#### Demystifying Social Equity in Sustainability – Where Research Meets the Road

#### September 15, 2014





### Agenda

- 1. Presentation of research findings on local government, social equity, and sustainability (Jim Svara)
- 2. Case Study: City of Fort Collins, Colorado (Jeff Mihelich)
- 3. Case Study: City of Durham, North Carolina (Tom Bonfield)
- 4. Q&A





### About our speakers

#### Jim Svara

Visiting Professor, UNC-Chapel Hill Emeritus Professor, Arizona State University

Jeff Mihelich Deputy City Manager, City of Fort Collins, Colorado





**Tom Bonfield** *City Manager,* City of Durham, North Carolina



# Advancing Social Equity Goals to Achieve Sustainability

#### Jim Svara

Visiting Professor, University of North Carolina Emeritus Professor, Arizona State University ICMA Conference Presenter



# Definitions of Sustainability: U.N. Brundtland Commission (1987)

"Sustainable development is development that meets the needs of the present without compromising the ability of future generations to meet their own needs." -Implicit reference to equity particularly intergenerational.

# Rio Earth Summit (1992)-Agenda 21

#### **Explicit references to equity:**

"Humanity stands at a defining moment in history. We are confronted with a perpetuation of **disparities between and** within nations, a worsening of poverty, hunger, ill health and **illiteracy**, and the continuing deterioration of the ecosystems on which we depend for our well-being. However, integration of environment and development concerns and greater attention to them will lead to the **fulfillment of basic needs**, improved living standards for all, better protected and managed ecosystems and a safer, more prosperous future" (UN 1993, 12).



# Sustainability & Social Equity

"Sustainability is the ability of communities to consistently thrive over time as they make decisions to improve the community today without sacrificing the future." – ICMA

An integrated approach to sustainability includes environmental, economic, and equity components:

- costs and benefits of environmental and economic policy decisions are fairly distributed
- all members of the community have access to opportunities that improve their quality of life

Sustainability= the three "e's" or triple bottom line.

# Attention to Sustainability in Local governments

- *Taking Sustainable Cities Seriously,* Kent Portney in 2003
- Sustainlane rating of activities in the fifty largest cities in 2004 .
- U.S. Conference of Mayors endorsed the Mayors Climate Protection Agreement In 2005. Signees141 in 2005 to 1060 currently.

# **Social equity**

- Redressing injustices and remediating damages that were previously incurred
- Incorporation of all segments of the community in the political process
- Expanding opportunity and promoting equal access to public services, equal service quality, procedural fairness, and striving for equal outcomes in areas like education, health, and employment.
- Protection from disruptive effects of development.



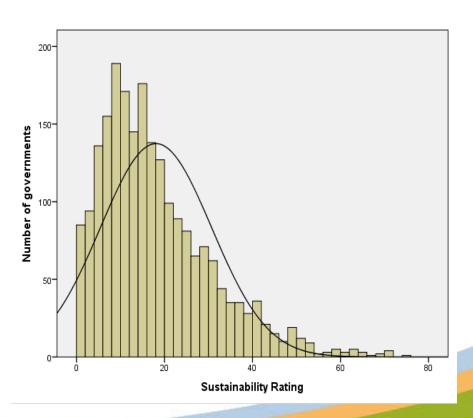
### 2010 ICMA Sustainability Survey

- National survey of 8,569 local governments (pop. 2,500+)
- 25% response rate (2,176 local governments responded)
- Triple bottom line policy priorities
  - 85% of respondents said economy was a priority
  - 70% of respondents called energy conservation a priority;
    62% considered the environment a priority (only 19% assigned priority to climate change)
  - Social justice–38% considered it a priority although support for housing for all was higher (48%)

### 2010 ICMA Sustainability Survey

- 100+ activities in 12 major categories including recycling, water quality, transportation, vehicles and lighting, and social inclusion.
- Unlike typical distribution in diffusion of innovations, adoptions of sustainability measures is skewed toward the low end. Not a bell-shaped curve with most in the middle.

