

# Solar Powering Your Community

## Addressing Soft Costs and Barriers



Powered by

**SunShot**

U.S. Department of Energy



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**SunShot**

U.S. Department of Energy

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# About the SunShot Solar Outreach Partnership

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The SunShot Solar Outreach Partnership (SolarOPs) is a U.S. Department of Energy (DOE) program designed to increase the use and integration of solar energy in communities across the US.

# About the SunShot Solar Outreach Partnership

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- Increase installed capacity of solar electricity in U.S. communities
- Streamline and standardize **permitting and interconnection processes**
- Improve **planning and zoning codes/regulations** for solar electric technologies
- Increase access to **solar financing options**

# Agenda

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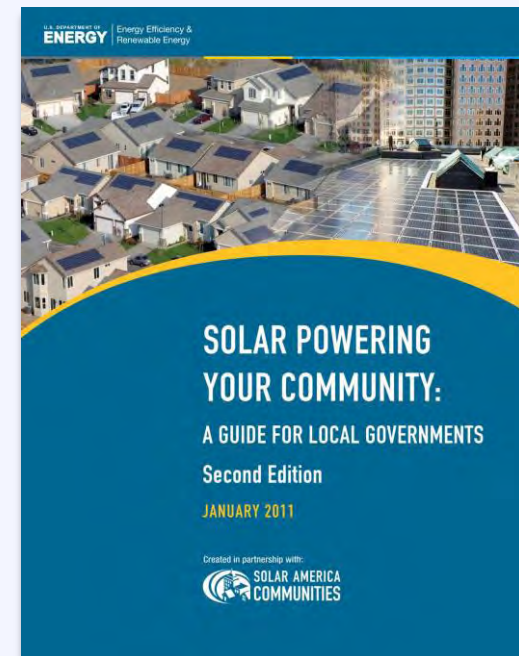
- 08:30 – 08:50    Introductions and Overview
- 08:50 – 09:25    Solar 101: Policy Environment and Economics
- 09:25 – 09:35    *Break*
- 09:35 – 09:55    Benefits and Barriers Activity
- 09:55 – 10:15    Creating a Solar Ready Community
- 10:15 – 11:00    Growing Your Local Solar Market
- 11:00 – 11:05    *Break*
- 11:05 – 12:15    Local Panel and Discussion; Closing Remarks

# About the SunShot Solar Outreach Partnership

## Resource Solar Powering Your Community Guide

A comprehensive resource to assist local governments and stakeholders in building local solar markets.

[www.energy.gov](http://www.energy.gov)



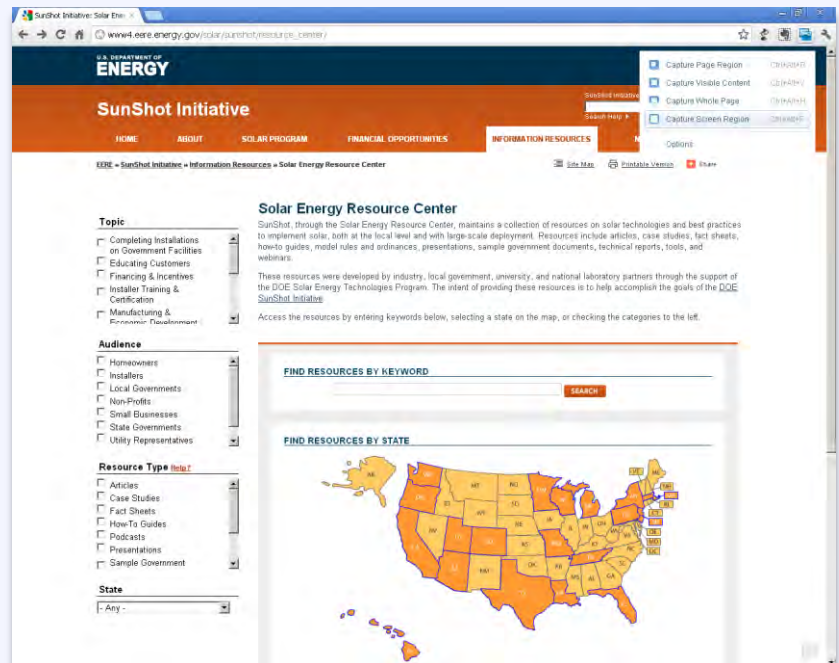


# About the SunShot Solar Outreach Partnership

## Resource Sunshot Resource Center

- Case Studies
- Fact Sheets
- How-To Guides
- Model Ordinances
- Technical Reports
- Sample Government Docs

[www4.eere.energy.gov/solar/sunshot/resource\\_center](http://www4.eere.energy.gov/solar/sunshot/resource_center)



# About the SunShot Solar Outreach Partnership

## Technical Support

- ‘Ask an Expert’ Live Web Forums
- ‘Ask an Expert’ Web Portal
- Peer Exchange Facilitation
- In-Depth Consultations
- Customized Trainings



[www.solaroutreach.org](http://www.solaroutreach.org)



# Poll

## Who's in the room?

# Poll

**What is your experience with solar?**

# Solar Technologies



**Solar Photovoltaic (PV)**



**Solar Hot Water**



**Concentrated Solar Power**

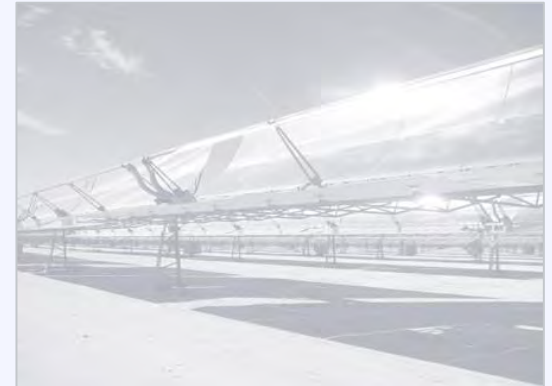
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**Solar Photovoltaic (PV)**

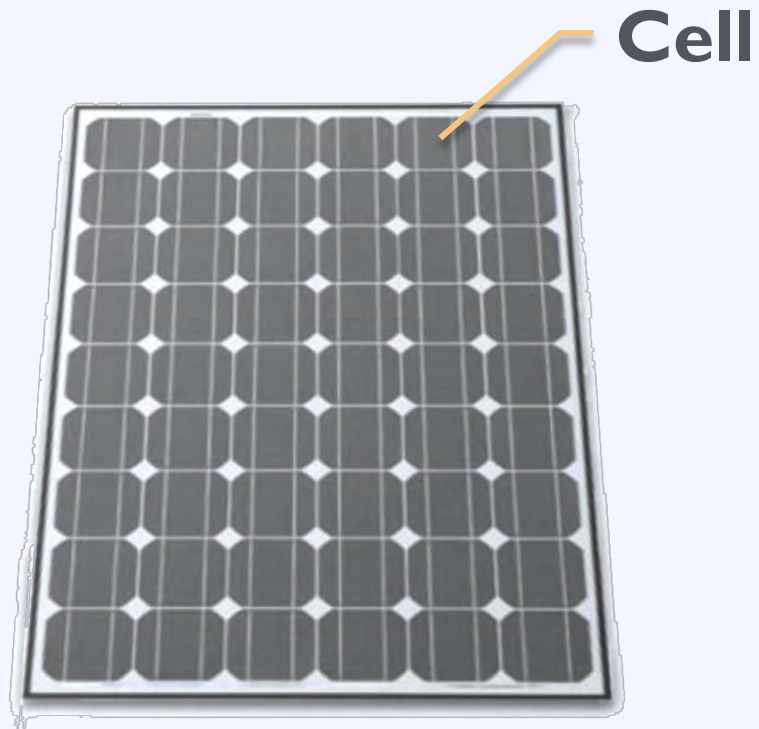


Solar Hot Water



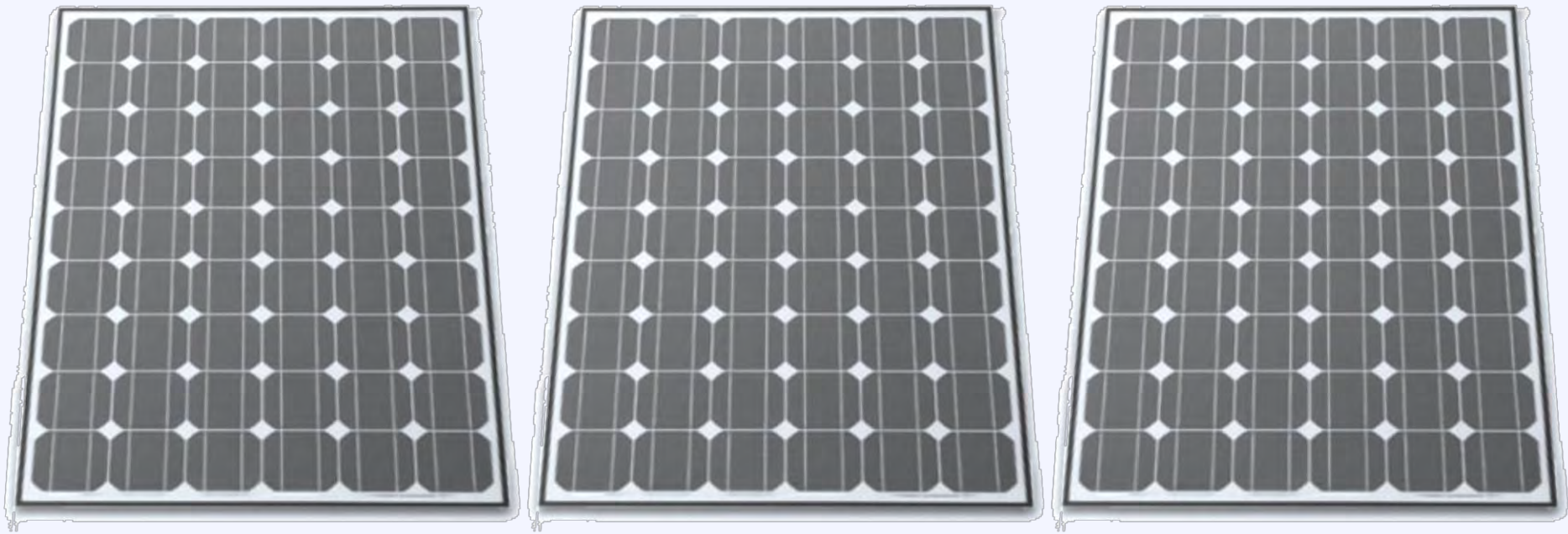
Concentrated Solar Power

# Some Basic Terminology



**Panel / Module**

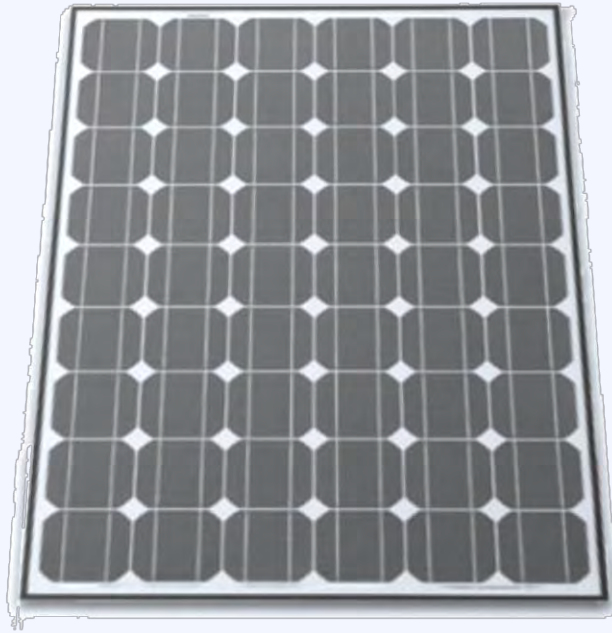
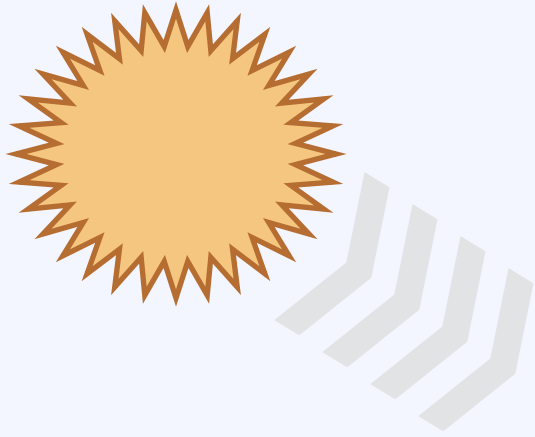
# Some Basic Terminology



