5 people

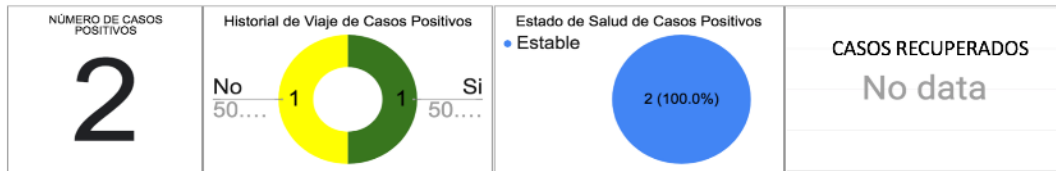
## BOLETÍN INFORMATIVO COVID-19 Municipio de Villalba

Fecha de Actualización: 11 de abril de 2020, 12:00am



Le exhortamos a ser solidarios  
#QuedateEnTuCasa  
Llama a nuestro registro municipal de  
casos de COVID-19 para ayudarte.  
**787-428-7928**

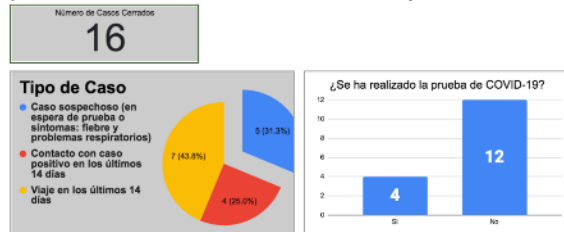
### INFORME DE CASOS POSITIVOS Y RECUPERADOS



### CASOS SOSPECHOSOS, CON HISTORIAL DE VIAJE O CON EXPOSICIÓN A CASO POSITIVO



### CASOS CERRADOS (\* Prueba Negativa, o que pasaron el periodo de aislamiento de 14 días sin síntomas)



### Boletín Informativo COVID-19



Puerto Rico  
Public Health Trust



Mensaje al ciudadano:

Fuente de datos: Estos datos son provistos por el Sistema Municipal de Ayuda y

Updated: May 11, 2020



# Advantages

- We actively search for the cases, rather than waiting for them to reach the system.
- Identify the asymptomatic
- Identify outbreaks in communities and businesses
- Provide resources to affected individuals and families.
- Education
- Social responsibility/equity

# Observations

1. The system will only be effective if the population has trust in it.
2. Track cases before they are confirmed.
3. It supports the statistics presented by the Department of Health.
4. Identify communities at risk.
5. You need to attend to mental health illnesses.
6. Our system redirects calls to the Citizen Assistance and Emergency Management program for patients with chronic diseases.
7. There are people in communities that lack telephones and transportation, so it's important to integrate community leaders and ministers of the Faith to establish a better surveillance and visibility system.
8. There is always room for improvement.
9. The important thing is to start. because what is at risk are lives, not numbers.

Health is the most valuable possession we have.  
Let us be ambitious and competent when it comes to fighting for our health and that of our people.  
Together we can do it.

Thank You!



# Q&A



# ICMA

INTERNATIONAL CITY/COUNTY  
MANAGEMENT ASSOCIATION