Local Governments Arranged by the Level of Sustainability Action



ICM/

#### Factors related to sustainability adoptions

- +Form of government: council-manager
- +Western states
- +Higher population
- +Younger population
- +Education level
- -Income
- +Housing value
- +White population percent

Demographic and SES characteristics make a difference, but not a substantial one.

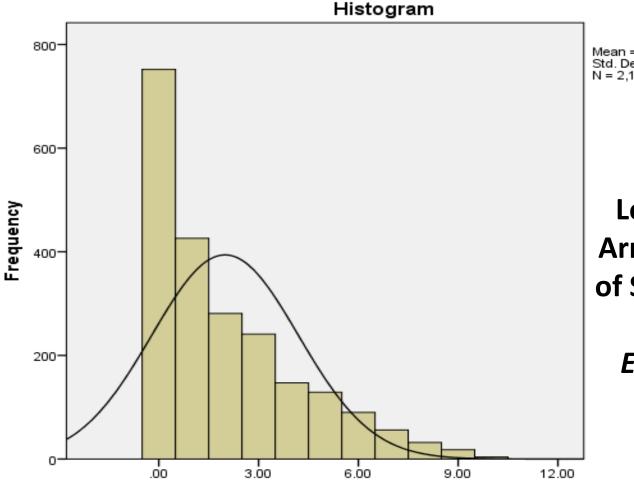


### **Expanded Social Equity Index**

Activities	% Adopting
Financial support/incentives for affordable housing	33
Energy reduction programs targeted specifically to assist low-income residents	8
Transportation programs targeted specifically to assist low-income residents	21
Provide access to information technology for persons without connection	27
Provide housing options for the elderly	27
Provide housing within your community to homeless persons	10
Provide supportive housing to people with disabilities	15
Expand bus routes	22
Provide funding for pre-school education	12
Provide after-school programs for children	26
Mean number of 10 activities	2.0



#### Adoptions related to social equity



Number of 10 Actions Address Low Income Needs

Mean = 1.99 Std. Dev. = 2.203 N = 2,176

Local Governments Arranged by the Level of Social Equity Action

Even more skewed toward low end.

#### Differences based on variation in equity

- When comparing governments that are high on sustainability but differ on equity, high-equity governments have-
  - Higher minority population (30% vs. 23%)
  - Higher poverty rate (17 vs. 12%)
  - Lower education and income
  - Lower housing value and home ownership
- Still, differences are modest. Low equity governments have needs that are not being addressed.



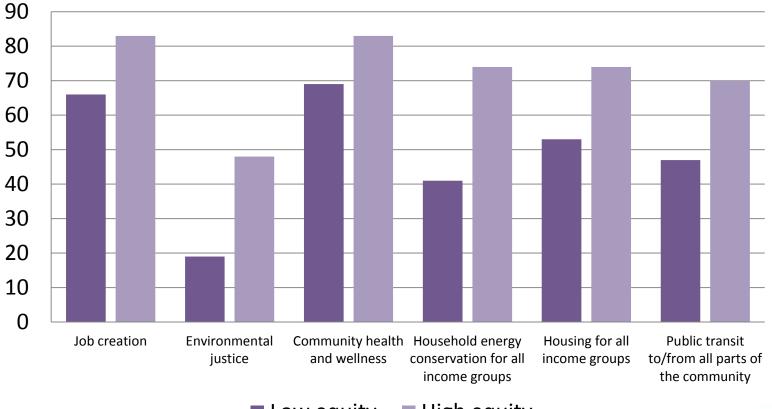
# Methodology – 2012 SE Survey

- Resurveyed high social equity & comparison group (high sustainability, low social equity)
- Of the 300 localities that received the survey, 200 were high equity, and 100 were low equity.
- Response rate 34% for both groups (68 and 34 respondents).



