

# Public-Public Partnerships: Shared Services Between Communities and Military Installations

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Session Facilitator





# What is an Intergovernmental Support Agreement (IGSA)?

- Federal legislation allowing State and local governments to provide installation support services directly to the Federal government
  - 10 U.S. Code Section 2336, approved on January 10, 2013 under the National Defense Authorization Act for Fiscal Year 2013,
  - Amended on December 19, 2014 and the original code section was renumbered to 10 U.S. Code Section 2679
- Not required to be governed by Federal Acquisition Regulations (FAR)
- Installation contracting can be eliminated
- Can be administered directly by a Garrison Commander and staff
- Allows sole source services for not more than five years
- Subcontract services must be awarded on a competitive basis



## By the numbers

- Annual contractual value of \$9.3M – 11.9M
- Earned Indirect Overhead \$700K+ to City GF
- 22% savings per Army Audit
- 174 facilities/2.2 million sq. ft. of building space
- 44 FTE employees
- Fiscal Year 2017- 18,900 service orders/64 projects



# Examples of IGSA Transactions

- Facilities maintenance
- Surfaced area maintenance
- Grounds keeping, tree and vegetation maintenance
- Bulk supplies (e.g., sand, gravel)
- Waste water/storm water collection (City purchased utility privatization)
- Custodial services
- Pest control
- Fire alarm maintenance
- Enhanced 911
- Transportation services
- Traffic signal maintenance
- Energy and water conservation programs
- Environmental & ecological monitoring
- Natural resource surveys
- Recreational services
- Library services (Closed military library-free service at Monterey facilities)



It means a lot!



# 502d Air Base Wing & Joint Base San Antonio

Brigadier General Heather Pringle  
Commander

ICMA Conference Presenter





# The Alamo Region and JBSA- A Great Partnership

Diane Rath

Executive Director, Alamo Area Council of Governments

ICMA Conference Presenter



# JOINT BASE SAN ANTONIO LOCATIONS





# MILITARY VALUE

JBSA occupies approximately 46,500 acres on **11 sites** in the Alamo Region. Its multiple missions include basic training, military medical training and military medicine, flight training, cyber operations and military intelligence, among others. Supports more than 250,000 personnel.

**Interfaces with a multitude of civic and elected leaders in the Alamo Region, including 4 counties, more than 27 communities, 12 school districts, 5 major universities or colleges, four state senators, 5 state representatives, two U.S. Senators, and six Congressional Districts.**

It trains more students than any other Department of Defense installation, and is also home to the San Antonio Military Medical Center, the military's largest inpatient medical facility, with its only level-one trauma center and burn center in the U.S.

Its total replacement value is about \$10.3 billion with an annual budget of \$800 million.

# JBSA- WHY DO WE CARE

- 46,000 acres over 11 sites
- JBSA supports 250,000 personnel
- JBSA Economic Output is \$48.7 Billion
- JBSA comprises 9% of the area's population
- 1 of every 8 people in AACOG area are associated with JBSA

# SOLUTIONS THROUGH PARTNERSHIPS

## DEEAG 1

- JB SA identified “dependable water supply” as critical to security and mission readiness.
- AACOG took lead in applying for \$5M in Texas State DEEAG funding.
- Project provides primary water to Camp Bullis and secondary source to Lackland, Lackland-Medina Annex, Security Hill and Ft. Sam Houston
- SAWS committed project construction management oversight.
- CoSA committed \$5M in *Impact Fees* as grant match.
- JB SA committed 502<sup>nd</sup> ABW Civil Engineering for work *inside* fence line.
- Randolph’s contingent water was made available 10 years ago by local water company