**Array**



# Some Basic Terminology



**Production**  
*Kilowatt-hour (kWh)*

**Capacity / Power**  
*kilowatt (kW)*

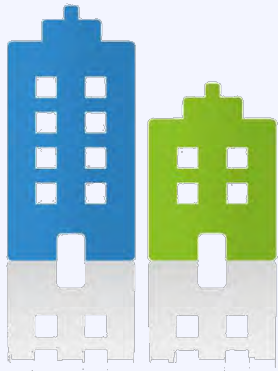
# Some Basic Terminology



**Residence**  
5 kW



**Factory**  
1 MW+



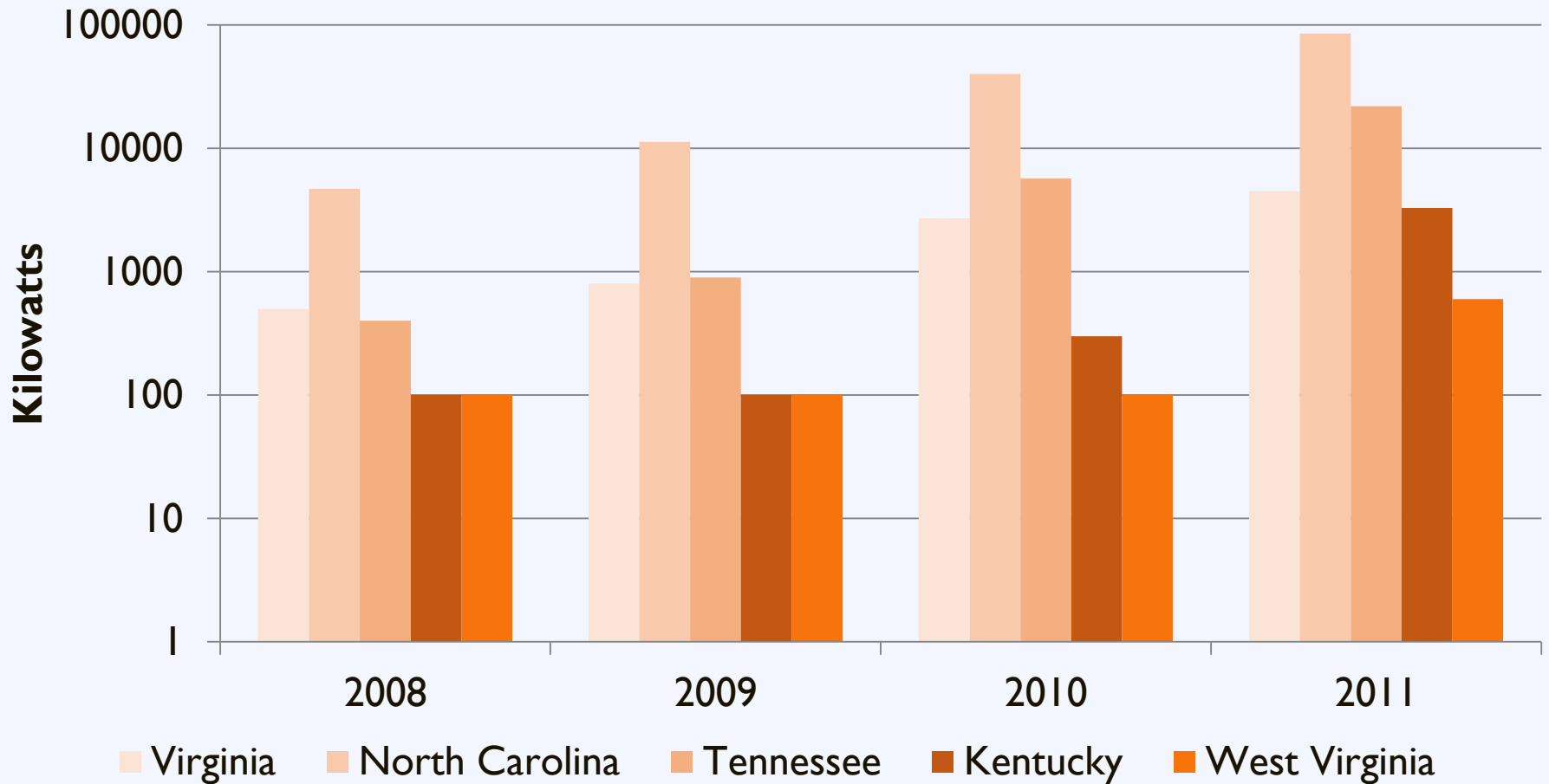
**Office**  
50 – 500 kW



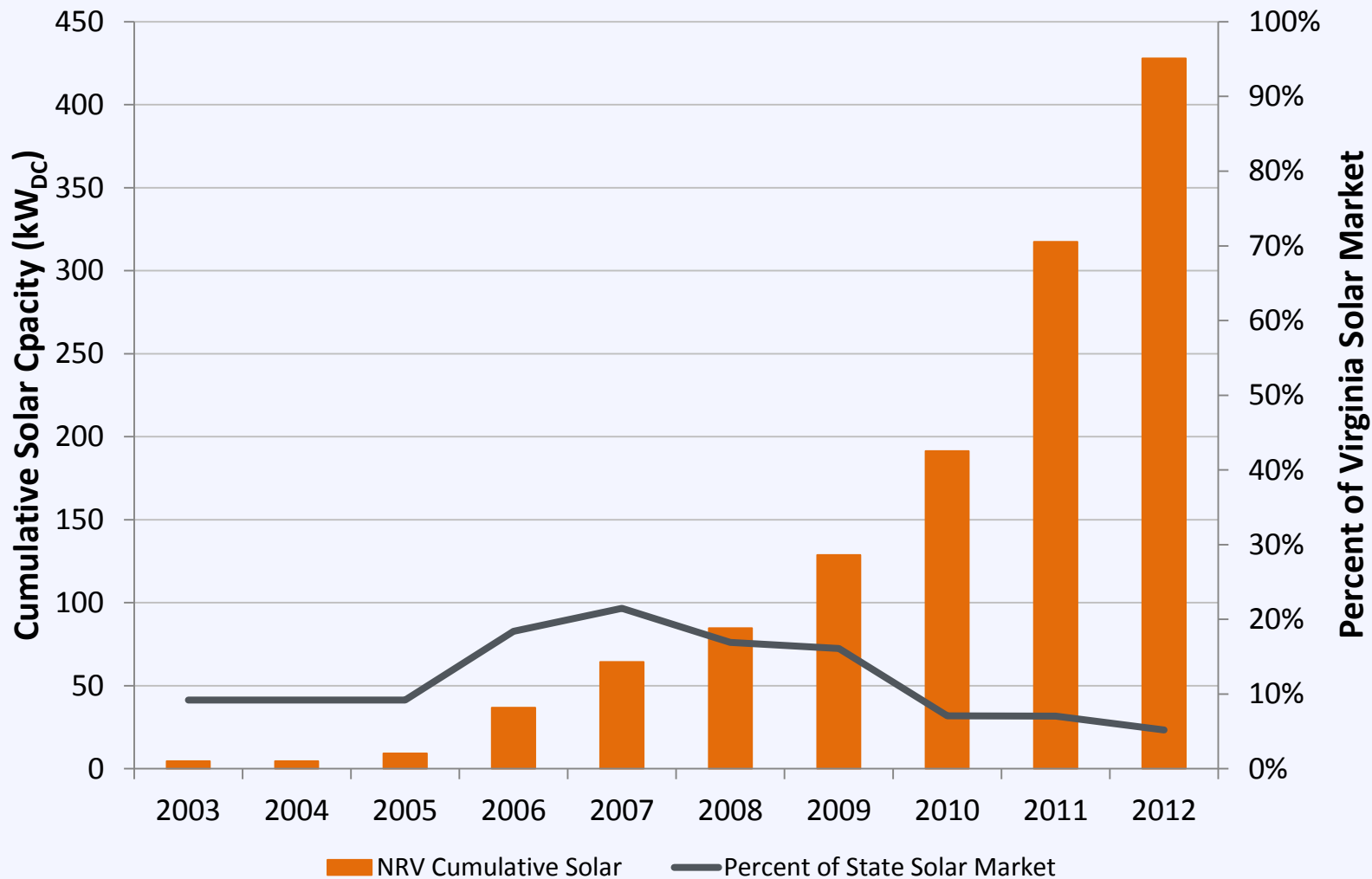
**Utility**  
2 MW+

# Virginia Solar Market

## Installed Capacity of Solar PV

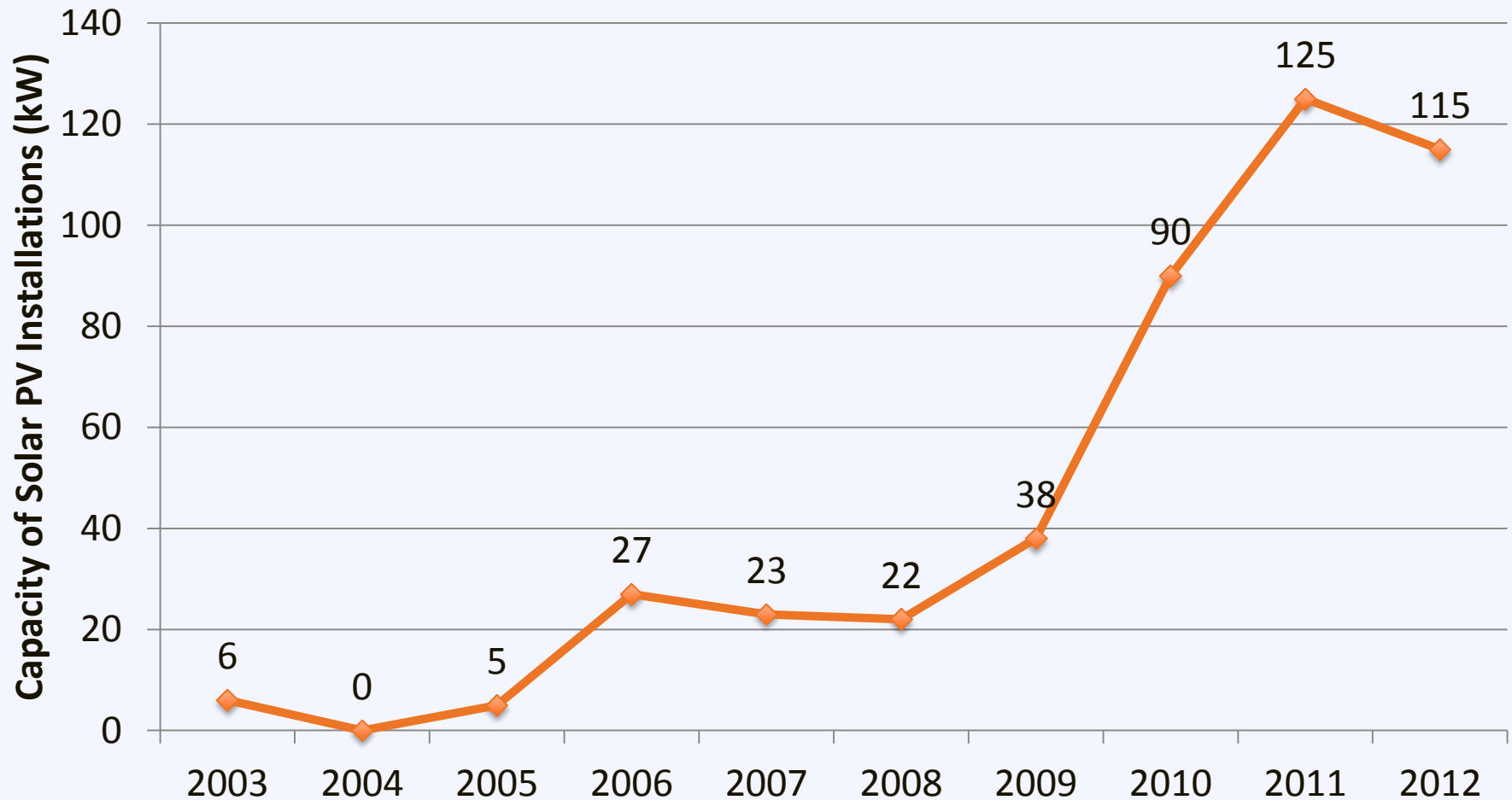


# NRV Solar PV Market



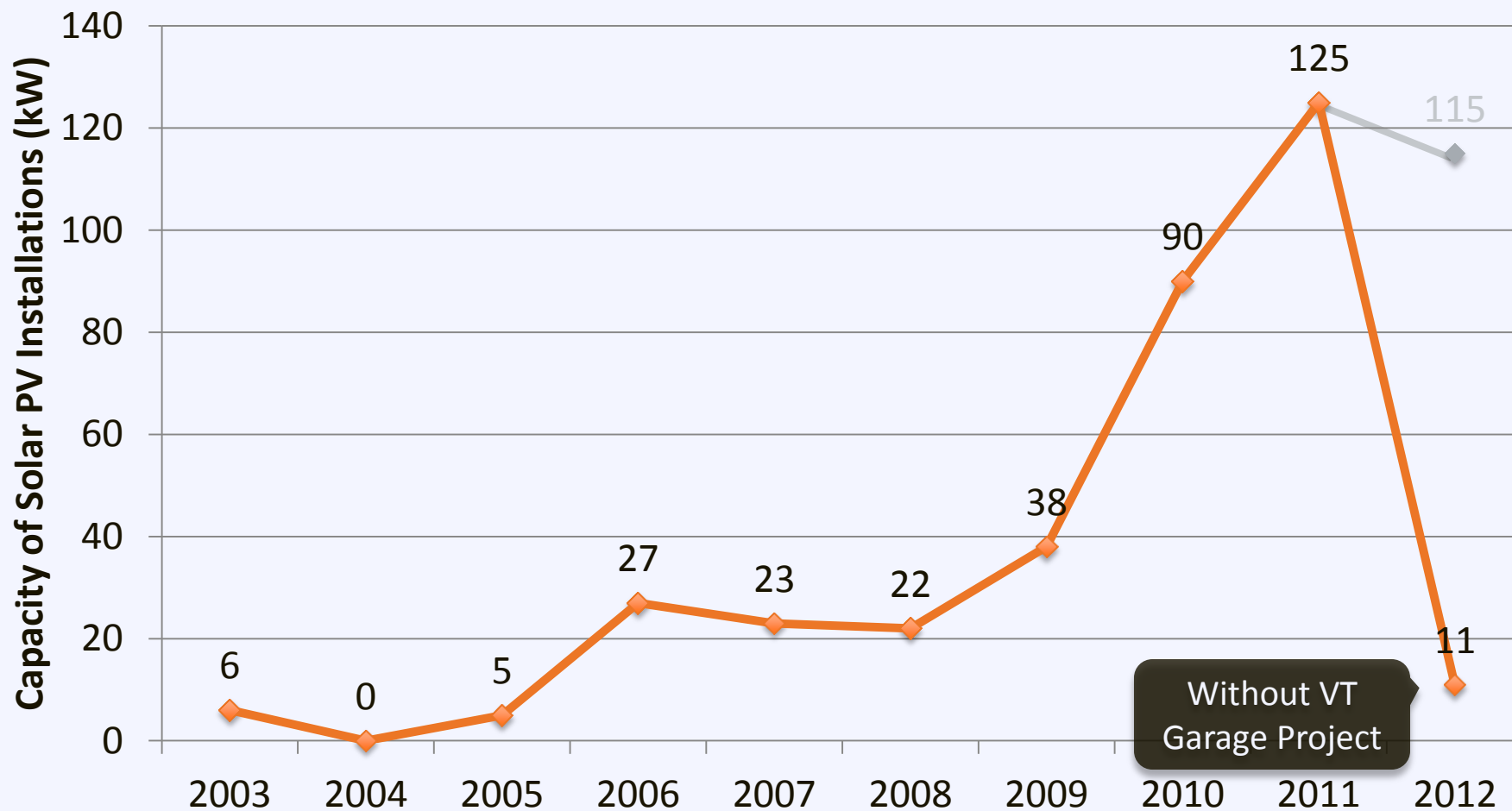
# NRV Solar PV Market

## Capacity Installed Per Year



# NRV Solar PV Market

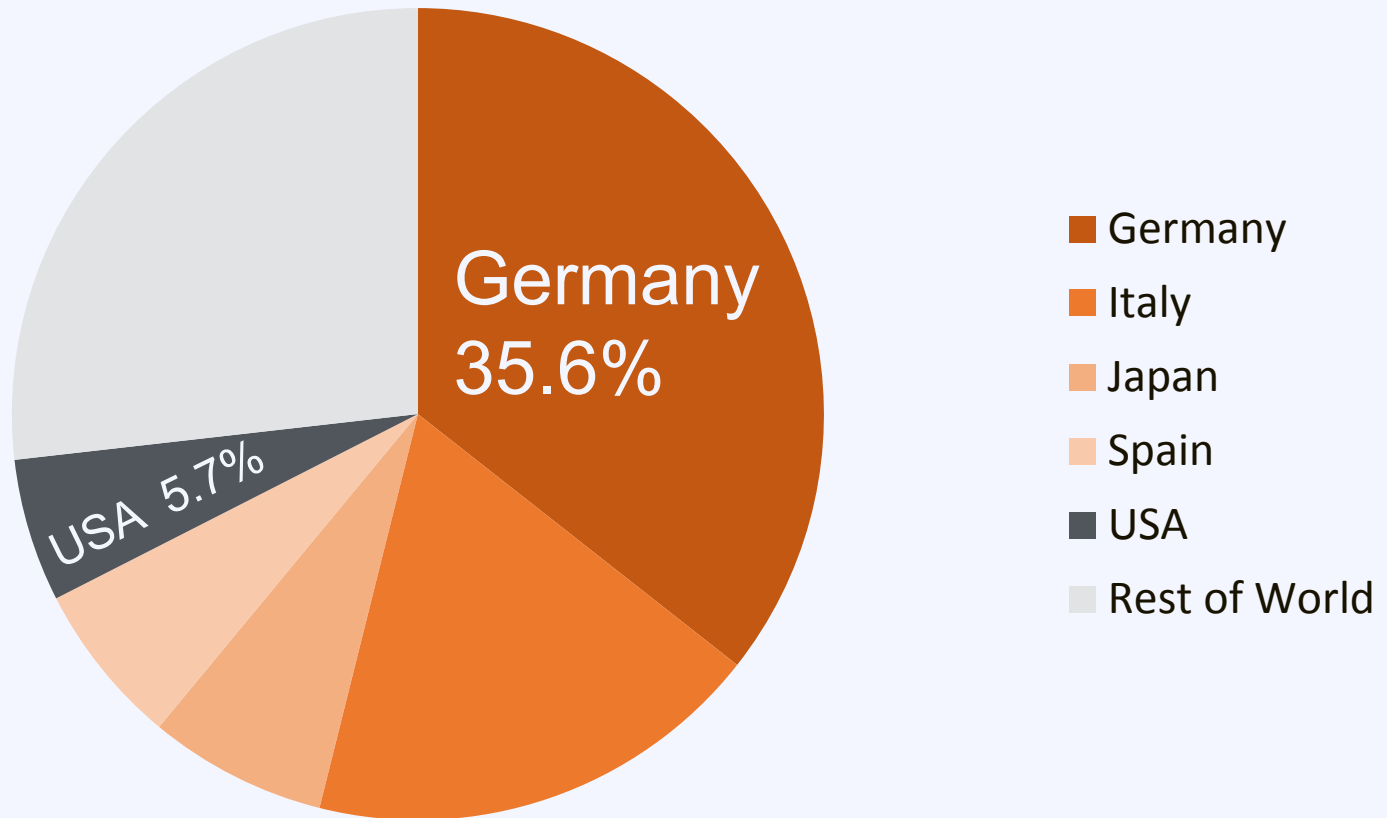
## Capacity Installed Per Year





# Installed Capacity

Top 5 Countries Solar Operating Capacity (2011)



# Installed Capacity

Total installed solar capacity in the US

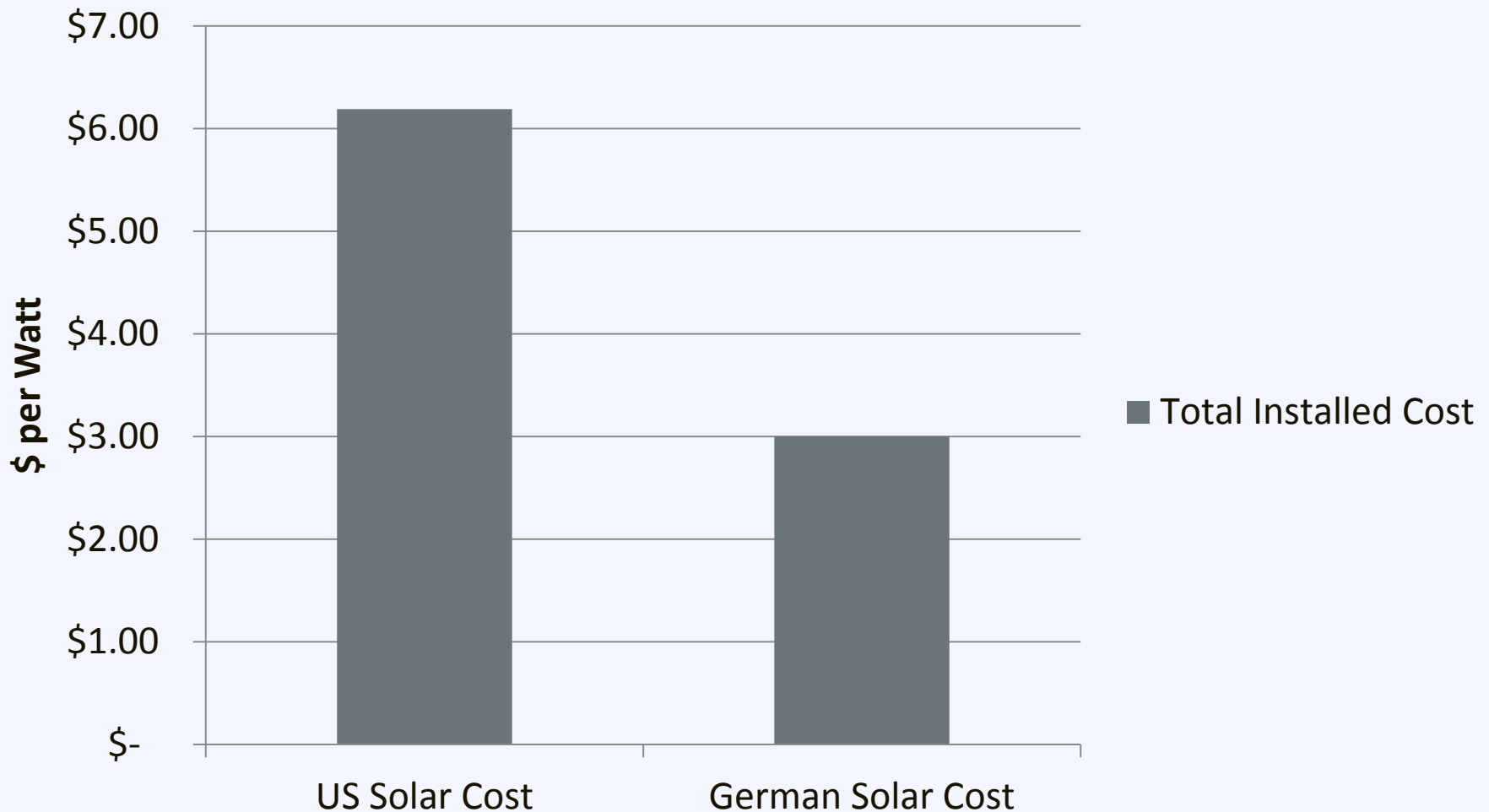
7.7 GW

Capacity installed in Germany in 2012 alone

7.6 GW

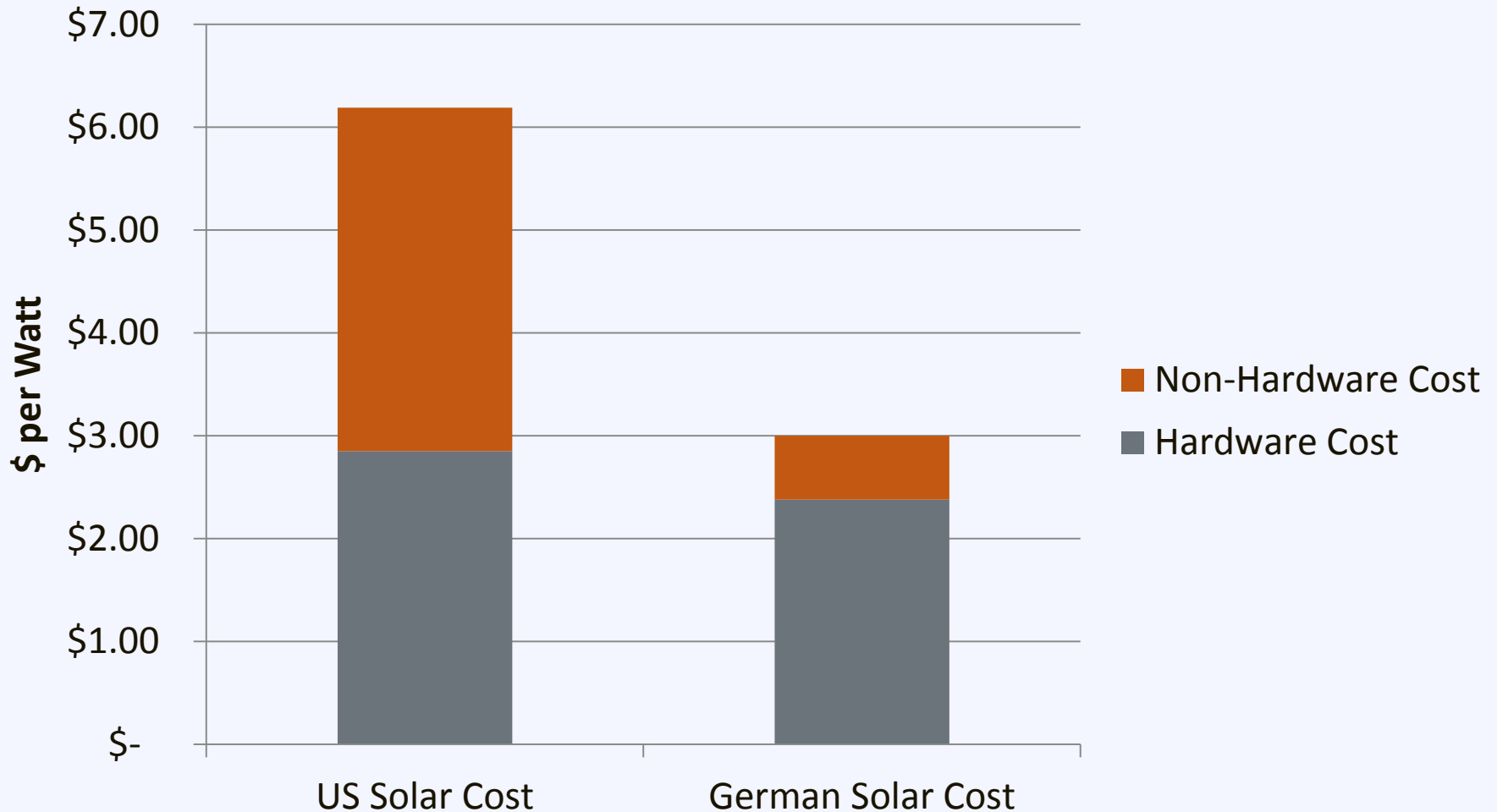
# The Cost of Solar in the US

## Comparison of US and German Solar Costs



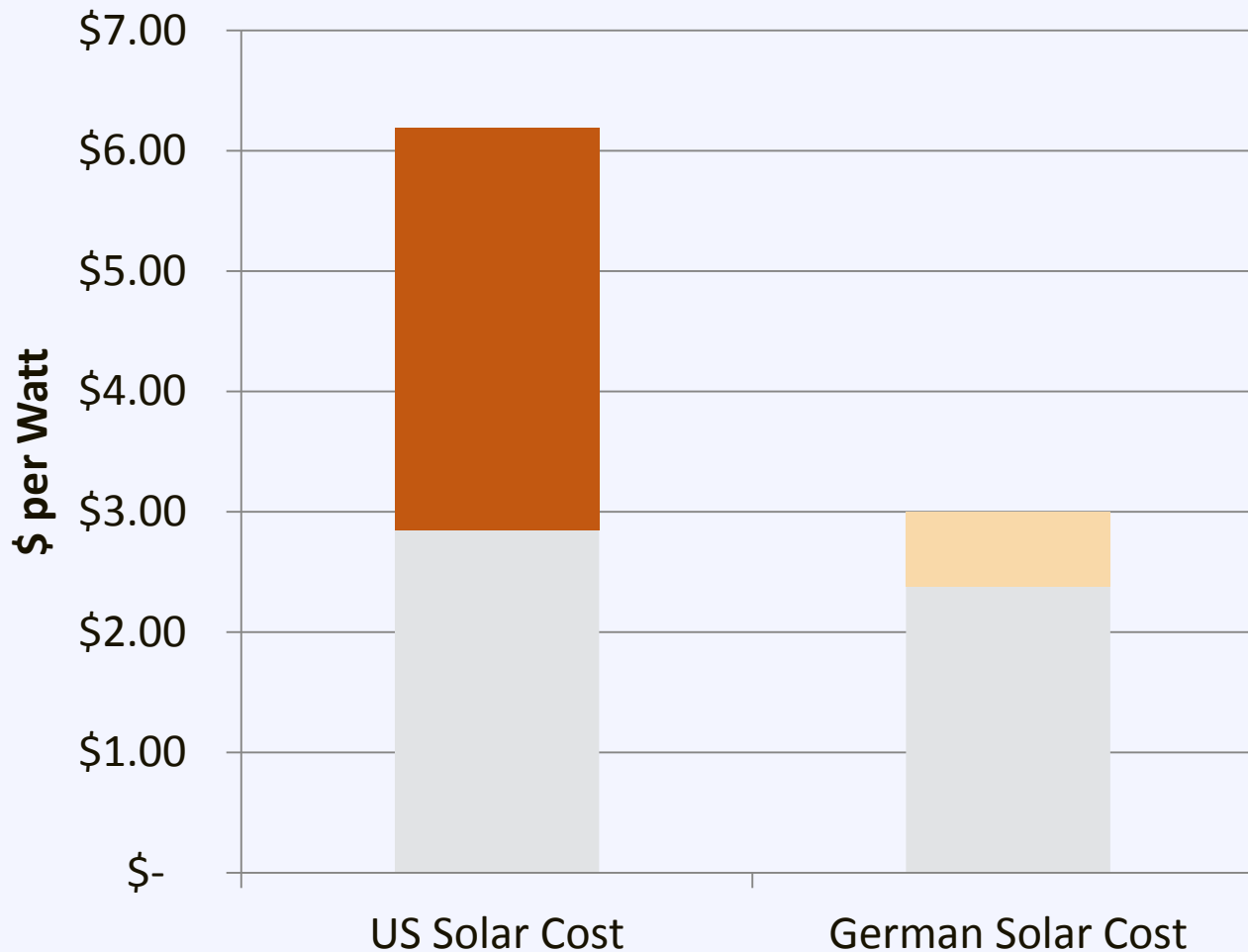
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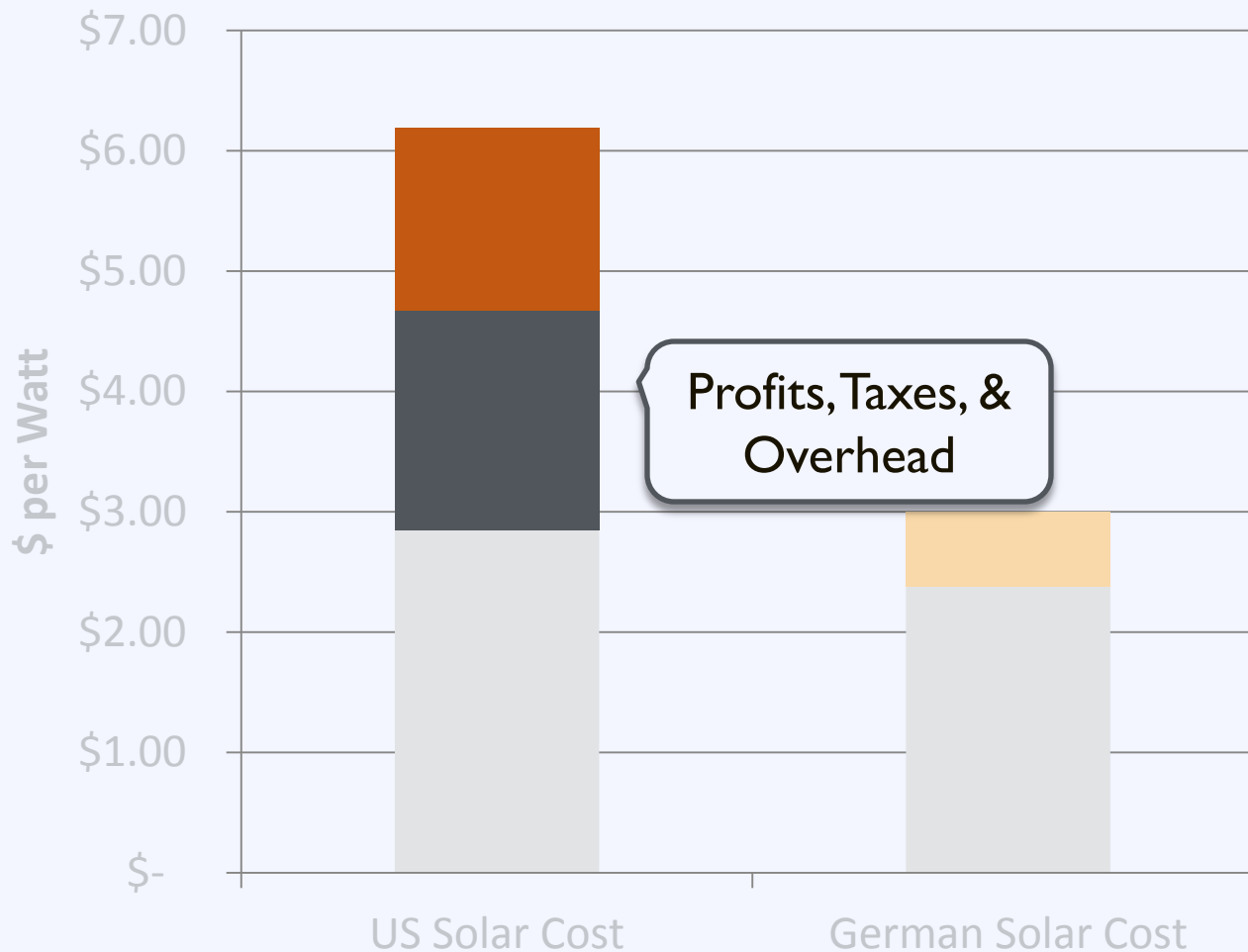
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## Comparison of US and German Solar Costs