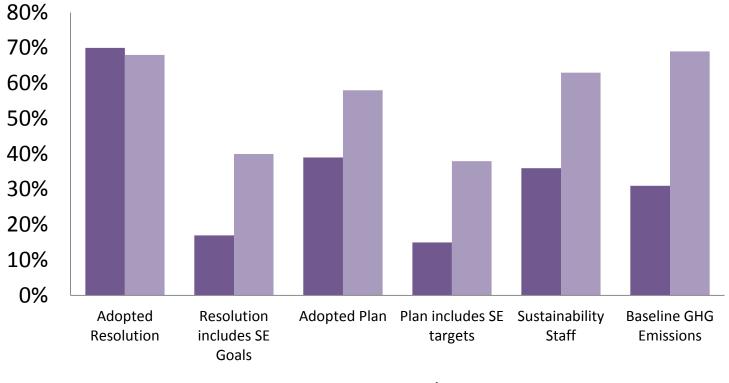
### **Policy Priorities**

Moderately high and high policy priorities



■ Low equity ■ High equity

#### **Organizing Sustainability**

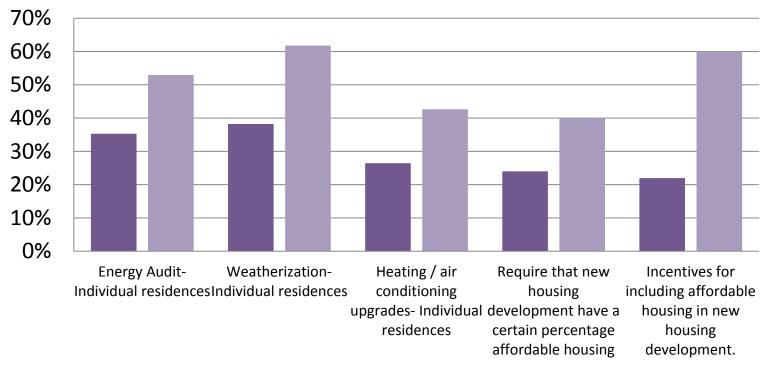


Low Equity High Equity



### **Promoting Affordable Housing**

#### **Actions-Housing**



■ Low equity ■ High equity



#### Other Services Provided by High Equity Gov'ts

- Provide facilities to receive social services [56%]
- Efforts to promote security such as community watch [60%]
- Programs to reduce blight and graffiti [62%]
- Space and support for community gardens [59%]
- Actions to promote job creation [88%]
- Training and workforce development [72%]
- Access to IT [82%]
- Community center/library for educational and recreational purposes [93/62%]
- Funding for preschool programs [78%]
- Community wellness programs [41%]



### **Case Study Governments**

- Ann Arbor, MI & Washtenaw County, MI
- Arlington County, VA
- Clark County, WA
- Dubuque, IA
- Durham City & County, NC
- Fort Collins, CO
- Hayward, CA
- Lewiston, ME
- Manatee County, FL



# Findings (1/2)

- Leadership from elected and administrative officials committed to sustainability is imperative to longterm success.
- Intergovernmental collaboration is critical in furthering sustainability goals.
- Developing an extensive network with local nonprofits facilitates success.
- Collaboration and citizen engagement are essential.

# Findings (2/2)

- Sustainability programs are often decentralized and not necessarily coordinated in a comprehensive manner integrating environmental, economic, and equity concerns.
- Surprisingly few governments are organizing through a comprehensive plan.
- Few governments—even those active in social equity are addressing social equity issues as an integrated part of their sustainability strategies.
- Multiple rationales for sustainability and equity are needed for differing communities.

### Recommendations

- Explicitly promote social equity as part of sustainability
- Proactively plan and/or evaluate programs and policies against a comprehensive sustainability rubric in important.



### **Definition and rationale**

- How is social equity promoted in your sustainability program? Common responses in case study communities:
  - "It depends what you mean by sustainability."
  - "It depends what you mean by equity."
- Alternative approaches to conceptualizing sustainability.

### Standard approach

• Strong emphasis on sustainability and three "e's." Graphic from Dubuque.







#### Building an Alternative Approach

- Principles of Livability [HUD, DOT, EPA Partnership for Sustainable Communities]
- EPA: smart growth, environmental justice, and equitable development
- Goals of sustainability
  - Promoting livability
  - Promoting viability:
    long-term health and
    prosperity of community



# Why is equity linked to sustainability?

- Exclusion and inequality are not sustainable.
- The purpose of sustainability is to promote livability and viability of the community and the region.
- Environmentally, economically, and socially, we're all in this together.
- Find the rationale that works and build support and engagement.