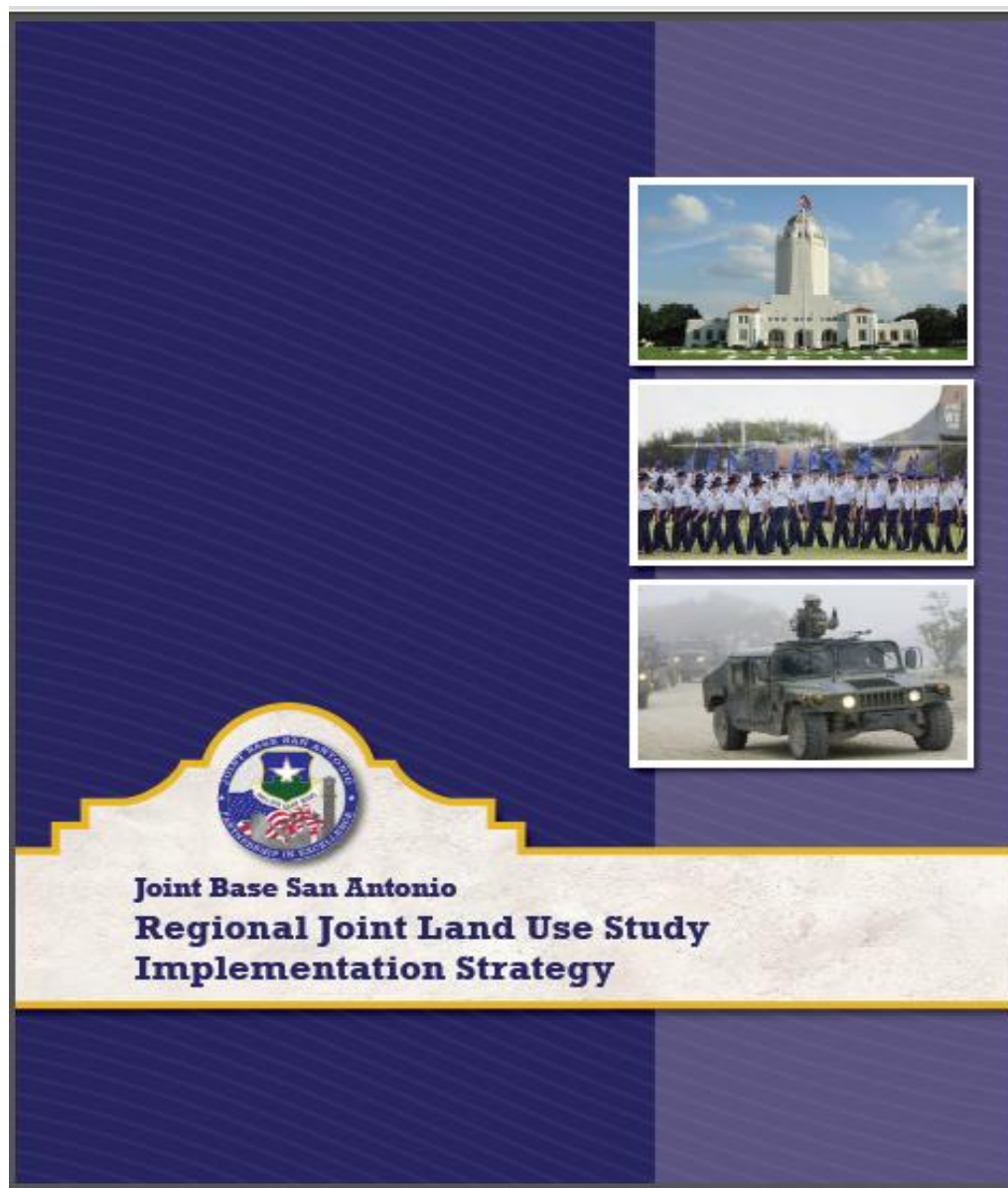
# SOLUTIONS THROUGH PARTNERSHIPS

## DEEAG 2

- Bexar County took lead in applying for and secured \$5M in DEEAG funding.
- Grant funds are being used to purchase 180 acres within the Safety Zone (APZ II and parcels of land in the Clear Zone) at JBSA-Randolph to address encroachment.
- Land would remain undeveloped and serve as the “safety zone” for the two runways at JBSA-Randolph.
- Project focused on protecting the mission of JBSA-Randolph by creating a safety zone at the ends of the two runways.
- Worked with JBSA-Randolph and communities around installation to identify appropriate land parcels.



# REGIONAL JOINT LAND USE STUDY (JLUS)



## JLUS MISSION

The Regional (JLUS) Implementation Strategy (RJIS) was commissioned in order to integrate three separate JLUS recommendations developed for the installations that comprise Joint Base San Antonio (JBSA). The Regional JLUS synthesizes into 20 strategies that have a regional impact.

The Office of Economic Assistance (OEA) at the Department of Defense executed a grant in December, 2016, with the Alamo Area Council of Governments (AACOG) to oversee and coordinate the implementation of the 20 strategies at each installation.

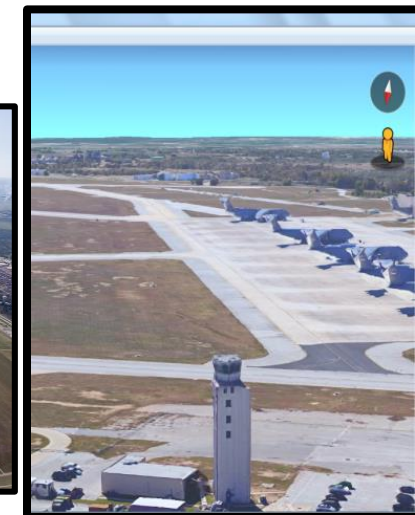
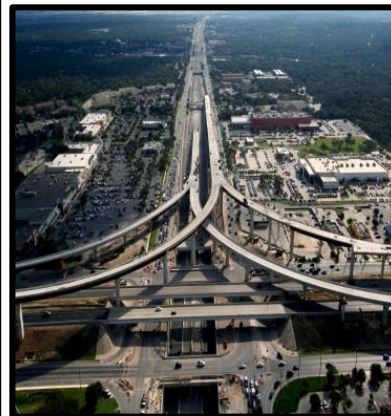
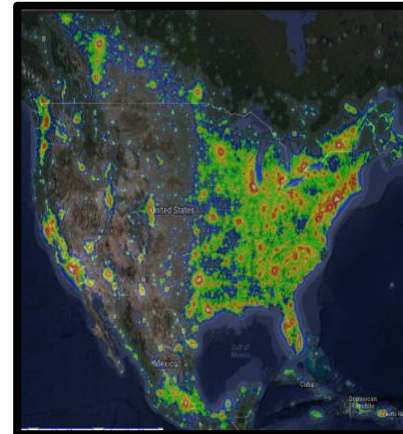
Feasibility Study – in process.