# The Cost of Solar in the US

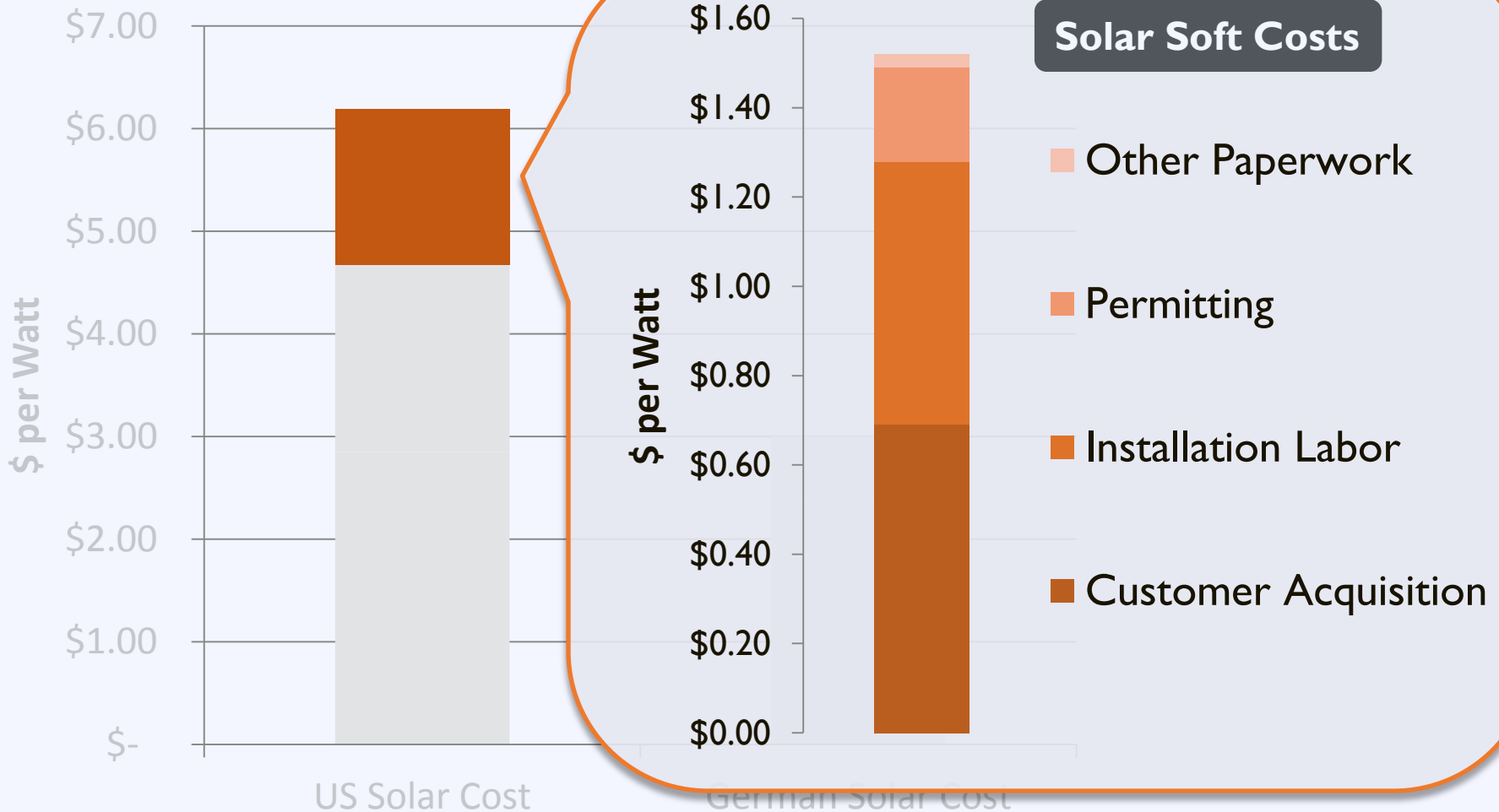
## Comparison of US and German Solar Costs





# The Cost of Solar in the US

Comparison of US and German Solar Costs



# Workshop Goal

**Enable local governments to replicate successful solar practices and expand local adoption of solar energy**

# Explore benefits

and

# Overcome barriers

# Activity: Identifying Benefits

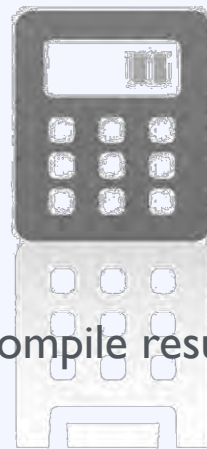
What is the greatest benefit solar can bring to your community? **[Blue Card]**

Right Now



Write answer on card

During Session



Compile results

After Break



Group discussion

# Activity: Addressing Barriers

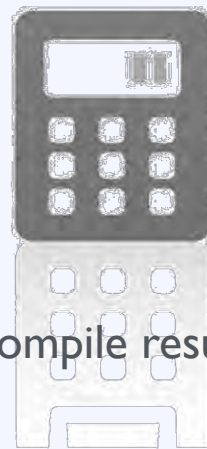
What is the greatest barrier to solar adoption in your community? **[Green Card]**

Right Now



Write answer on card

During Session



Compile results

After Break



Group discussion

# Agenda

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**08:50 – 09:25 Solar 101: Policy Environment and Economics**

09:25 – 09:35 *Break*

09:35 – 09:55 Benefits and Barriers Activity

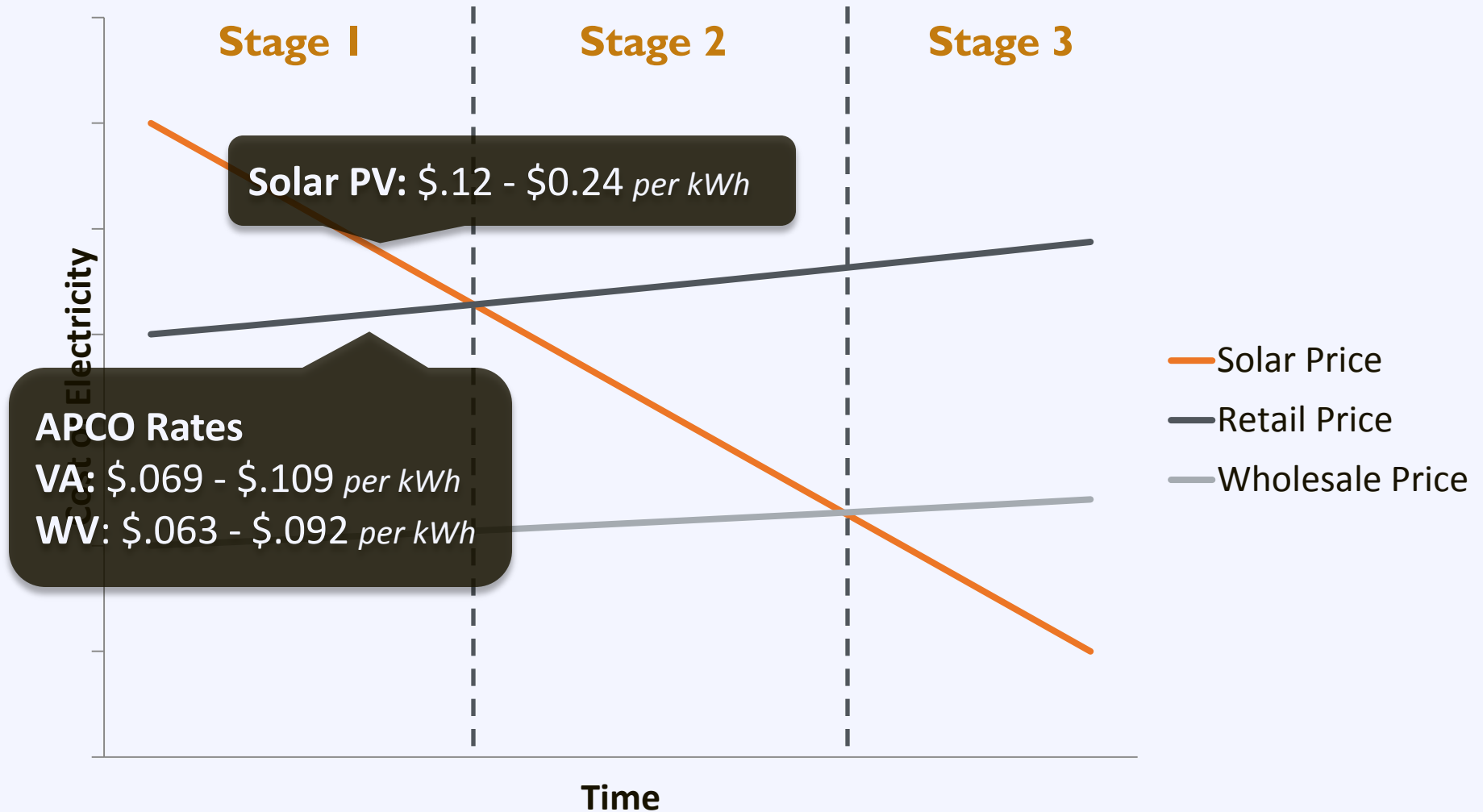
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# Utility Market: Stages



# Who Regulates What?

## State

Utility Regulation

Solar Access

Property Taxes

## Local

Planning

Zoning

Permitting



# Who Regulates What?

## State

Utility Regulation

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## Local

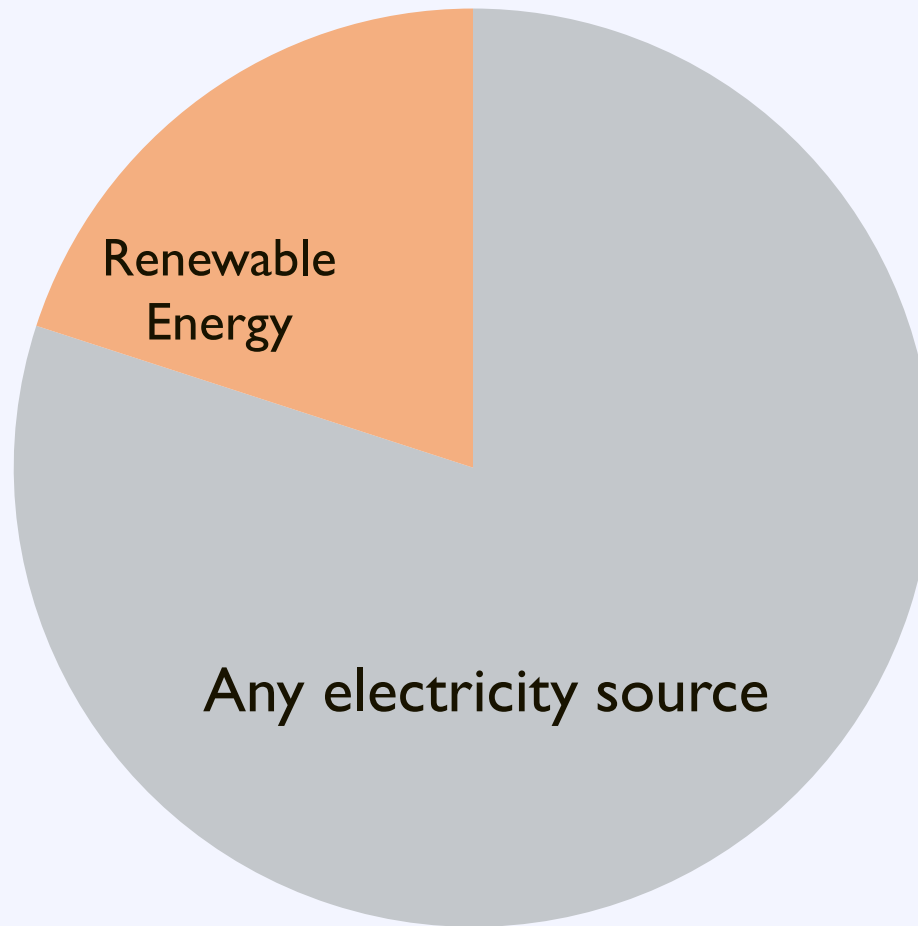
Planning

Zoning

Permitting

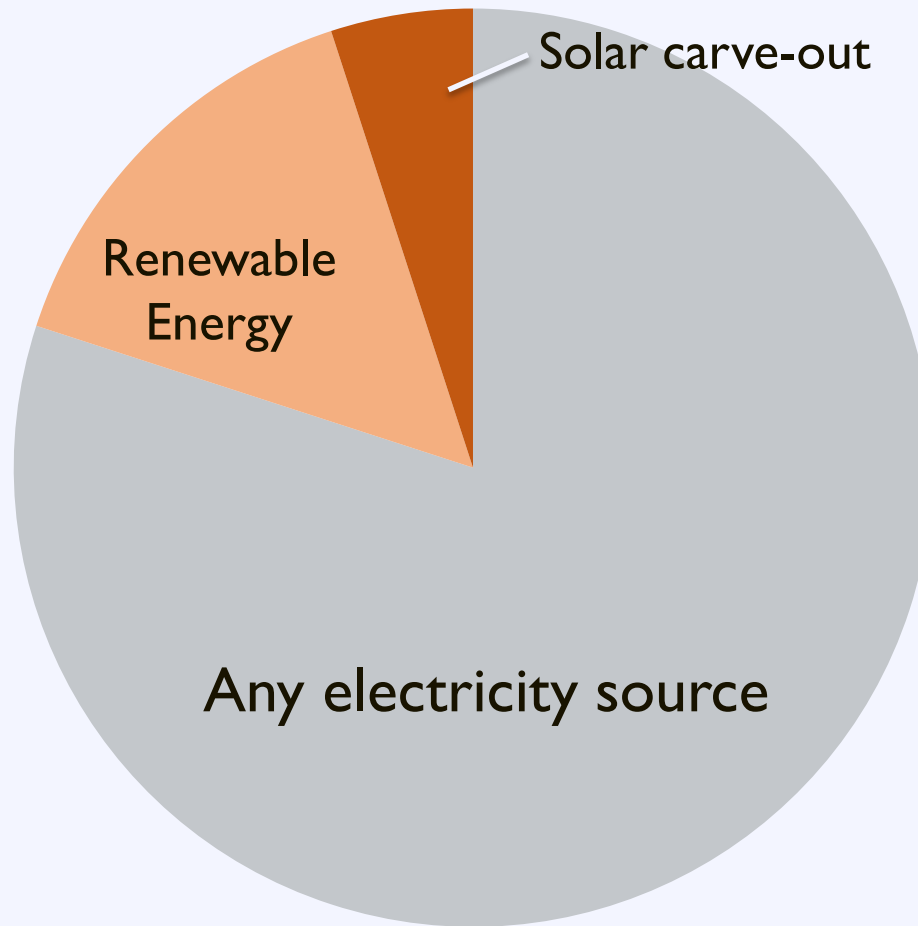
# Renewable Portfolio Standard

## Retail Electricity Sales

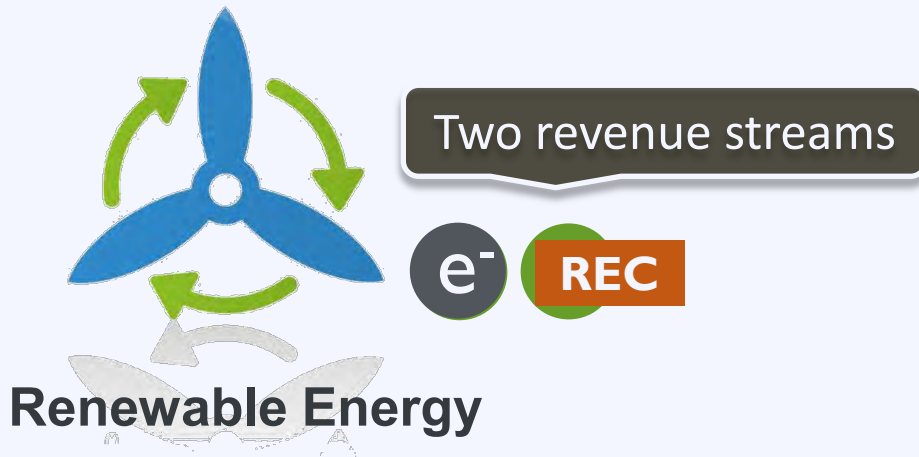


# Renewable Portfolio Standard

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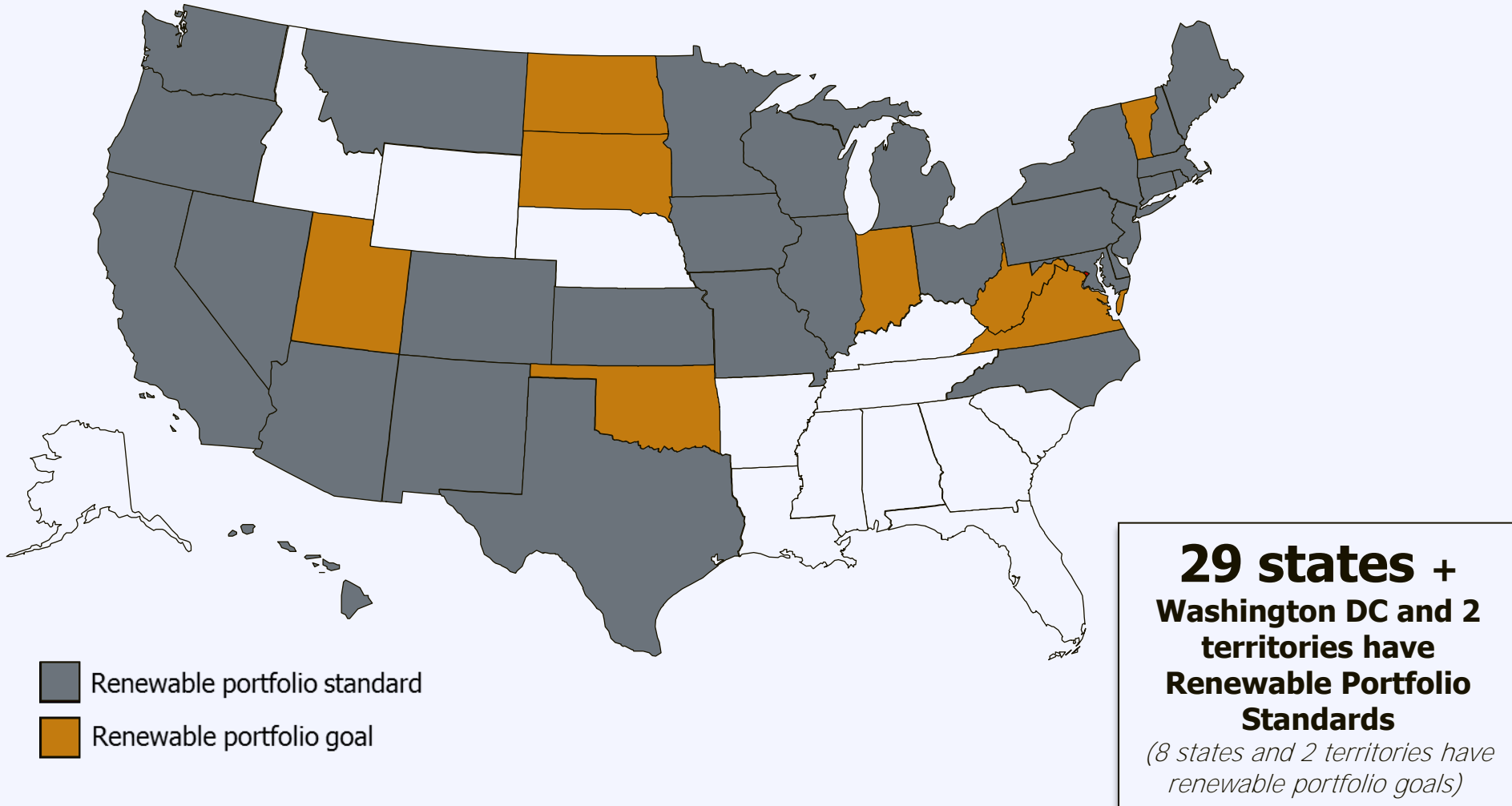


# Renewable Portfolio Standard



# Renewable Portfolio Standard

[www.dsireusa.org](http://www.dsireusa.org) / March 2013



# RPS: Virginia Overview

- *Voluntary* Renewable Energy Portfolio *Goal*
- 15% of 2007 sales by 2025
- No solar carve-out
- Virginia State Corporation Commission (SCC) allows participating utilities to recover program costs and offers a performance incentive (in the form of an increased rate of return) for each goal attained.