#### Social Sustainability in Fort Collins

#### Jeff Mihelich Deputy City Manager – Fort Collins, CO ICMA Conference Presenter



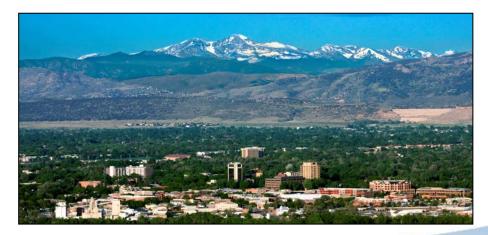
#### **Presentation Summary**

**IC**M

- Who we are
- Triple Bottom Line (TBL) approach
- Social Sustainability Department
- How you can do this

# Fort Collins, CO

- 60 miles north of Denver
- Median age: 29.3 years old
- Median household income: \$53,359
- Home to Colorado State University
- 2013 population: 151,330





#### Who We Are





#### **Vision Statement**

To provide World Class Municipal Services through Operational Excellence and a Culture of Innovation

**BUT...** 

Are we "World Class" for all?



#### **Triple Bottom Line Approach**



**SOCIAL** 

#### **ECONOMIC**

#### **ENVIRONMENTAL**



#### **Sustainability Services**

#### (Service Area Departments)

#### CHIEF SUSTAINABILITY

**OFFICER** 

#### DEPARTMENT OF SOCIAL SUSTAINABILITY



ECONOMIC HEALTH DEPARTMENT

ENVIRONMENTAL SERVICES DEPARTMENT



# <u>What</u> is Social Sustainability?

 The practice of ensuring healthy social systems so that people in our community can thrive.





# How is Social Sustainability Pursued in Fort Collins?

- City is **not** a service provider
  - Goal is to ensure system health by:
    - Facilitating
    - Convening
    - Coordinating
    - Strategic Funding



• City's Department of Social Sustainability works toward this goal



# Department of Social Sustainability

- Created in 2012
- 2014 Budget:
  \$292,000
- 7 staff members
  - 3 paid through HUD admin funding





## **Funding Examples**



Respite Care Local Non-Profit



Habitat for Humanity Rigden Farm Project





The Center for Family Outreach Youth Diversion Program

## Framework

**GAP ANALYSIS** 

SOCIAL SUSTAINABILITY STRATEGIC PLAN

SUSTAINABILITY AREA STRATEGIC PLAN



## Gaps Analysis Focus Areas

- Housing
- Community Health and Wellness
- Income Disparity
- Mobility







Social Sustainability Strategic Plan Goals

- Reduce barriers to employment
- Ensure housing affordability for households earning <\$25,000/year</li>



- Promote mental health
- Activate land bank properties

## Example Issue

- Homelessness Camping
  - Systems approach
  - Enforcement of ordinance
  - Collaboration with local providers









# You Can Do This!

- Any community can address social sustainability
  - Gaps analysis
  - Fit with community values
  - Interdisciplinary approach
    - Internal
    - External



# **Closing Thoughts**

- Are we "World Class" for all?
- Social Sustainability is a collaborative effort to fill gaps for those with challenges
- Any community can address this issue!

# DURHAM



Population: 239,358



#### Major employers:

- Duke University & Health System (34,863)
- IBM (10,000)



**Good Eats:** Southern Living Magazine — The South's Tastiest Town



Research Triangle Park



No racial majority



Duke University, North Carolina Central University

DPAC — Pollstar #3 in attendance



Home City Jobs Search



Durham's Got It!, the City's Strategic Plan, is a roadmap to set direction for the future, guide decision making and resource allocation, enabling Durham to be the leader in providing an excellent and sustainable quality of life.



This plan identifies five goals, adopted by City Council, to advance over the next three years. To learn more about how we are measuring our progress in each of these goals, simply click on one of the indicators to go directly to that goal, its objectives, and its progress to date. You can also view Weekly Crime Statistics.