# RJIS JBSA ISSUES



- ✓ Monitor compatible Land Use around JBSA Installations
- ✓ Improve modifications to (RND) (LKD) airbases AICUZ, APZ and safety zones.
- ✓ Assist with researching UAS “drones” code or ordinance
- ✓ Assist with researching Dark Skies initiatives.
- ✓ Track Annexation Legislation
- ✓ DEAAG funding.





# About TX Serves



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# TXServes COORDINATES SERVICES AND CARE

Our network includes providers offering a comprehensive range of services, such as:



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Services

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Money Management

Social Enrichment



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Transportation

Utilities





# SOLUTIONS THROUGH PARTNERSHIPS

## **MULTIPLE SMALLER COLLABORATIONS & PARTNERSHIPS, including**

FHS Road for access to FSHISD

Shuttle service for Air Show.

Access to Bexar County Bibliotech

Access to JBSA Golf Courses

Joint training for law enforcement/security forces - SWAT, Live Shooter, etc

Joint Ferrell hogs trapping at Camp Bullis

Shared medical facilities for Tier 1 emergencies

Integrated Emergency Operations Center & 911

## HOW DO WE START?

**Patience and Dogged  
Persistence**

# City of San Antonio

**Major General Juan G. Ayala USMC (Retired)**  
**Director, Office of Military Affairs**



# Partnership Projects

**(Increase Lethality, Improve Readiness---Add Military Value---Non-Military Core Competency)**

- **2017 Bond election amendment item---** Road addition to support JBSA-Lackland construction of new dorms (\$450K)
- **2017 Bond election line item---**Road improvements to local high school that supports JBSA (\$450K)
- **San Antonio Police Department support for the 2017 Airshow (\$112K)**
- **Funding of equestrian facility relocation to facilitate the SA Greenway Trails project (516K)**
- **Defense Economic Adjustment Assistance Grants (DEAAG):** Approximately \$15.7M in cost avoidance—addressed water security at 3 of Joint Base San Antonio’ main bases---JBSA-Lackland, Fort Sam Houston (FSH), and Camp Bullis.
- **DEAAG:** Approximately \$10M in cost avoidance addressing incompatible development issues in airfield Clear Zones and Accident Potential Zones--significant reduction of operational risk and risk to the community.
- **JBSA Bus Operations/Transportation:** Saved service members an ~ \$250K per year; a combined three-year savings of \$750K.
- **JBSA Animal Control Services partnership was our first signed---**\$180K in cost avoidance for a new animal control facility.

OCTOBER 22-25

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# Way Forward and Challenges/Opportunities

- **Leadership**
- **Bond Programs**
- **State Funding**
- **Mutual Aid**
- **Legal hurdles**
- **Return on Investment**
- **Intangibles**



# Shared Services Between Communities and Military Installations

John Kessel, City Manager, City of Schertz, Texas  
ICMA Conference Presenter



## City/Base Relationships: Where to Start?

### City of Schertz, TX and JBSA-Randolph Air Force Base

1. Schertz is nearly 40,000 population and sits adjacent to JBSA-Randolph AFB.
2. Previous relationships between the City and the Base were lost with the transition to a regional “joint base” system.
3. Purposeful actions were needed to reestablish the ties between city staff and military/civilian personnel.

## City/Base Relationships: Where to Start?

### Simple First Steps:

1. Informal works: start with a call or e-mail to the commander's office and request an introduction meeting with the military installation commander.
2. Request participating in an Honorary Commander program. Ask the military to help you develop stronger ties between the installation and the community.
3. Do you have a Joint Land Use Study? Ask what isn't working from the military perspective (and ask your staff what isn't working for them).



## City/Base Relationships: Do You Speak Military?

1. BLUF: have fun with military jargon. Use some humor to advise that you don't speak "military" and advise you will be asking what things mean a lot (and that's Bottom Line Up Front).
2. A lot of acronyms are used, such as PCS (*Permanent Change of Station*) orders and TDY (*Temporary Duty*) assignments (both mean out of town, but the first means permanently).
3. Typical e-mail: "Unfortunately I am TDY (*out of town*) this week starting on Thursday. However, the SQ (*squadron*) will be available for a tour. Most of the instructors will be with me in Colorado. We'll have an LT (*lieutenant*) available to tour one of the jets."

## City/Base Relationships: Where to Start?

### Simple Service Agreement Opportunities:

1. Animal Services (pick up “at the gate”)
2. Fire Department Mutual Aide (training and response)
3. Municipal Library Use (great for military families)
4. Police Department Concurrent Jurisdiction Information Sharing (allows smooth flow of key information when needed)