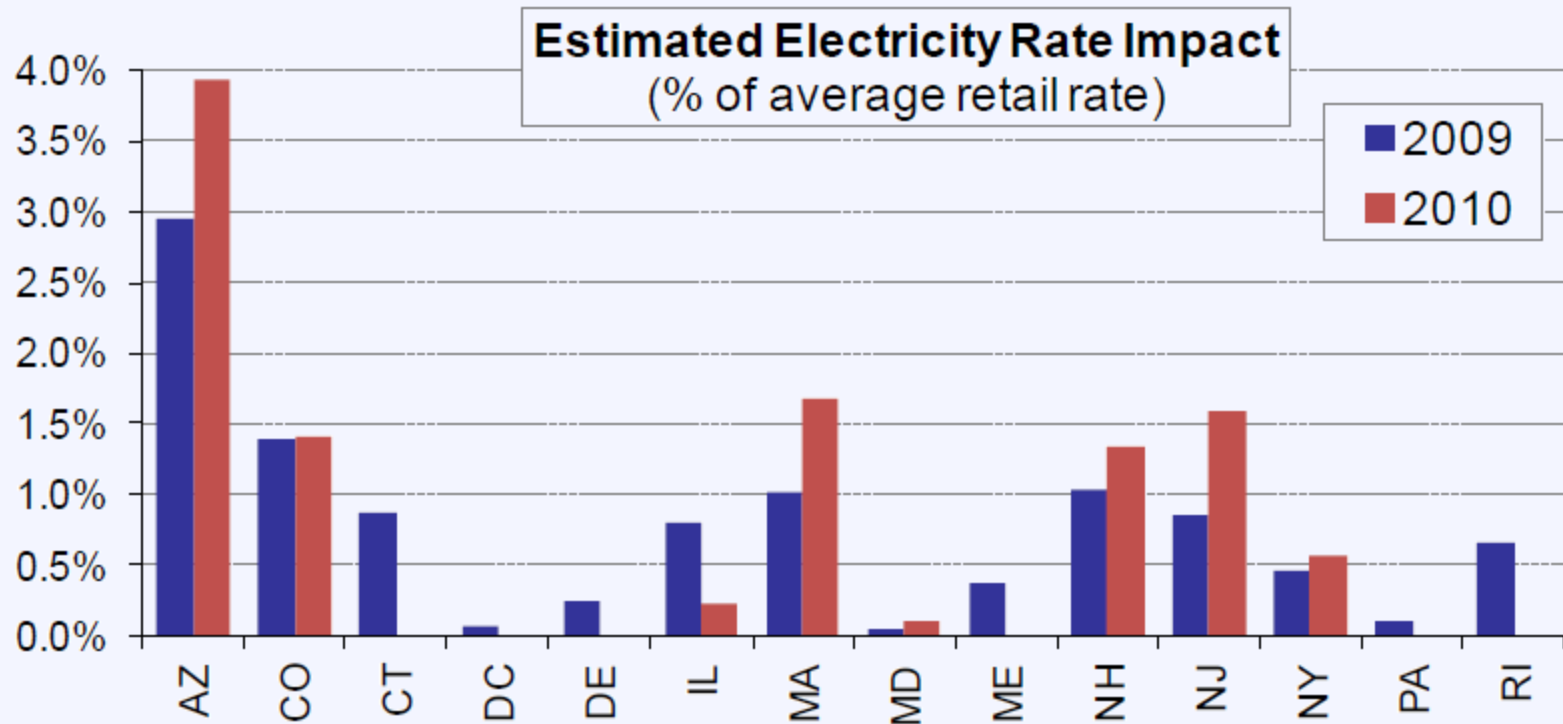


# RPS Impacts: Solar Deployment

## RPS and Solar/DG Status of Top Ten Solar States by Cumulative Installed Capacity (as of Q4 2012)

Ranks	State	RPS?	Solar/DG Provision?
1	California	Y	N
2	Arizona	Y	Y
3	New Jersey	Y	Y
4	Nevada	Y	Y
5	Colorado	Y	Y
6	North Carolina	Y	Y
7	Massachusetts	Y	Y
8	Pennsylvania	Y	Y
9	Hawaii	Y	N
10	New Mexico	Y	Y

# RPS Impacts: Retail Rates



States not included if data on incremental RPS compliance costs are unavailable (CA, IA, HI, MN, MT, NC, NM, NV, OH, TX, WI) or if RPS did not apply in 2009-10 (KS, MI, MO, OR, WA).



# Net Metering

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Net metering allows customers to export power to the grid during times of excess generation, and receive credits that can be applied to later electricity usage

# Net Metering: Overview

*Morning*



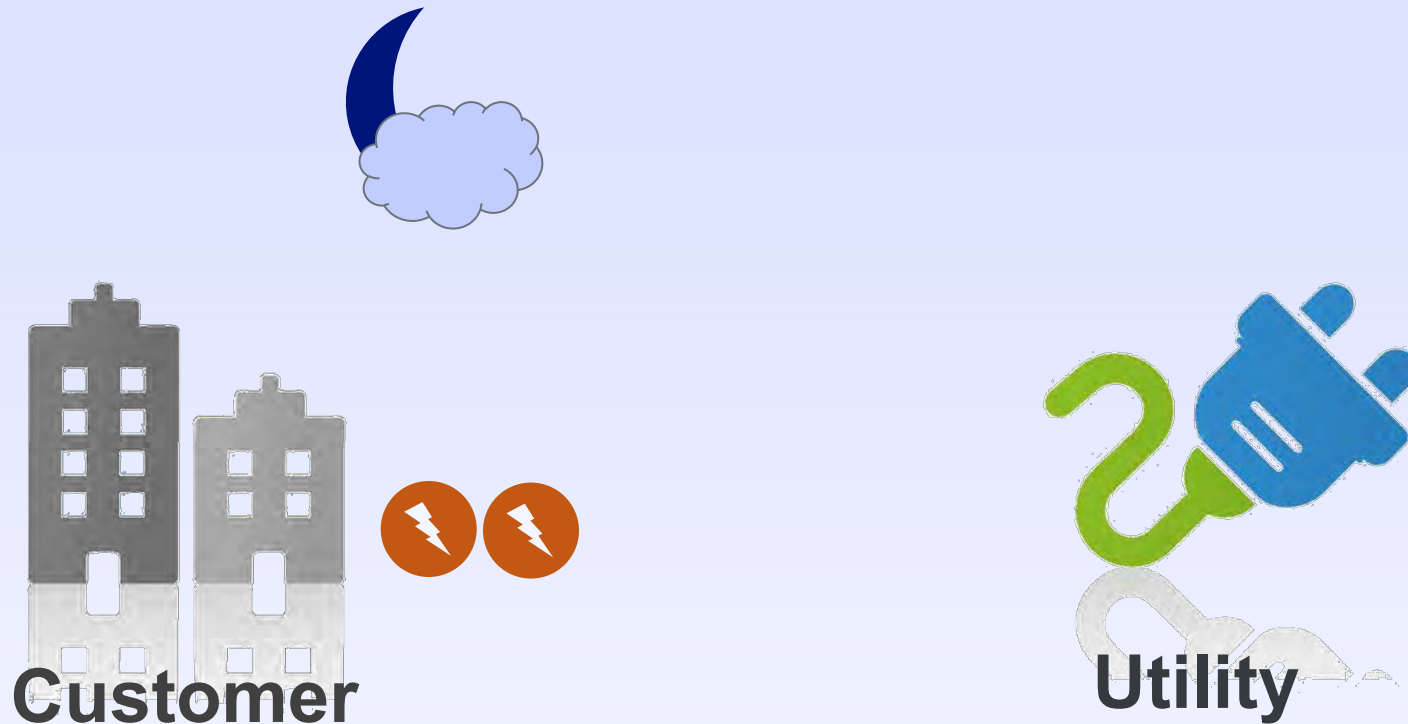
# Net Metering: Overview

*Afternoon*



# Net Metering: Overview

*Night*



Solar covers 100% of the customer's load, even at night!

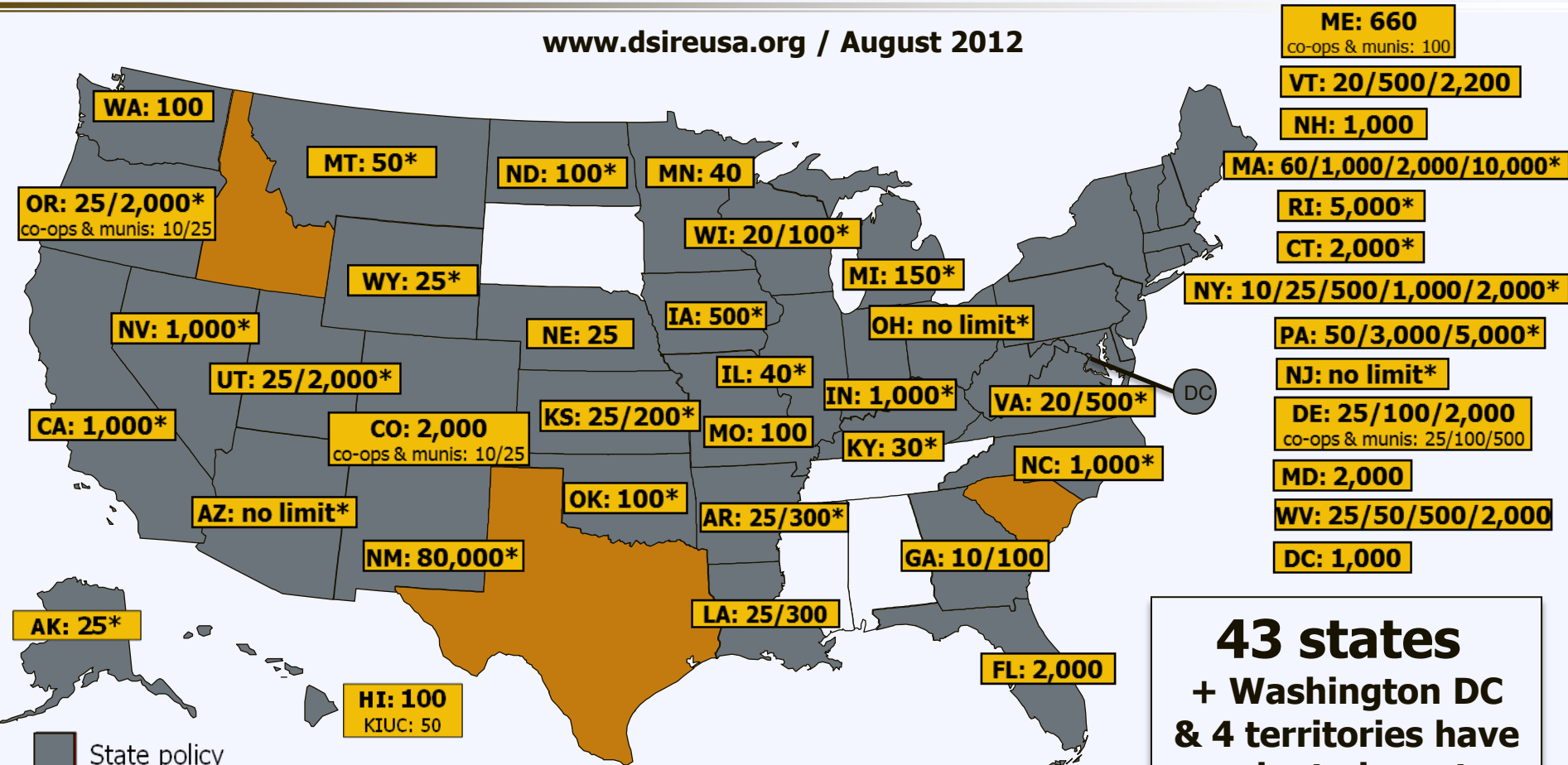
# Net Metering: Market Share

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More than **93%** of distributed  
PV Installations are net-metered

# Net Metering: State Policies

www.dsireusa.org / August 2012



**43 states  
+ Washington DC  
& 4 territories have  
adopted a net  
metering policy**

- State policy
- Voluntary utility program(s) only
- \* State policy applies to certain utility types only (e.g., investor-owned utilities)

Note: Numbers indicate individual system capacity limit in kilowatts. Some limits vary by customer type, technology and/or application. Other limits might also apply. This map generally does not address statutory changes until administrative rules have been adopted to implement such changes.

# Net Metering: Resources

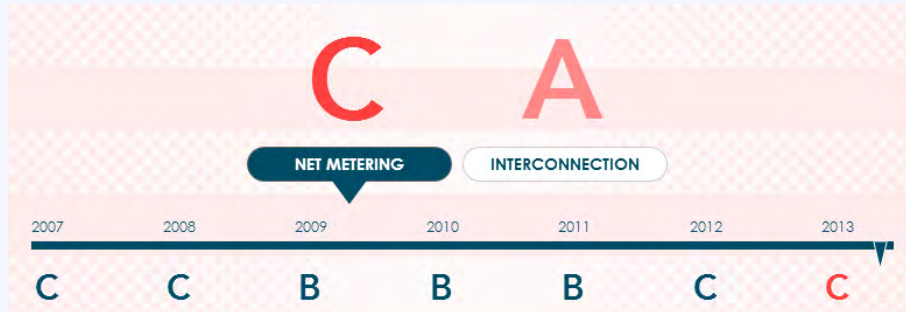
## Resource Freeing the Grid

Provides a “report card” for state policy on net metering and interconnection

<http://freeingthegrid.org/>



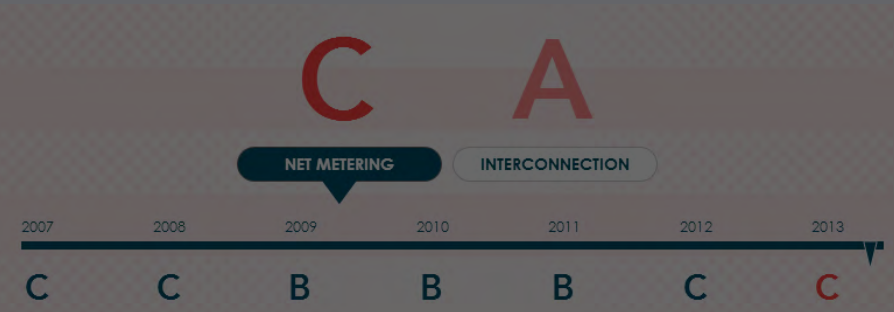
# Net Metering: Virginia



<b>Eligible Renewable/Other Technologies:</b>	Solar Thermal Electric, Photovoltaics, Wind, Biomass, Hydroelectric, Geothermal Electric, Municipal Solid Waste, Small Hydroelectric, Tidal Energy, Wave Energy
<b>Applicable Sectors:</b>	Commercial, Residential, Nonprofit, Schools, Local Government, State Government, Institutional
<b>Applicable Utilities:</b>	Investor-owned utilities; electric co-ops
<b>System Capacity Limit:</b>	500 kW for non-residential 10 kW (20 kW with standby charges) for residential
<b>Aggregate Capacity Limit:</b>	1% of utility's adjusted Virginia peak-load forecast for the previous year
<b>Net Excess Generation:</b>	Credited to customer's next bill at retail rate. After 12-month cycle, customer may opt to roll over credit indefinitely or to receive payment at avoided-cost rate
<b>REC Ownership:</b>	Customer owns RECs
<b>Meter Aggregation:</b>	Not addressed

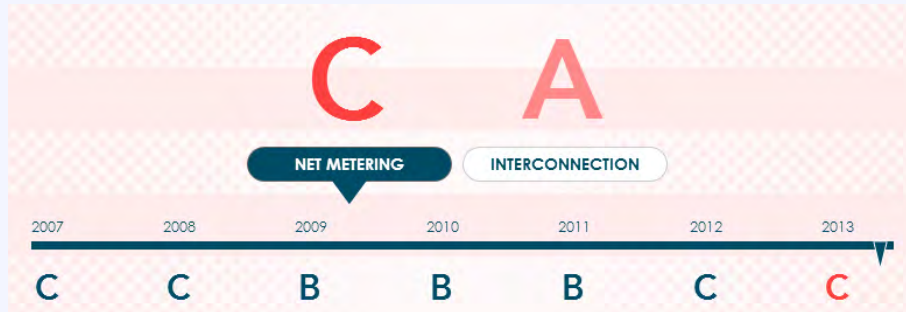


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# Net Metering: Virginia



## RECOMMENDATIONS:

- Remove system size limitations to allow customers to meet all on-site energy needs
- Increase limit on overall enrollment to at least 5% of utility's peak capacity

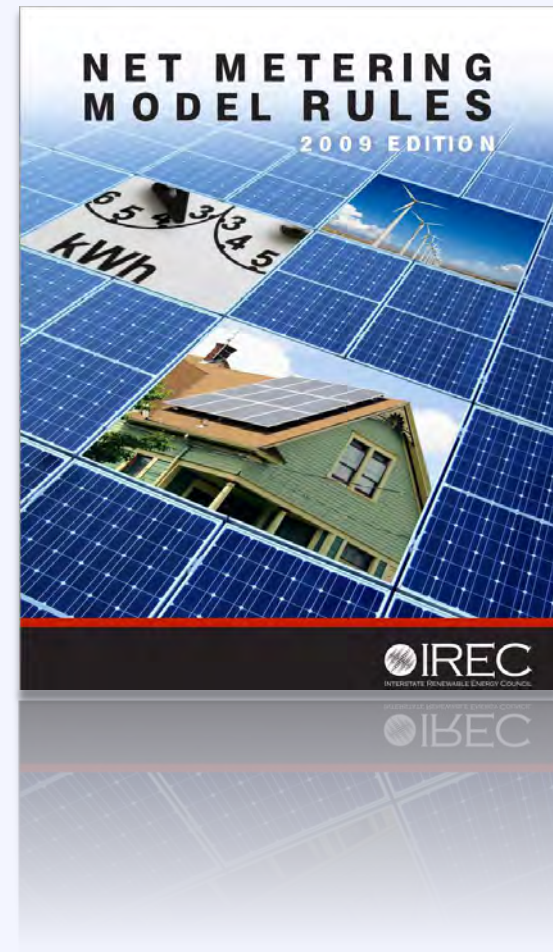
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# Net Metering: Resources

## Resource Interstate Renewable Energy Council

IREC developed its model rules in an effort to capture best practices in state net metering policies.

[www.irecusa.org](http://www.irecusa.org)



# Who Regulates What?

## State

Utility Regulation

Solar Access

Property Taxes

## Local

Planning

Zoning

Permitting

# Solar Access

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## Solar Access Laws:

1. Increase the likelihood that properties will receive sunlight
2. Protect the rights of property owners to install solar
3. Reduce the risk that systems will be shaded after installation



# Fontainebleau V. Eden Roc (1959)

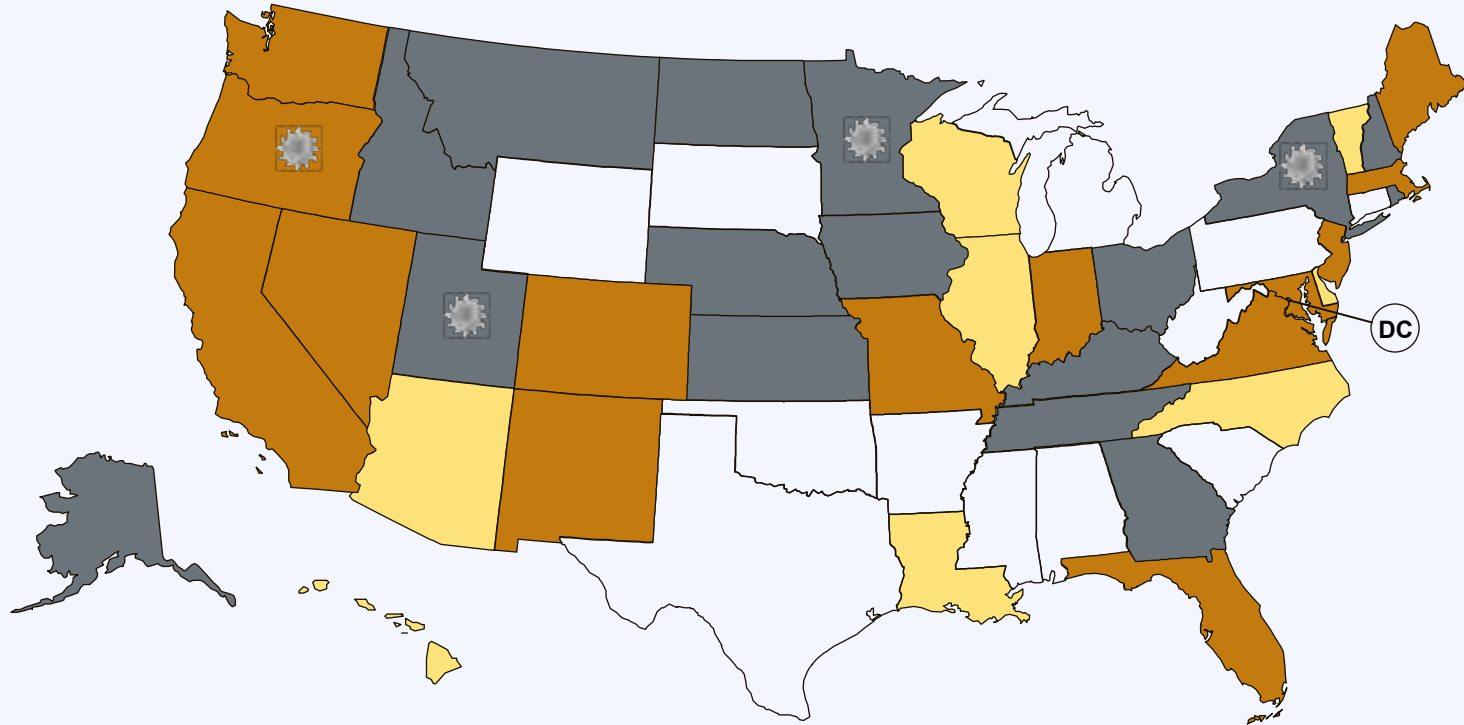


Eden Roc Hotel

Fontainebleau Hotel

A landowner does not have any legal right to the free flow of light and air across the adjoining land of his neighbor

# Solar Access



■ Solar Easements Provision

■ Solar Rights Provision

■ Solar Easements and Solar Rights Provisions

● U.S. Virgin Islands

☀ Local option to create solar rights provision

# Virginia Solar Access Law

## **Solar Rights:**

Va. Code § 67-701. Covenants regarding solar power.

- A. *Effective July 1, 2008, no community association shall prohibit an owner from installing or using a solar energy collection device on that owner's property. However, a community association may establish reasonable restrictions concerning the size, place, and manner of placement of such solar energy collection devices.*
- B. *The community association may prohibit or restrict the installation of solar energy collection devices on the common elements or common area within the real estate development served by the community association...*
- C. *This section shall not apply with respect to any provision of a restrictive covenant that restricts the installation of use of any solar collection device if such provision became effective prior to July 1, 2008.*



# Virginia Solar Access Law

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## **Solar Easements:**

Va. Code § 55-353. Creation of solar easements.