For first time visitors or for additional information about the Strategic Plan, visit www.DurhamNC.gov/StrategicPlan or e-mail StrategicPlan@DurhamNC.gov. 🔼Interactive and Printable Bi-Annual Report FV 2014. The next publishing date is February 2015. Previous Bi-Annual Reports



Diverse

Economy

Safe & Secure Community

Thriving, Livable Well-Managed Neighborhoods



City

Stewardship of City's Physical Assets

## DurhamNC.gov/StrategicPlan/Goals

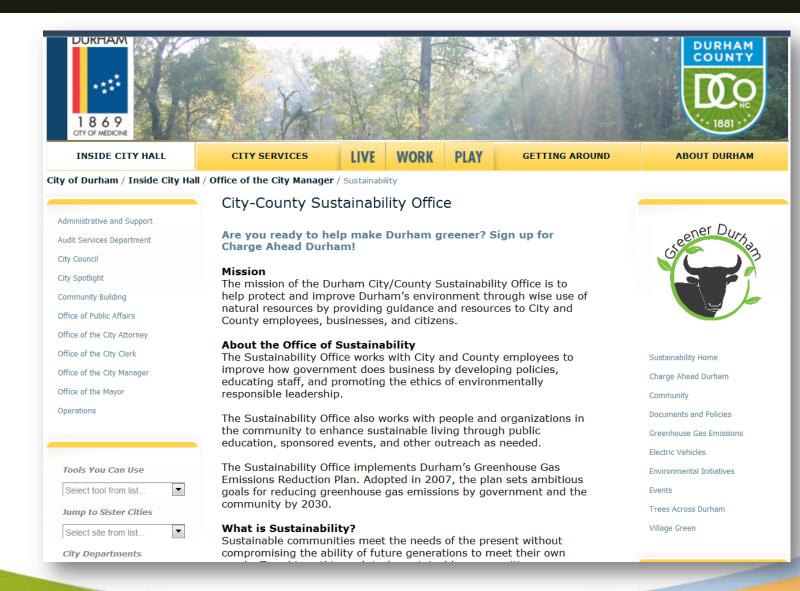


2014 CERTIFICATE OF Excellence AWARD WINNER **ICMA Center for Performance Analytics**<sup>™</sup>

#### **Thriving, Livable Neighborhoods** BACK TO Strengthen the foundation, enhance the value, and improve the quality and sustainability of neighborhoods. Goal 3 City of Durham Strategic Plan Goal 3: Thriving & Livable Neighborhoods Outcome Measures Access to Transit, Pedestrian, and Bicycle Facilities Resident Perception of Overall Quality of Neighborhoods Access to Open Space and Recreational Opportunities Affordable, Safe, and Healthy Housing Environmental Stewardship **Objectives and Measures** Initiatives Implement the Neighborhood Energy Retrofit Program Objective: Improving the quality of neighborhoods Implement the Green Business Challenge Measure: Promote utilization of the Neighborhood Compass to inform Percent of residents who are satisfied or very satisfied with decision making the quality of life in their neighborhood Develop partnership activities for "Durham on the Move" Percent of surveyed stakeholders who are satisfied or very (Joint City-County Initiative) satisfied with the Neighborhood Compass Develop a Neighborhood Compass model Percent of Households Represented by a Neighborhood Establish a partnership targeted at revitalizing the Southside Association neighborhood Develop a regional plan for transit, including, but not limited Objective: to, integration of light rail, commuter rail, high speed rail, and Increase the value and stability of neighborhoods bus through access to transportation choices, open space, Map Durham City-County public and private open space by and recreational facilities 2014 🚩 At or Above Target 🚩 Slightly Below Target 🏧 Below Target 🤍 Target Pending 💻 No Data ¥ Completed



### **Sustainability**



ΙϾΜΔ

### **Sustainability Programs**



## Livability Initiatives

#### Northeast Central Durham Livability Initiative-A **Partnership for Sustainable** Communities





#### About the Partnership

Committees Health Data Resources News and Events Calendar

919-560-7833 414 Fast Main Street Durham, NC 27701

Contact

history can be found in the ess the RWJF Roadmaps to Healt Roadmaps to Health Prize Es

Partnership.

Who We Are

The Partnership for a Healthy Durham is a coalition of local organizations and community members with the goal of collaboratively

and well-being of Durham's residents. The

more than 500 active members in the

Brief descriptions of how we work and our

AMERICA

Home

About

**Progress Reports** 

**Our Partners** 

Our Work

Play Streets

Summit

Media

Roadmaps to Health Prize Es

The Partnership is the certifie North Carolina's statewide n community level. Local health by conducting a community h Carolina 2020 health objectiv

The Partnership for a Healthy since 2004 and has one full-t items and the full Partnershi across committees. Each com website

Find us on Facebook: faceb having more people collabora or email info@healthydurhan



Dedicated to collaboratively improving the quality of life in our communit



#### About Play Streets

On July 18, 2012, PHA Honorary Chair First Lady Michelle Obama announced an incredible opportunity to turn our nation's streets into play spaces and bring physical activity back into the lives of children across the country. Between 2012 and 2019, thanks to the support of the Blue Cross and Blue Shield Association, 47 Play Streets events were held in 10 cities across the United States. These events not only provided nearly 70,000 individuals with a safe place to come together and move, but also spread the word about Play Streets, reaching more than 65 million through traditional and digital media.

Click the first tab below for more information about the cities and local Blues® that are responsible for making the 2013 Play Streets program a success.

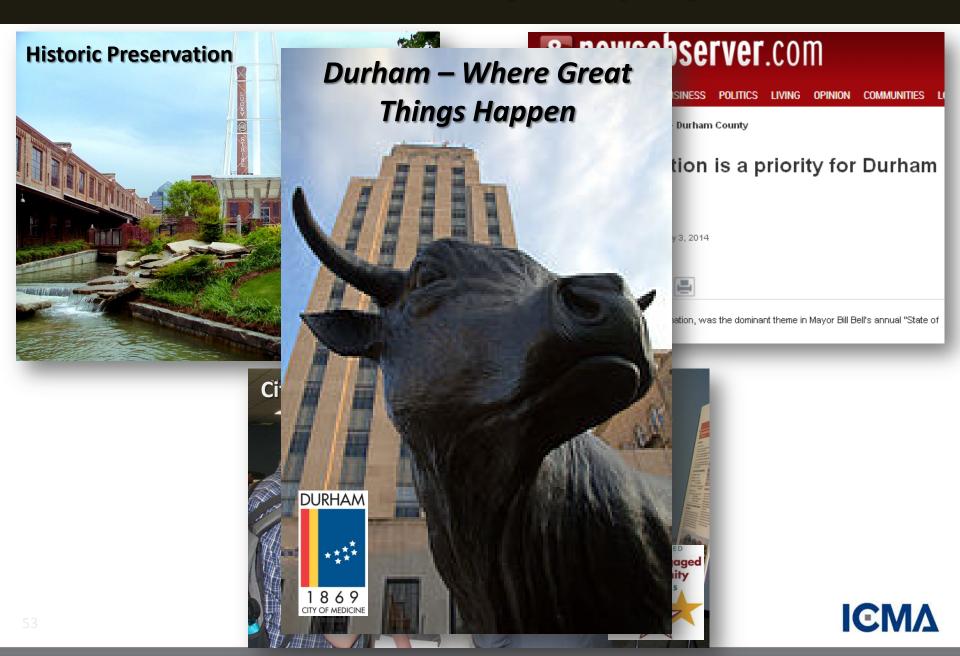
Not sure what the Play Streets program is all about? Click on the second tab to learn the basics and to find out how similar events could benefit your community

## **Affordable Housing Efforts**





### **Sustainability & Equity**



## **Questions and Comments?**

Jim Svara Visiting Professor, University of North Carolina Emeritus Professor, Arizona State University james.svara@sog.unc.edu

> Jeff Mihelich, Deputy City Manager City of Fort Collins, Colorado jmihelich@fcgov.com

Tom Bonfield, City Manager City of Durham, North Carolina Thomas.Bonfield@durhamnc.gov



Download the full report and case studies at icma.org/advancingsocialequity