*Any easement obtained for the purpose of exposure of solar energy equipment, facilities or devices shall be created in writing and shall be subject to the same conveyancing and instrument recording requirements as other easements.*

# Solar Access

## Resource Solar ABCs

A comprehensive review of solar access law in the US – Suggested standards for a model ordinance

[www.solarabcs.org](http://www.solarabcs.org)



# Who Regulates What?

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# Property Tax Exemptions

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## Va. Code § 58.1-366 I:

Creates a separate class of property for solar energy equipment. Provides a “local option” for the governing bodies of counties, cities, or towns to adopt an ordinance that fully or partially exempts this property from local taxation.

Detailed rules and requirements at

**13 VAC 5-200-10. et seq.**

# Local Property Tax Ordinances

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## Definitions

State law defines the type of equipment covered

## Authorization

Recognizes equipment as separate class of property and authorizes exemptions

## Amount of Exemption

Up to 100%; to be claimed for no less than 5 years

## Application

Residents in jurisdiction must file application, including project plans and specifications, to local building department

# Local Property Tax Ordinances

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## Approval

Local building department certifies systems are covered by law and meet other requirements (e.g., conformance to state building code); transmits approved applications to local assessing officer

## Assessment

Assessing officer determines the value of the system; must be no less than purchase and installation costs

## Appeals

Decisions may be appealed to local board of building code appeals

# Property Tax Exemptions

## Town of Pulaski:

Exempts 50% of value of certified solar energy equipment from property tax for 5 years

(Code of Ordinances, § 78-1 et seq)

## City of Roanoke:

Exempts 100% of value of certified solar energy equipment from property tax for 5 years

(City Code § 32-103.5 et seq)

## City of Harrisonburg:

Exempts 100% of value of certified solar energy equipment from property tax for 20 years

(Code of General Ordinances, § 4-2-31)

# Who Regulates What?

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# Q & A

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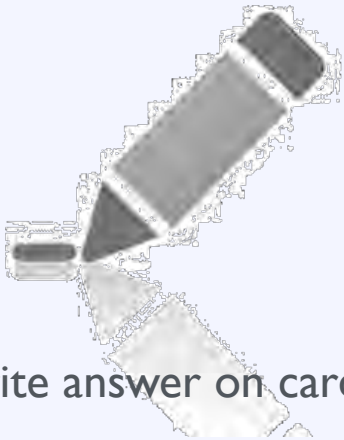
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# Activity: Identifying Benefits

What is the greatest benefit solar can bring to your community? **[Blue Card]**

Right Now



Write answer on card

During Session



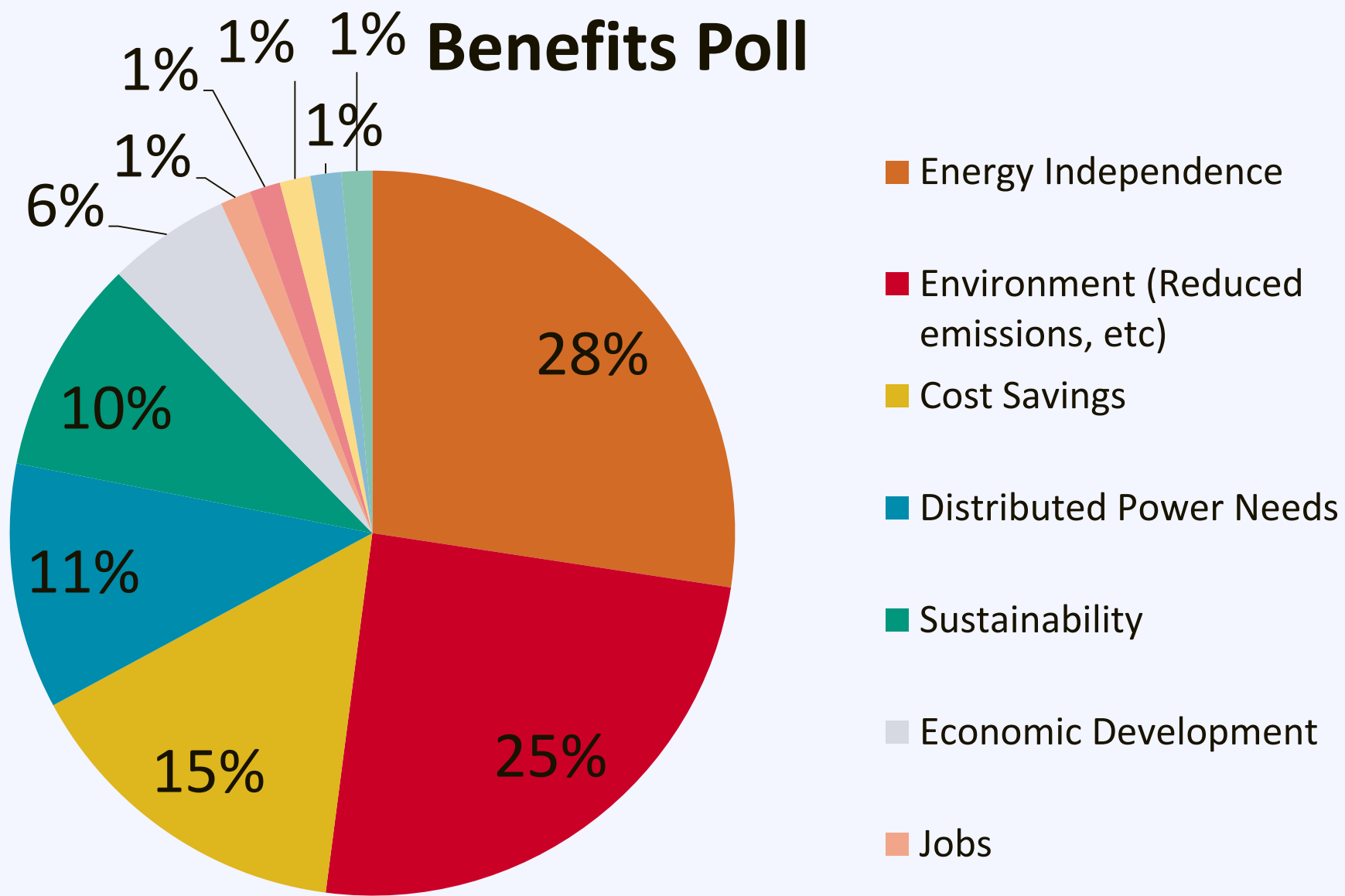
Compile results

After Break



Group discussion

# Benefits Poll

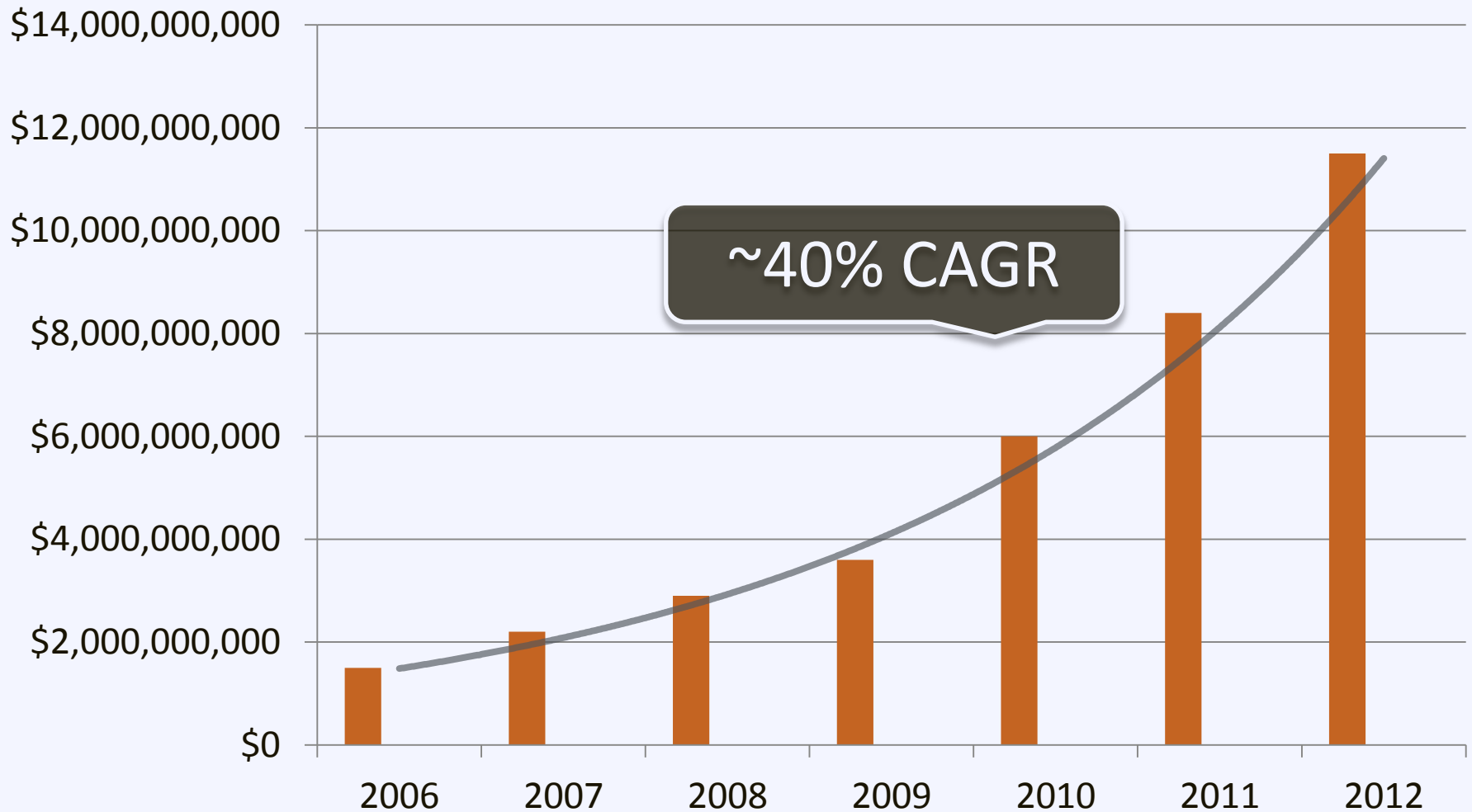


# Benefits of Solar Energy

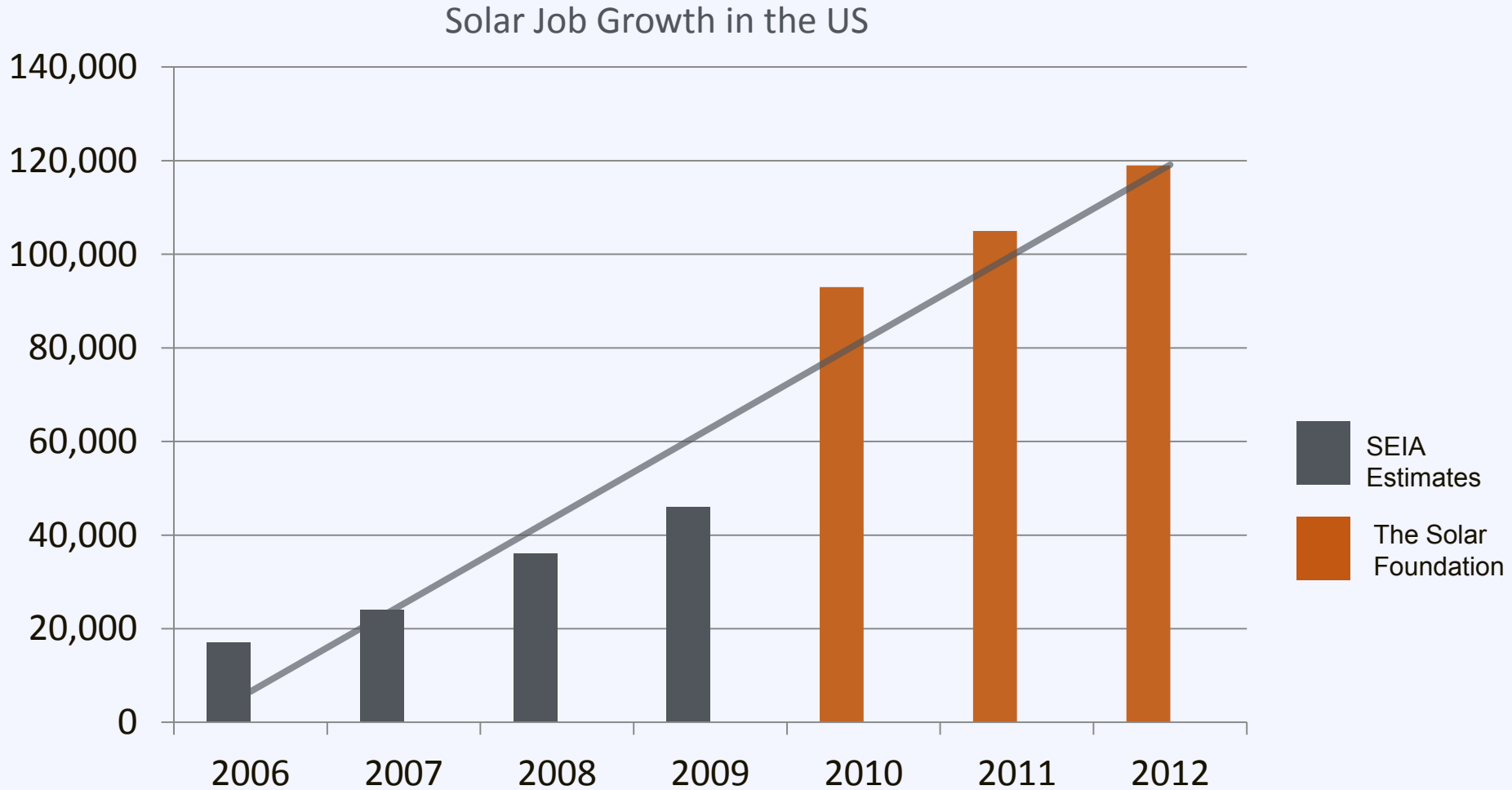
- Local economy growth
- Local jobs
- Energy independence
- Stabilizes price volatility
- Valuable to utilities
- Smart investment



# Benefit: Economic Growth



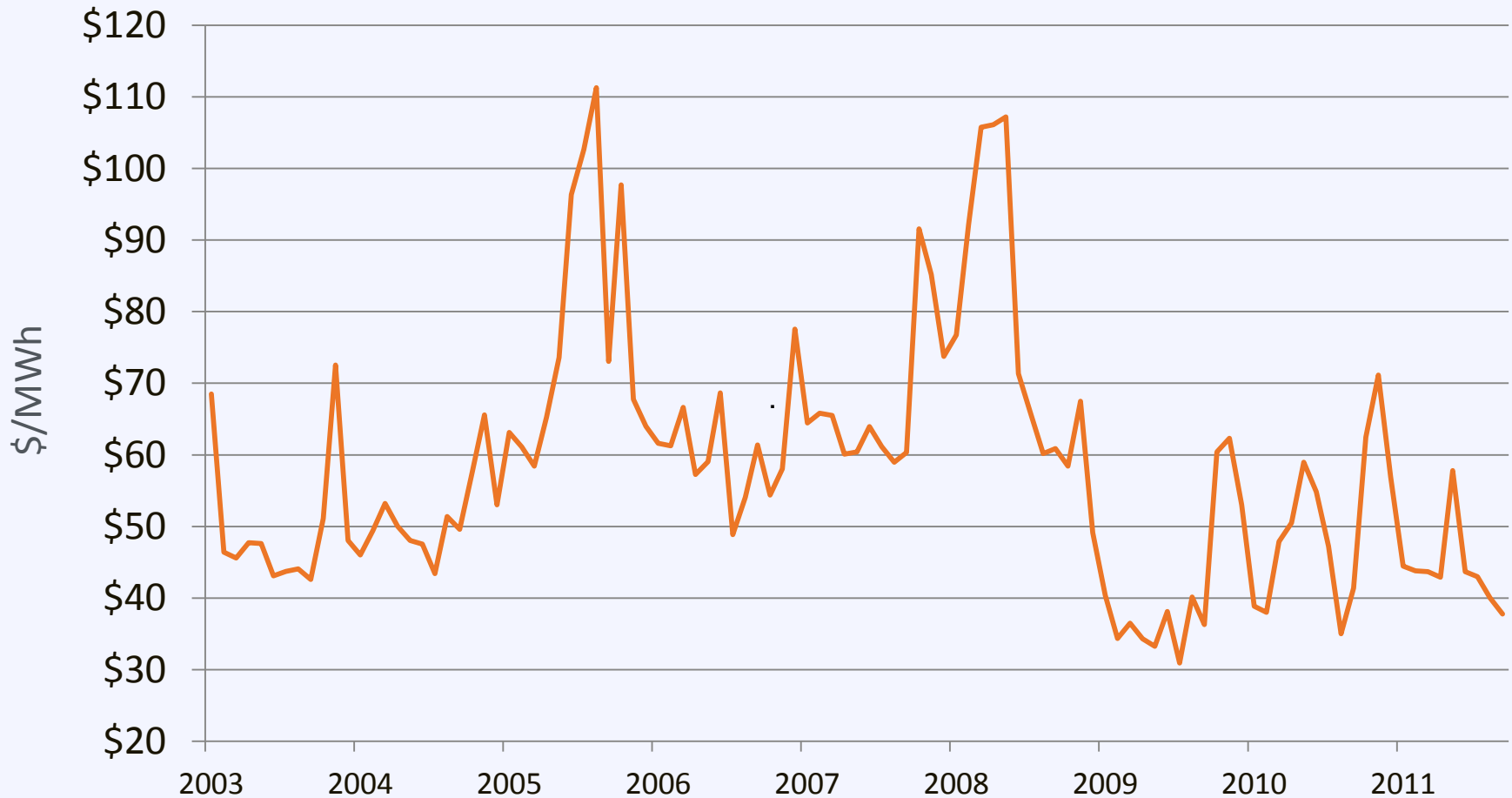
# Benefit: Job Growth





# Benefit: Stabilize Energy Prices

Boston Area Average Wholesale Price



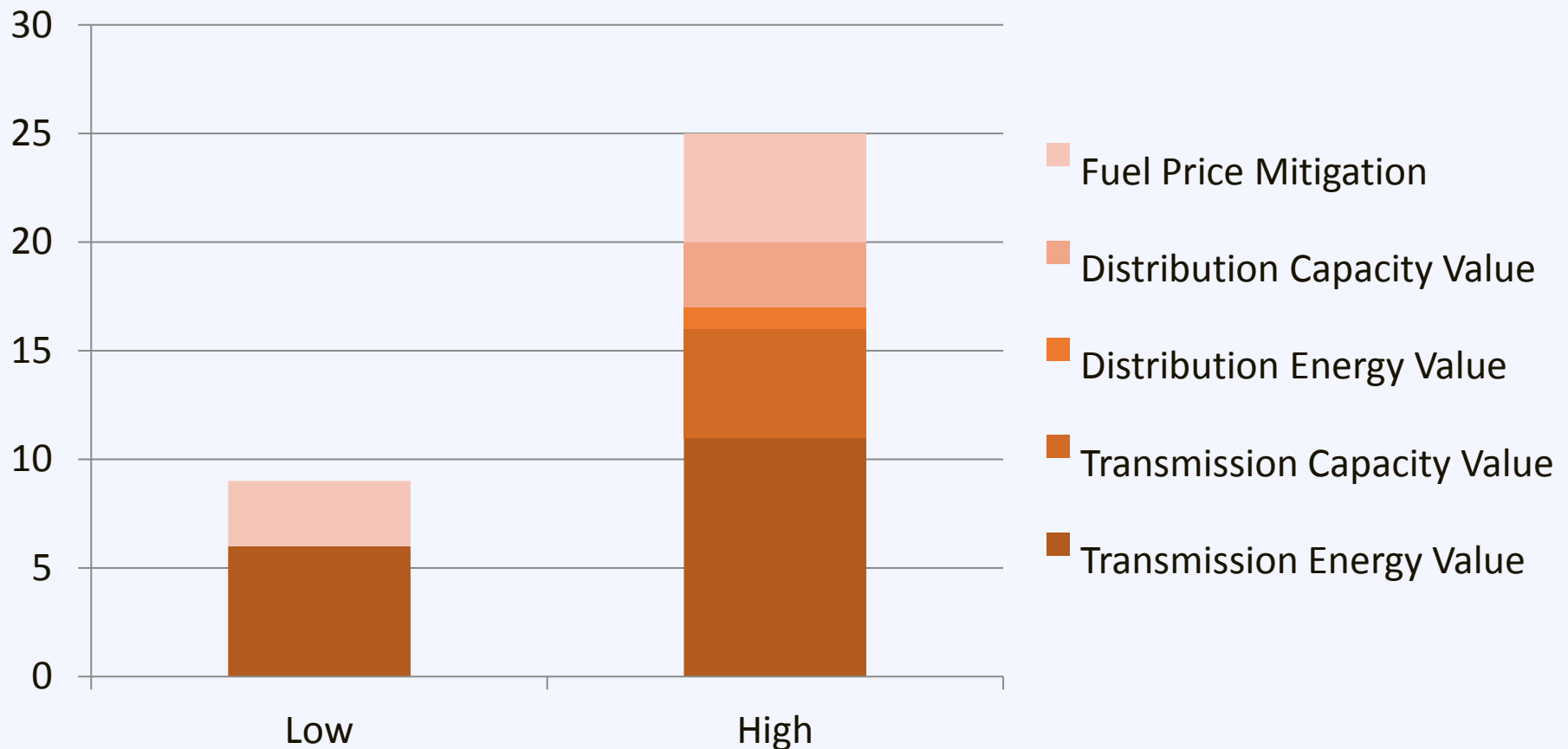
# Benefits: Valuable to Utilities

- Avoided Energy Purchases
- Avoided T&D Line Losses
- Avoided Capacity Purchases
- Avoided T&D Investments
- Fossil Fuel Price Impacts
- Backup Power



# Benefits: Valuable to Utilities

Value to the utility is **10 to 25 cents** beyond the value of the electricity



# Benefit: Smart Investment for Homes

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From NREL:

Solar homes sold

**20% faster**

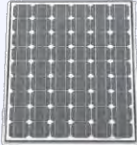
and for

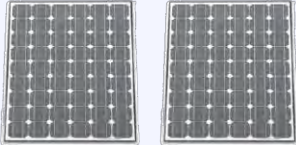
**17% more**

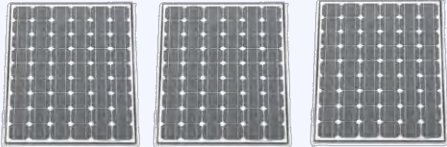
than the equivalent non-solar homes  
in surveyed California subdivisions

# Benefit: Smart Investment for Homes

From SunRun:

3 kW  = \$ 16,500 *added sale premium*

6 kW  = \$ 33,000 *added sale premium*

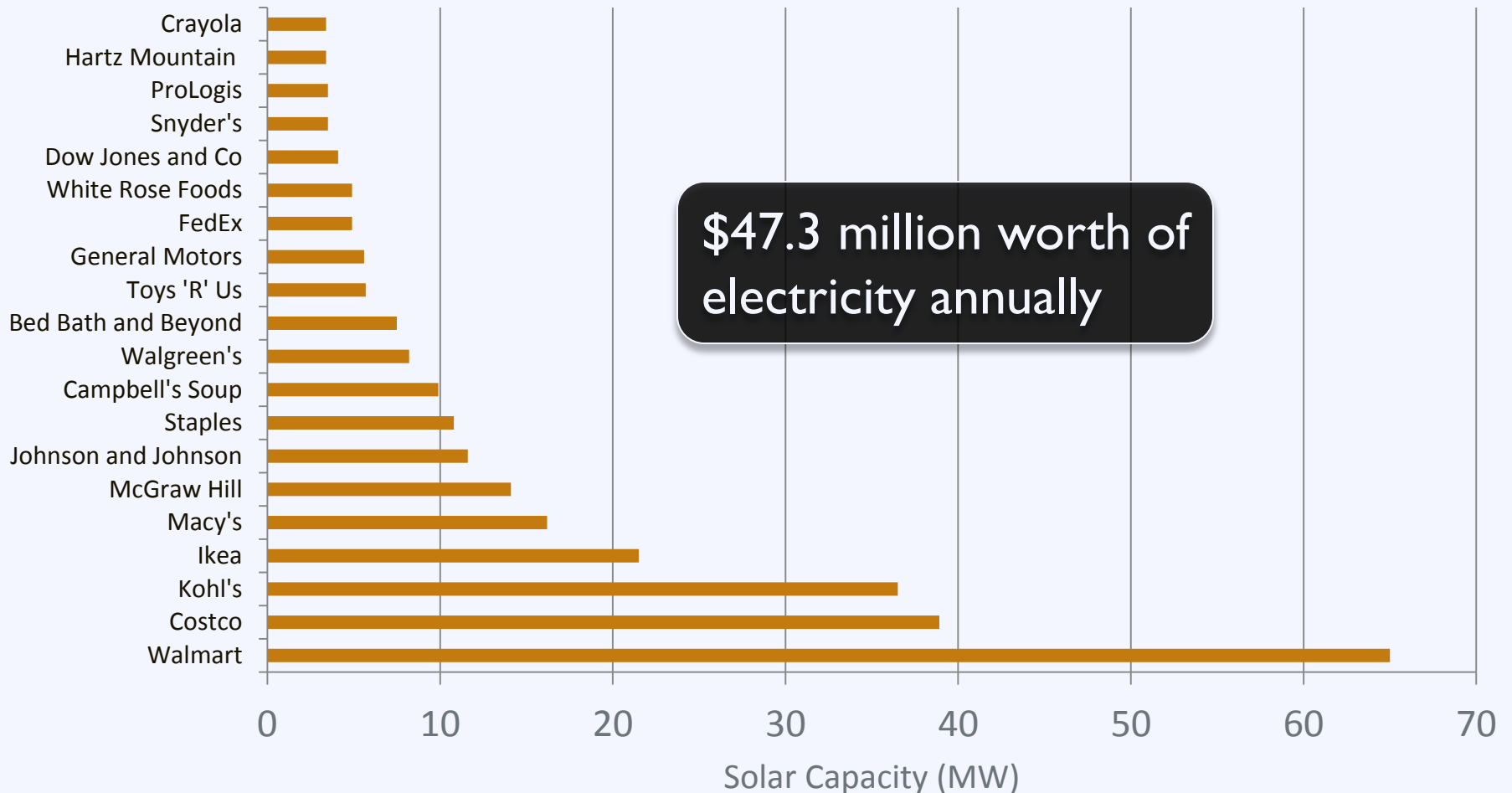
9 kW  = \$ 49,500 *added sale premium*

# Benefit: Smart Investment for Business



# Benefit: Smart Investment for Business

Top 20 Companies by Solar Capacity





# Benefit: Smart Investment for Government

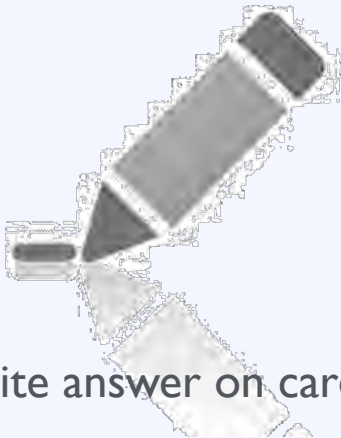




# Activity: Addressing Barriers

What is the greatest barrier to solar adoption in your community? **[Green Card]**

Right Now



Write answer on card

During Session



Compile results

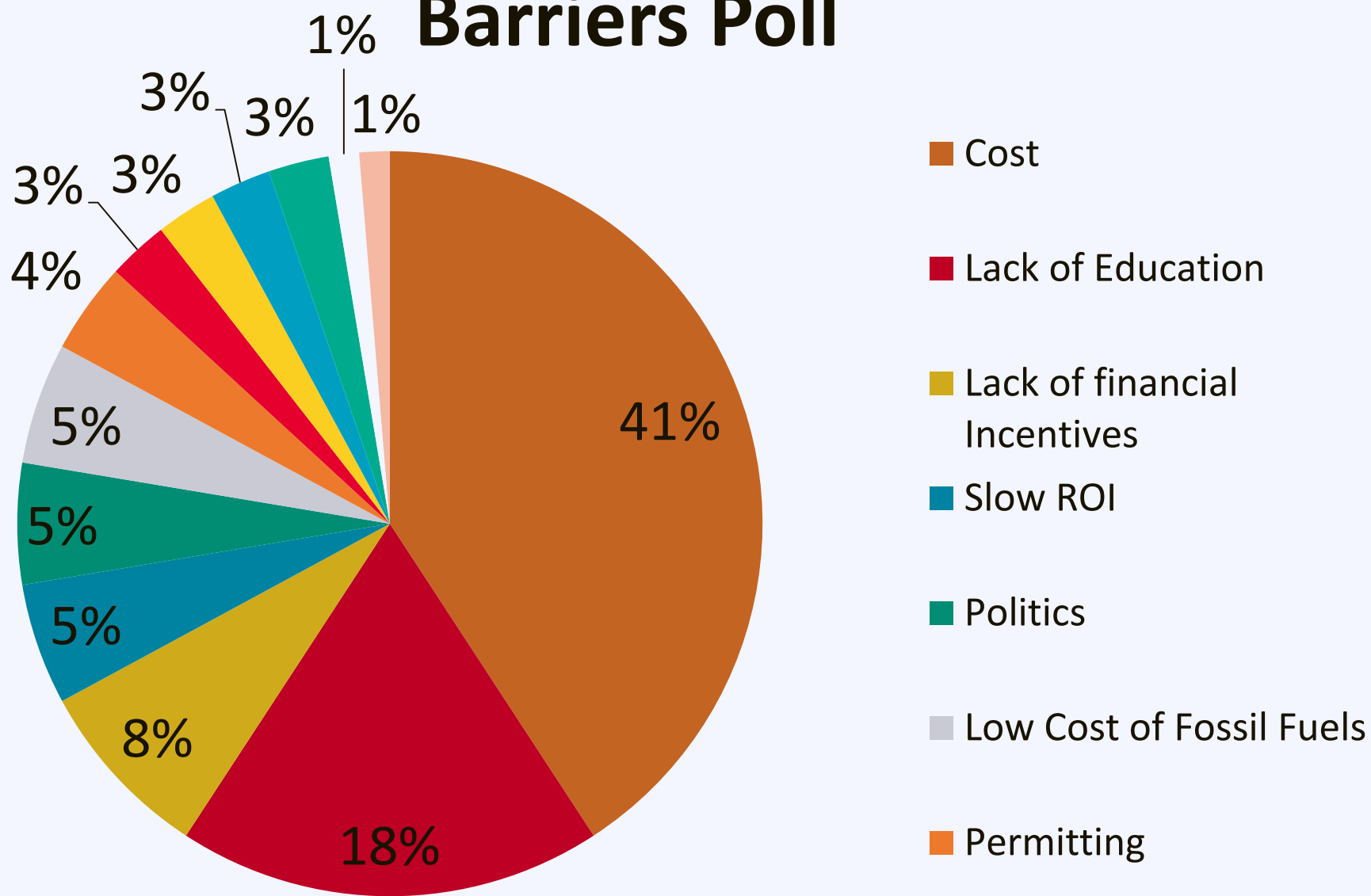
After Break



Group discussion

# Barriers Poll

# Barriers Poll



# Some things you may hear...

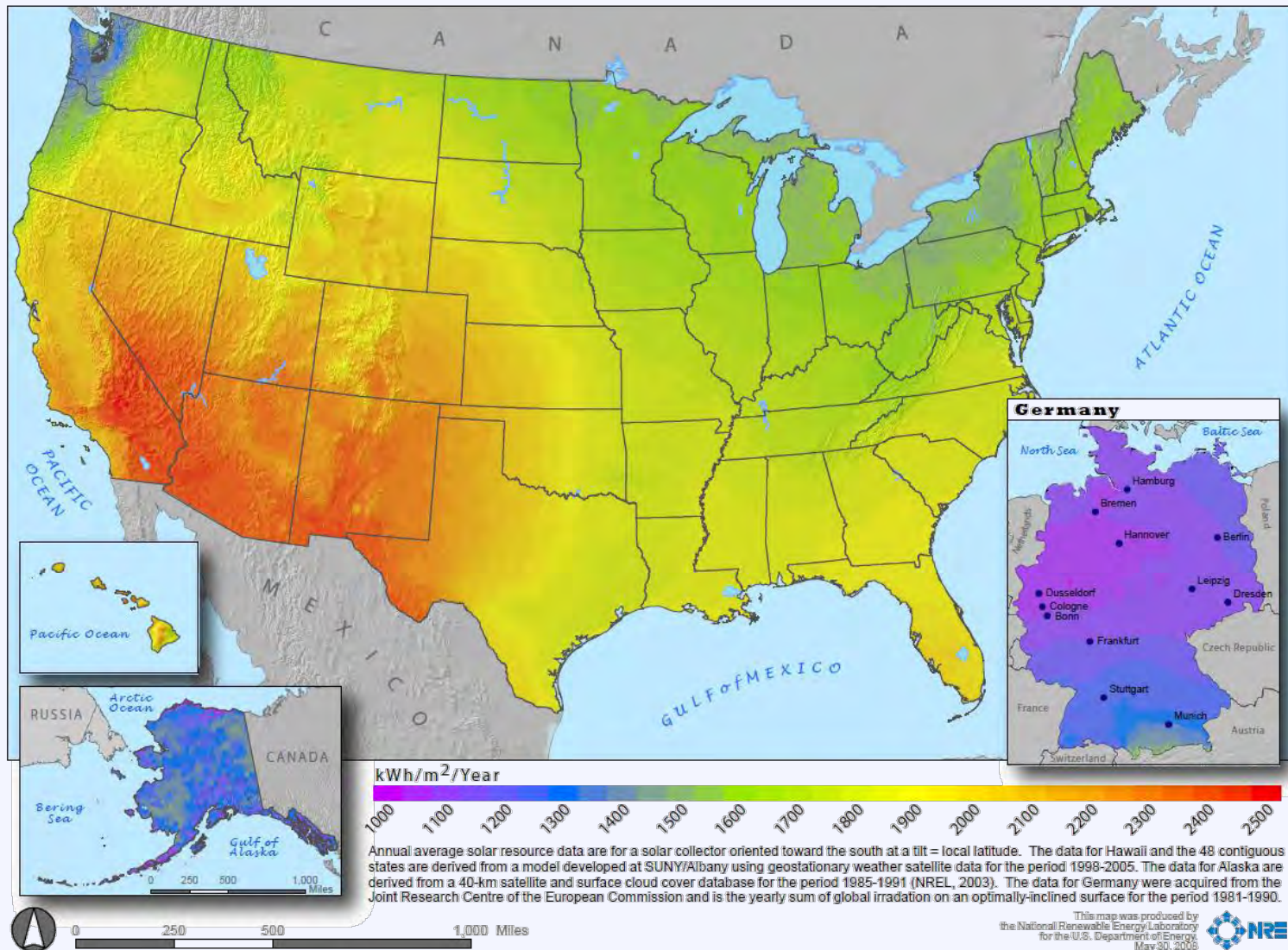
My area isn't sunny enough for solar

Going solar is too expensive

Solar is not ready to compete as a serious energy source

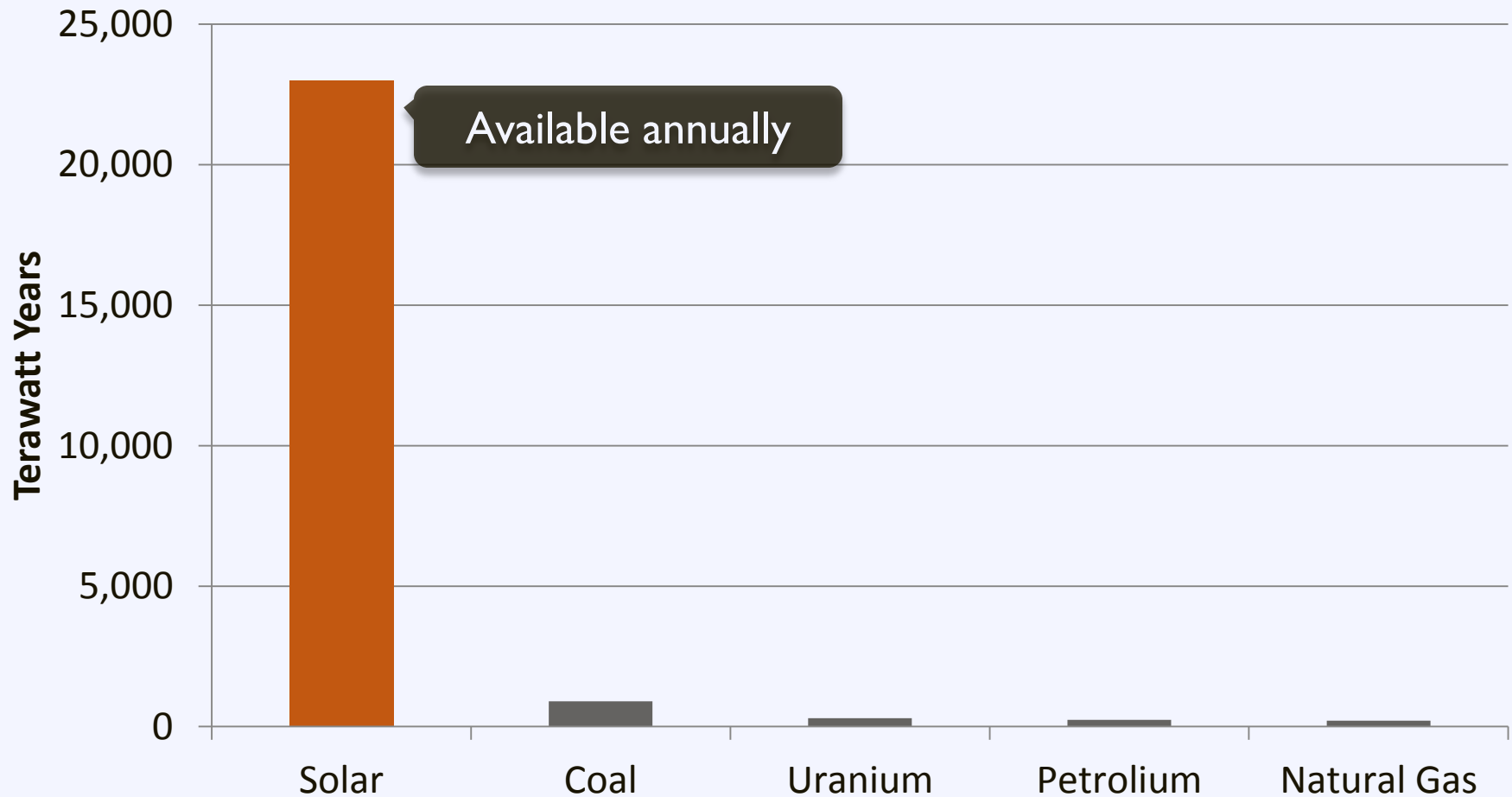
The government should not "pick winners and losers"

# Fact: Solar works across the US



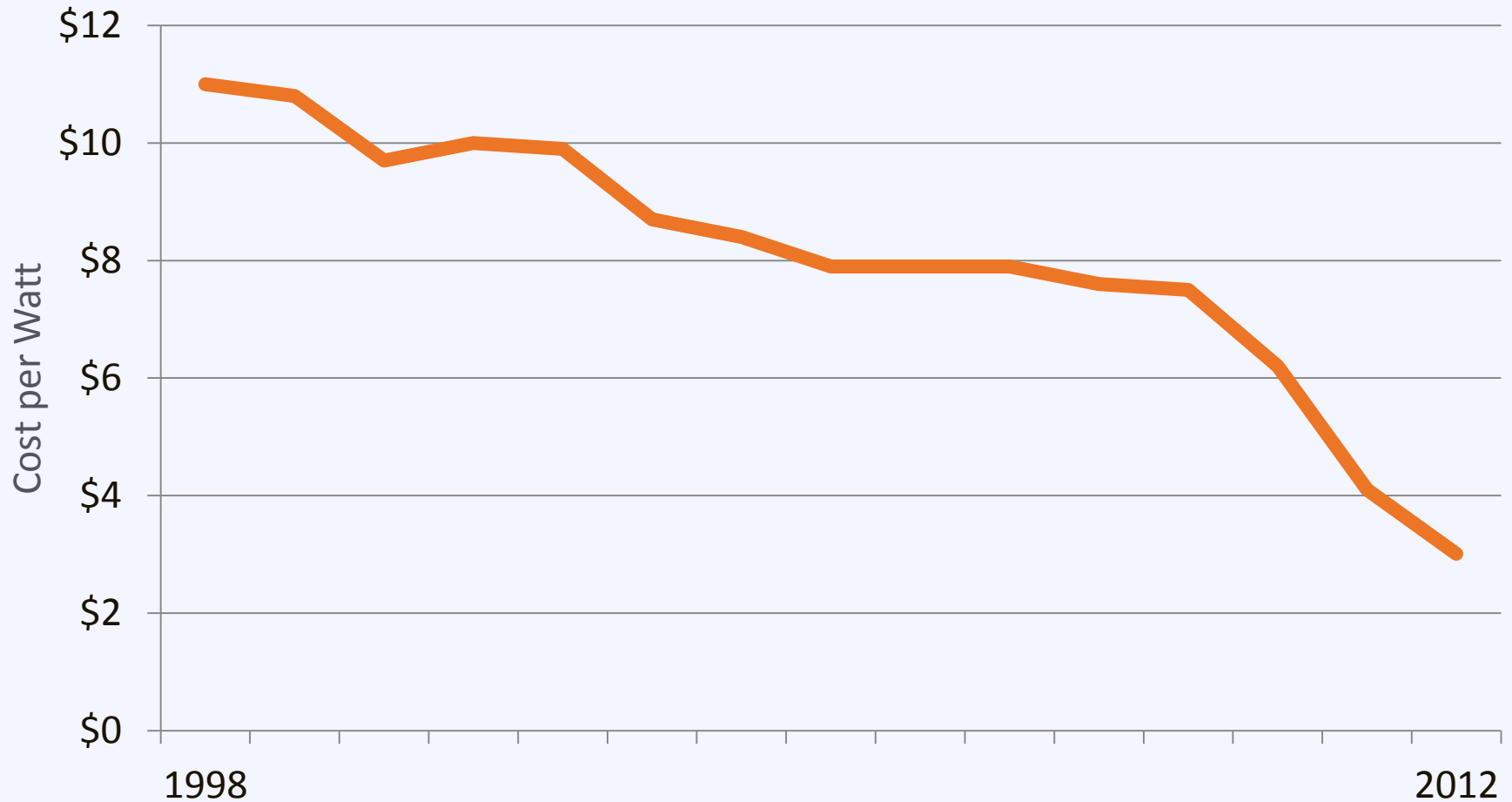
# Fact: Solar is a ubiquitous resource

## Resource Availability



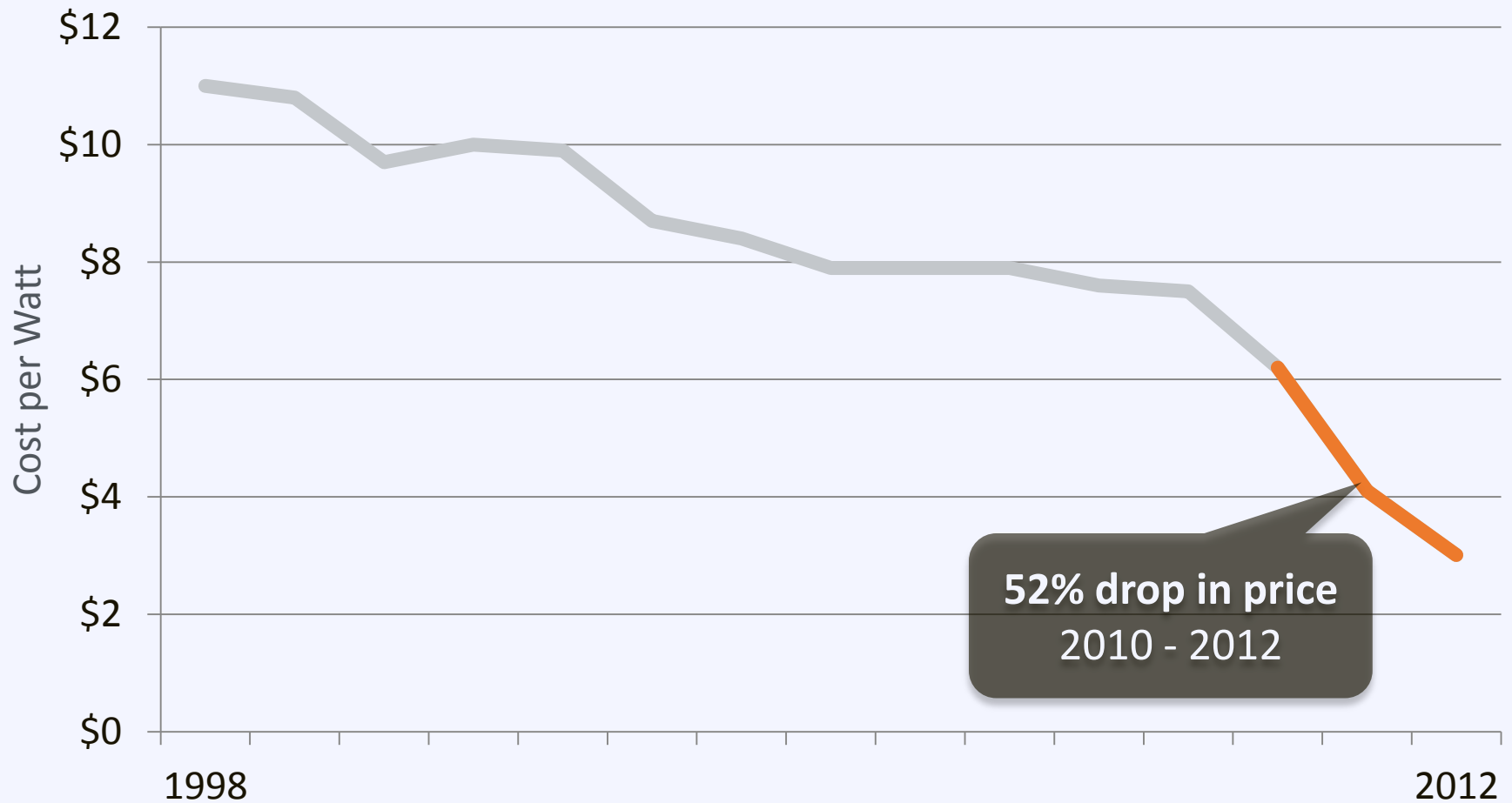
# Fact: Solar is cost competitive

US Average Installed Cost for Behind-the-Meter PV



# Fact: Solar is cost competitive

US Average Installed Cost for Behind-the-Meter PV

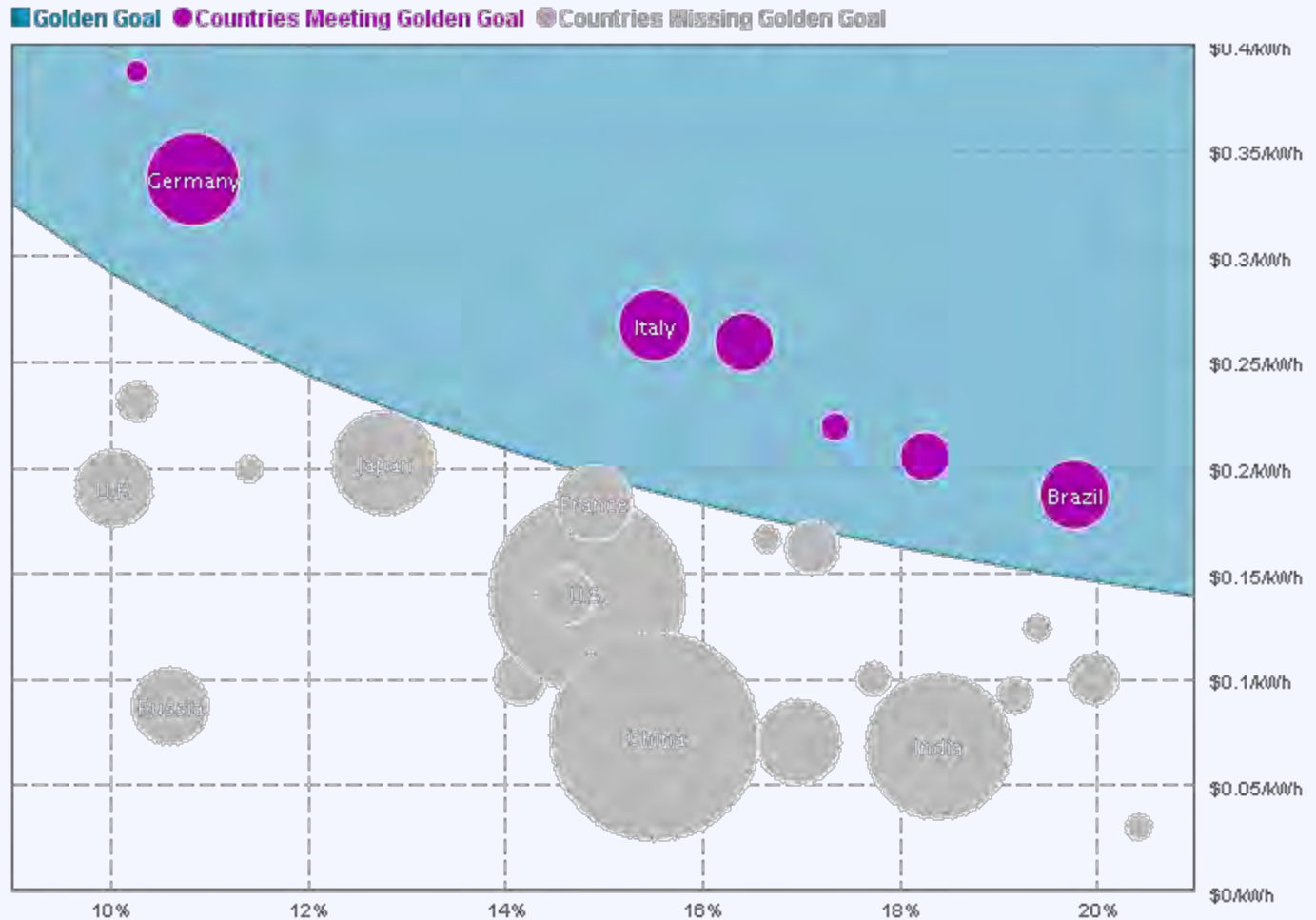


**52% drop in price  
2010 - 2012**



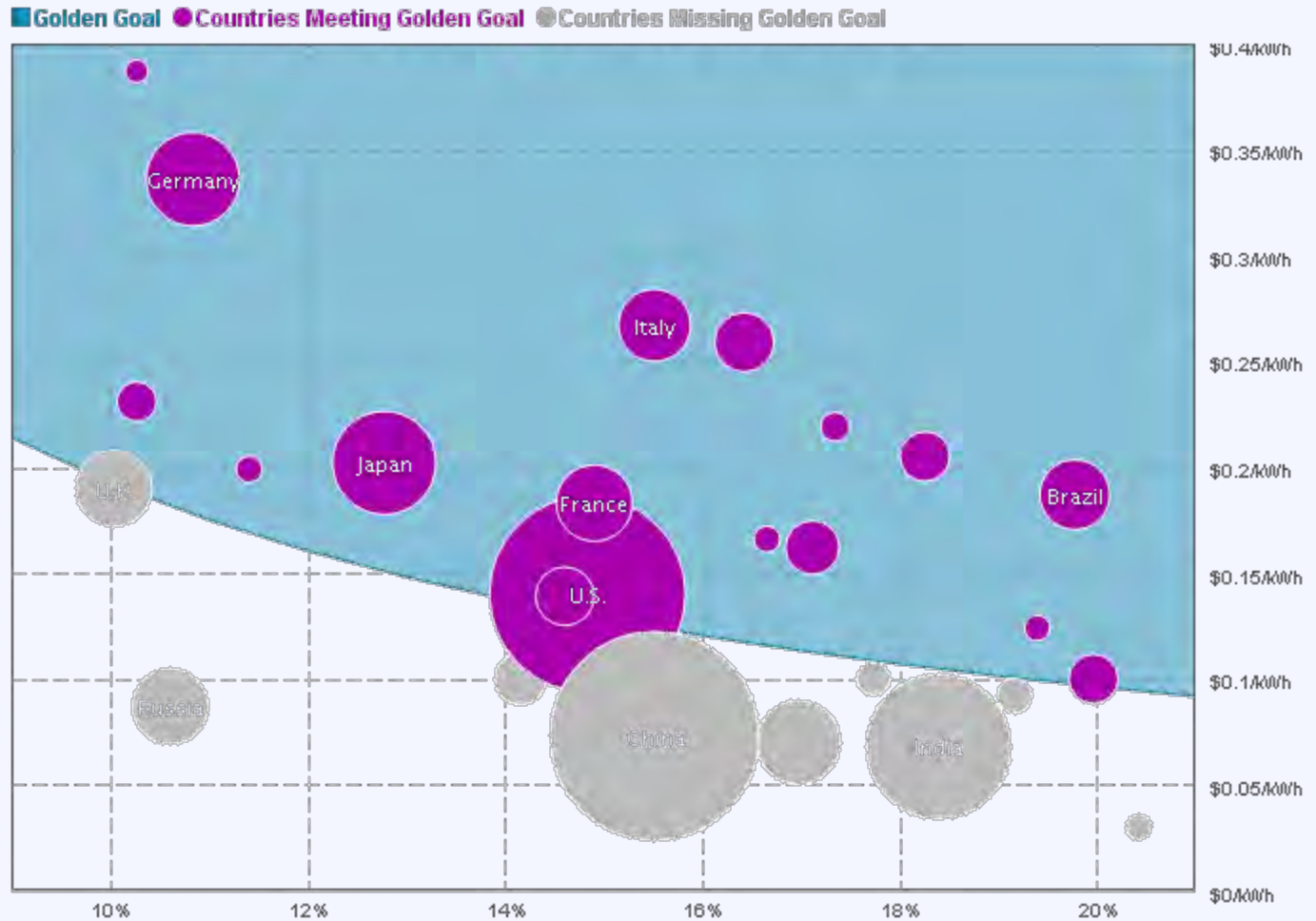
# Fact: Solar is cost competitive

2012



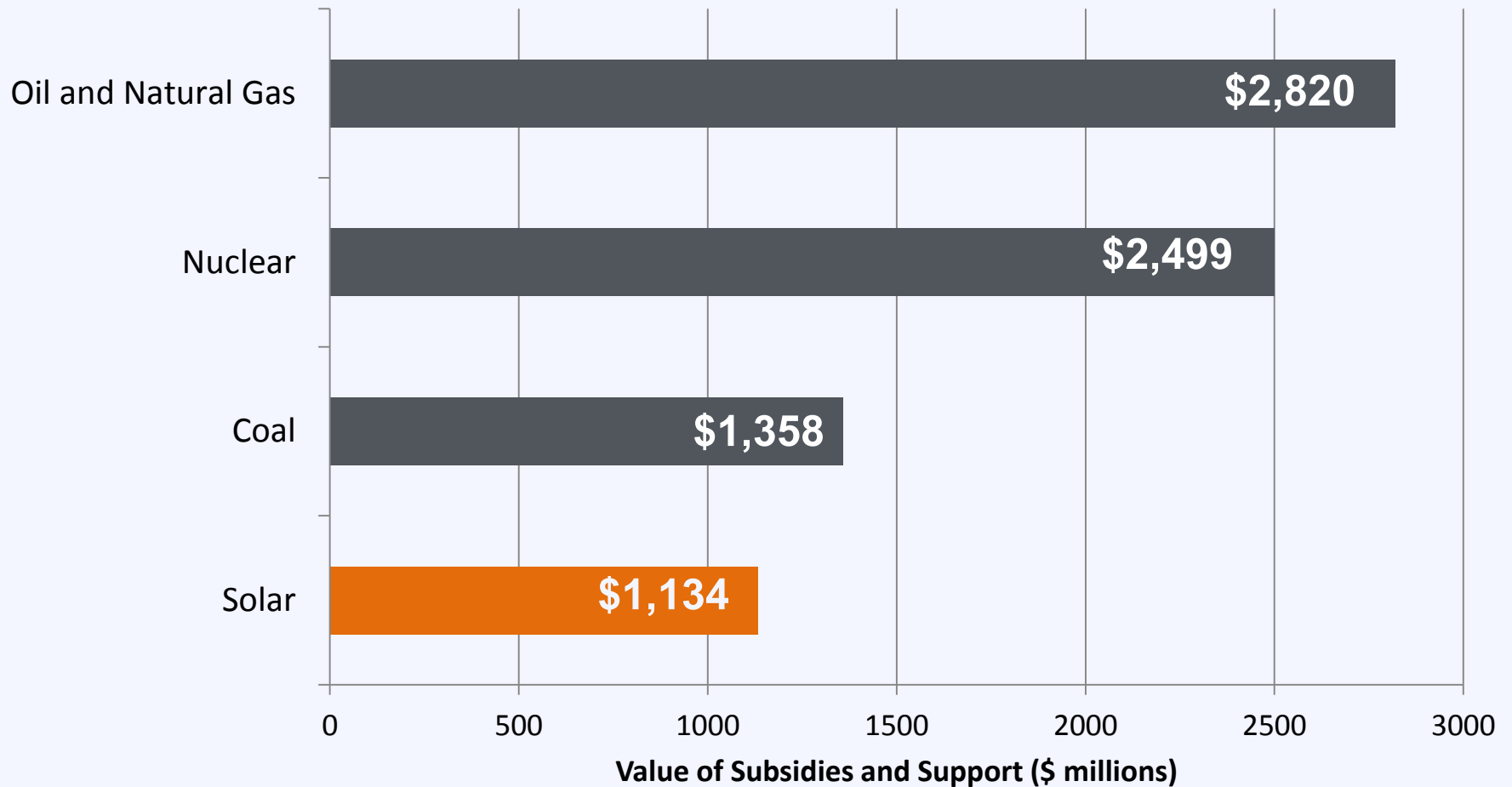
# Fact: Solar is cost competitive

2020

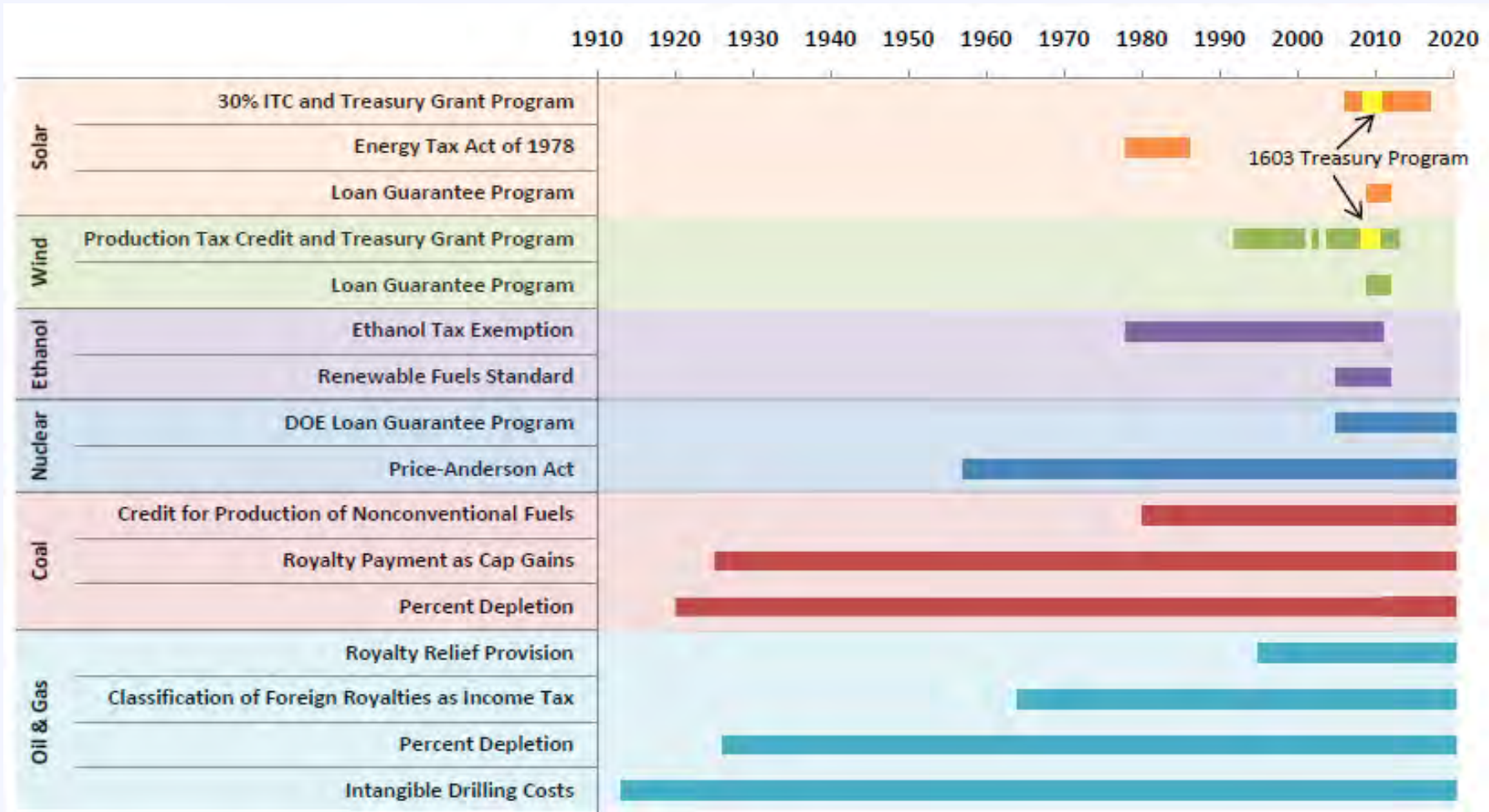


# Subsidies and Support

Subsidies for Conventional and Solar Energy, 2010

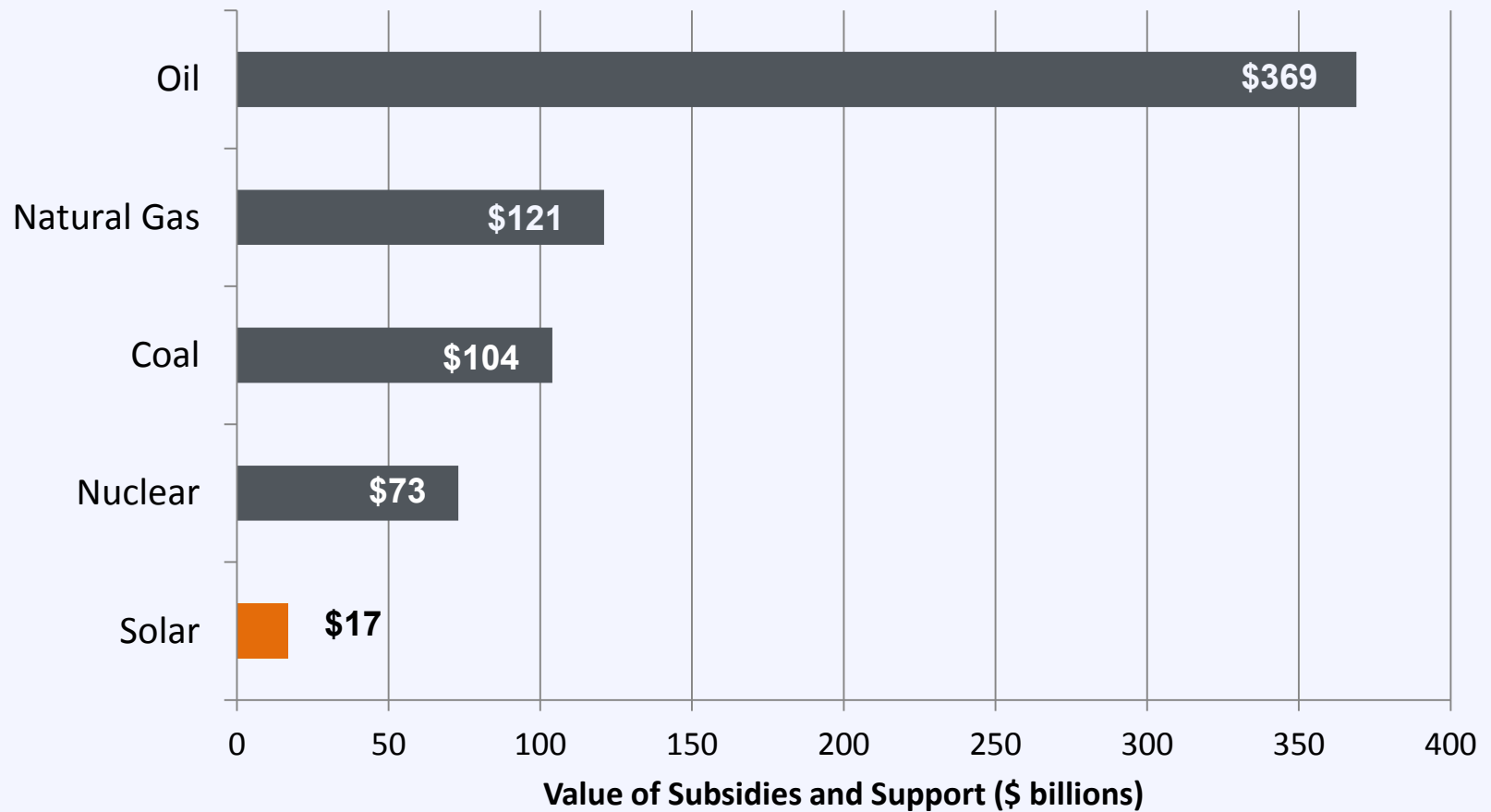


# Subsidies and Support



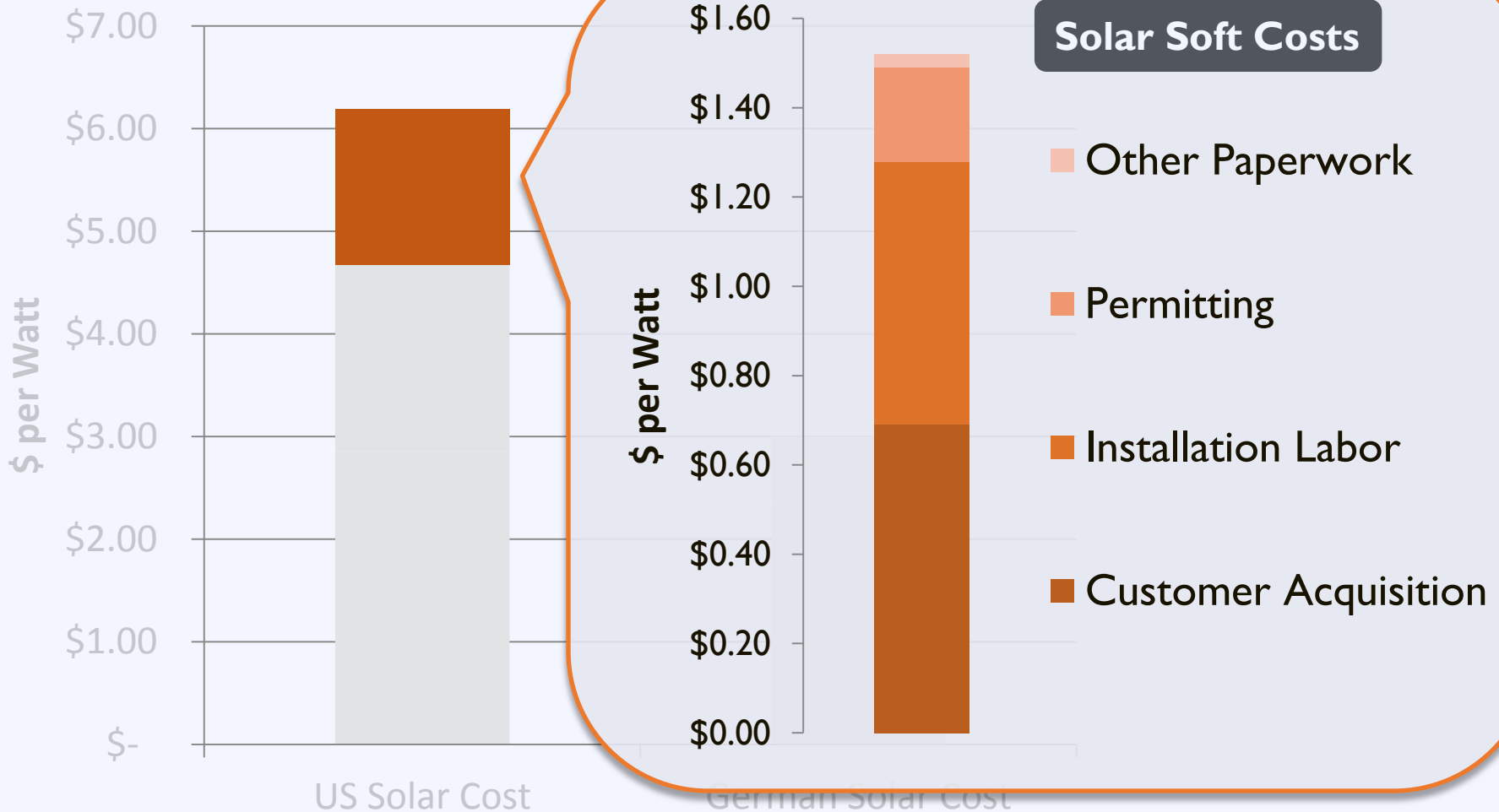
# Subsidies and Support

Subsidies for Conventional and Solar Energy, 1950-2010



# The Cost of Solar in the US

Comparison of US and German Solar Costs



# Agenda

---

- 08:30 – 08:50 Introductions and Overview
- 08:50 – 09:25 Solar 101: Policy Environment and Economics
- 09:25 – 09:35 *Break*
- 09:35 – 09:55 Benefits and Barriers Activity
- 09:55 – 10:15 Creating a Solar Ready Community**
- 10:15 – 11:00 Growing Your Local Solar Market
- 11:00 – 11:05 *Break*
- 11:05 – 12:15 Local Panel and Discussion; Closing Remarks

# Time to Installation



**New York City's  
Goal**

**100 days**

from inception to completion



**Germany  
Today**

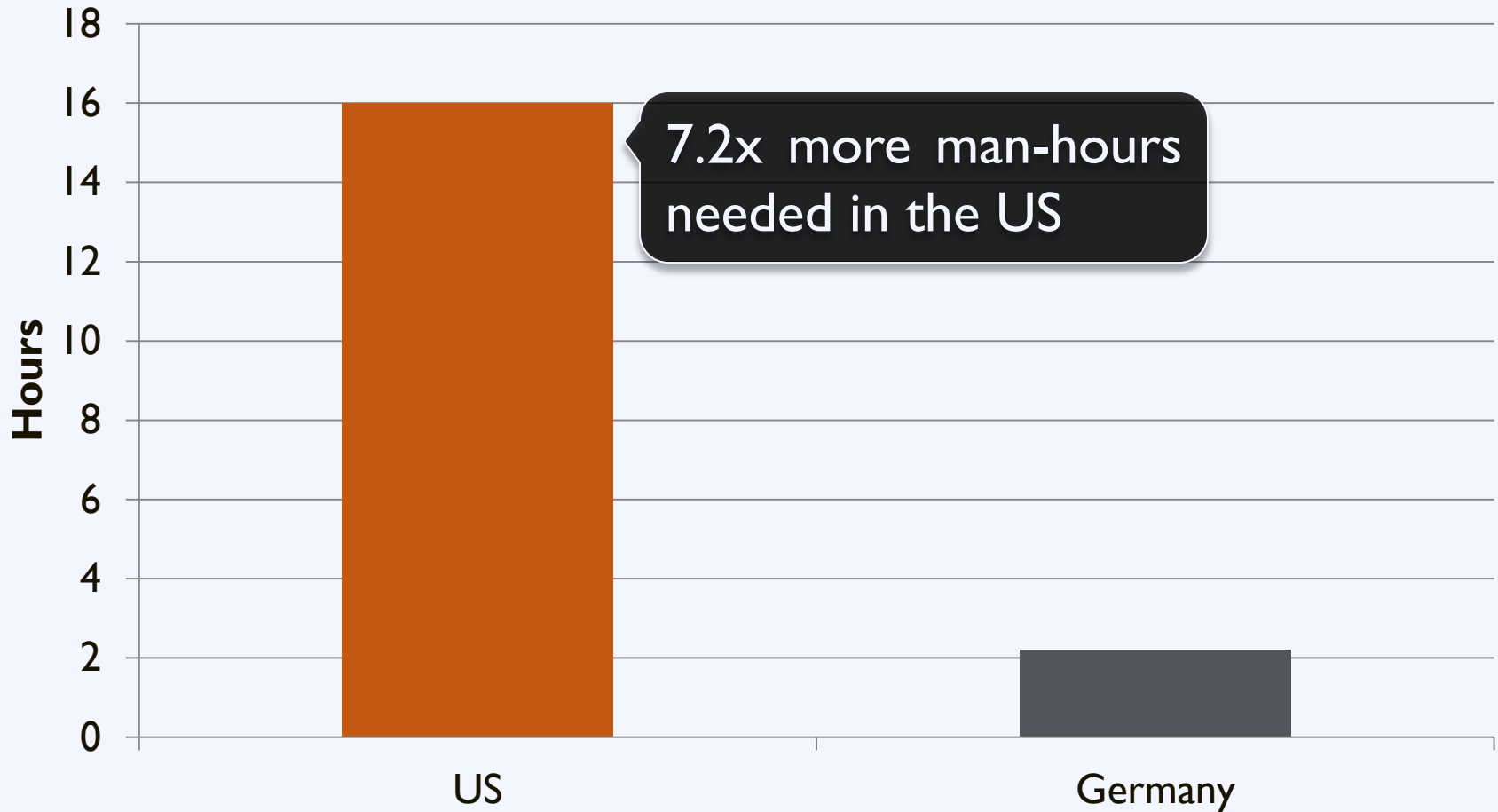
**8 days**

from inception to completion



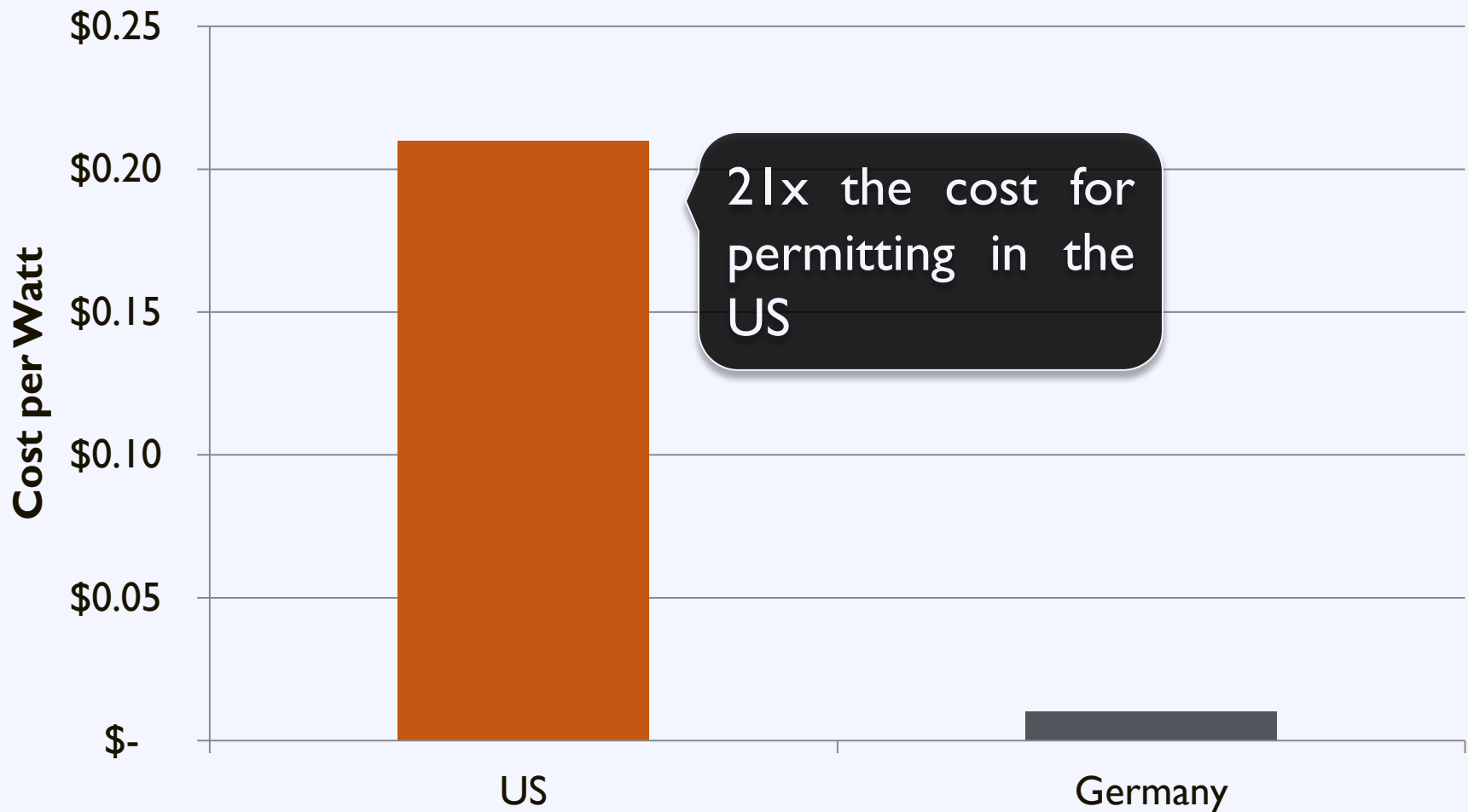
# Time to Installation

## Average Time to Permit a Solar Installation



# Permitting Costs

## Average Cost of Permitting in the US and Germany



# Germany's Success

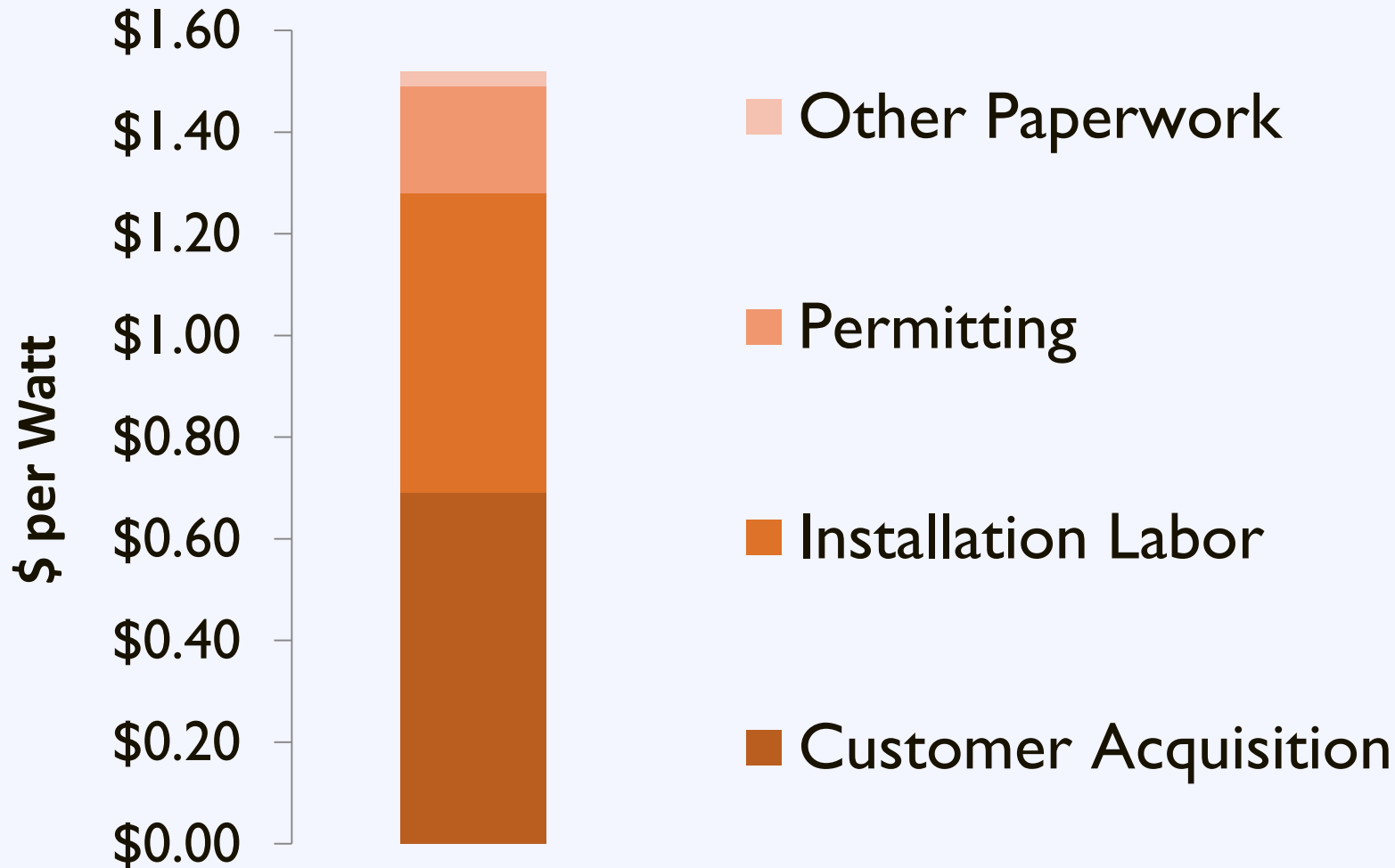
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Consistency and Transparency

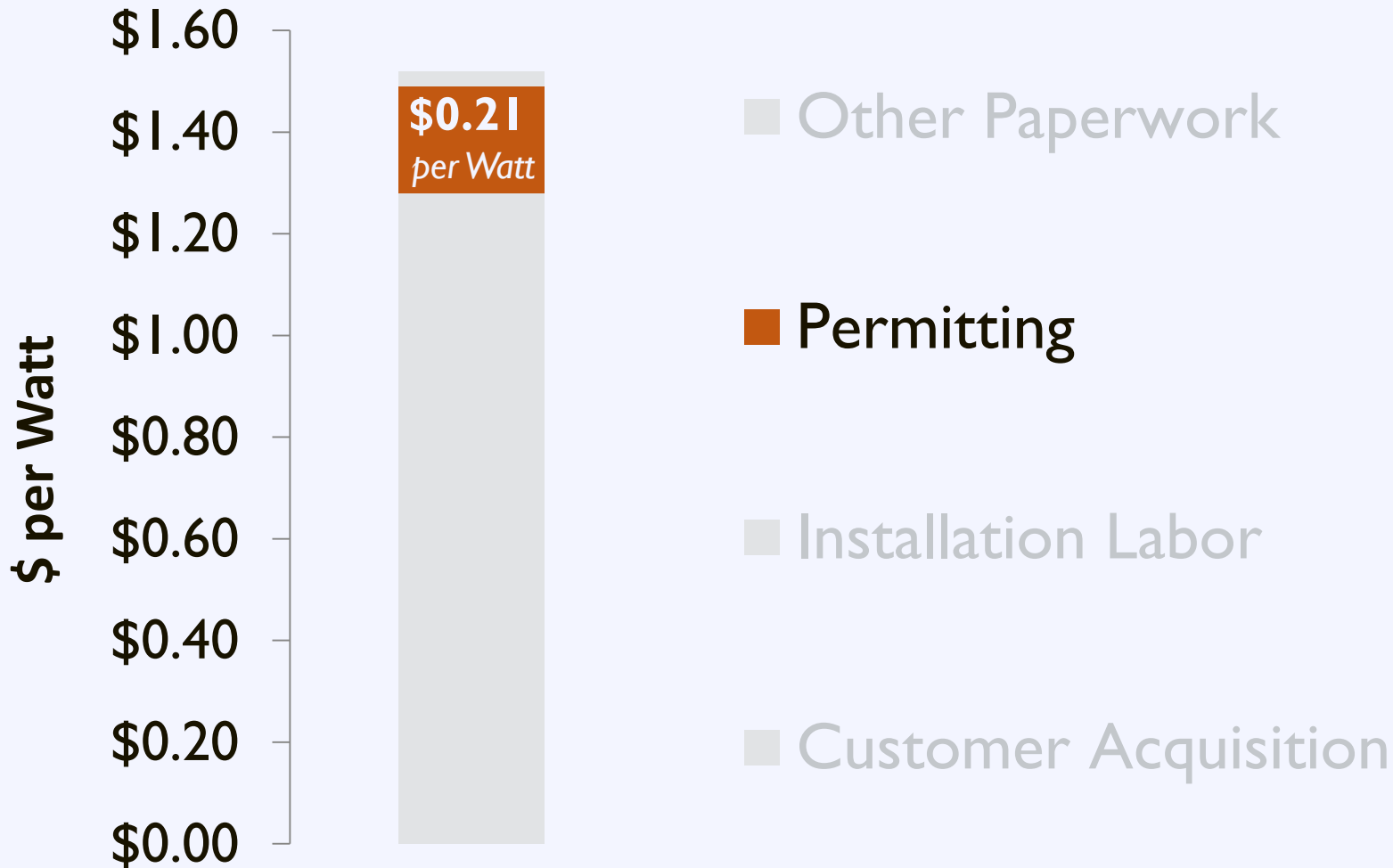
through

Standardized Processes

# Mitigate Soft Costs



# Mitigate Soft Costs



# Permitting

---

## Remove barriers by:

- Make qualified solar projects a by-right accessory use
- Modify regulations to clarify what types of solar projects are allowed where
- Streamline the permitting process

# Zoning Code: Solar Framework

Section	Topics to Address
<b>Definitions</b>	Define technologies
<b>Applicability</b>	Primary vs. accessory use
<b>Dimensional Standards</b>	<ul style="list-style-type: none"><li>• Height</li><li>• Size</li><li>• Setbacks</li><li>• Lot coverage</li></ul>
<b>Design Standards</b>	<ul style="list-style-type: none"><li>• Signage</li><li>• Disconnect</li><li>• Screening</li><li>• Fencing</li></ul>

# Zoning Codes: Small Scale Solar

## Typical Requirements:

- Permitted as accessory use
- Minimize visibility if feasible
- Requirements:
  - District height
  - Lot coverage
  - Setback





# Zoning Codes: Large Scale Solar

## Typical Requirements:

- Allowed for primary use in limited locations
- Requirements:
  - Height limits
  - Lot coverage
  - Setback
  - Fencing and Enclosure



# Zoning Code: Model Ordinances

Resource

Virginia Department of Environmental Quality

The screenshot shows the Virginia Department of Environmental Quality (DEQ) website. The header includes the Virginia.gov logo, navigation links for Online Services, Agencies, Governor, and Help, and a search bar. The DEQ logo is prominently displayed. A navigation menu includes My DEQ, Permits, Laws & Regulations, Programs, Locations, About Us, and Connect With DEQ. The main content area is titled "DEQ's Local Government Outreach" and features a sidebar with various links, a central text block with an image of a meeting room, and a "Content Resources" section on the right. A dark overlay at the bottom right highlights "Model VA Ordinances".

Virginia.gov Online Services | Agencies | Governor | Help Search Virginia.Gov

DEQ VIRGINIA DEPARTMENT OF ENVIRONMENTAL QUALITY

Search DEQ GO  
Advanced Search

My DEQ | Permits | Laws & Regulations | Programs | Locations | About Us | Connect With DEQ

Programs | Renewable Energy | Local Government Outreach

Permitting & Compliance  
Wind Energy  
Solar Energy  
Combustion Based Energy  
Water Related Energy  
Local Government Outreach  
Model Ordinances  
Laws, Regulations, & Guidance  
Public Notices  
Forms  
Resources & Links  
Contacts

Virginia Department of Environmental Quality  
629 East Main Street  
P.O. Box 1105  
Richmond, VA 23218

Contact Us:

### DEQ's Local Government Outreach

In Virginia, local governments bear the chief responsibility for siting renewable energy projects. In response to questions raised by local government representatives and others, DEQ convened an informal stakeholder group - the Local Government Outreach Stakeholder Group (LOG). With guidance from the LOG, model ordinances and other resources were developed, which local governments may choose to consult on renewable energy issues. The model utility scale wind ordinance and other resources are posted on this webpage.

### Content Resources

- Introduction to the LOG
- LOG Membership
- Solar Technical Group Membership

### Utility Scale Wind:

- Model Utility Scale Wind Ordinance
- Research Studies and Other Resources
- Evaluating Sources on Wind Energy

### Other Wind Ordinances:

## Model VA Ordinances

- Model Residential Scale Wind

### Model Solar Ordinances:

- Larger Scale Solar Model
- Smaller Scale Solar Model
- Solar Tax Exemption Model

### Energy Policy of the Commonwealth

- §67-100 of the Code of Virginia
- §67-101 of the Code of Virginia
  - 2012 Amendment to Section 101
- §67-102 of the Code of Virginia
- §67-103 of the Code of Virginia

### Local Zoning Authority

[www.deq.state.va.us/Programs/RenewableEnergy/LocalGovernmentOutreach.aspx](http://www.deq.state.va.us/Programs/RenewableEnergy/LocalGovernmentOutreach.aspx)

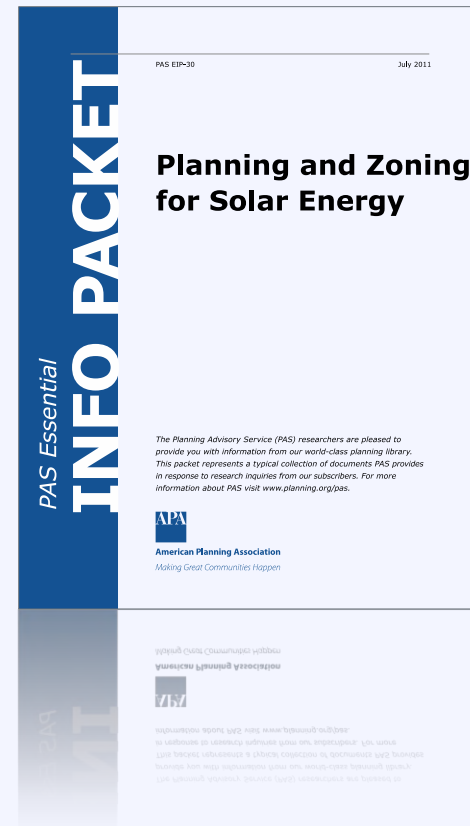
# Zoning Code: Model Ordinances

Resource

## Planning and Zoning for Solar Energy

This Essential Info Packet provides a number of articles and guidebooks to help planners plan for solar in their communities.

[planning.org/research/solar](http://planning.org/research/solar)



# The Permitting Process: Challenges

---

**18,000+** local jurisdictions  
with unique permitting requirements

# The Permitting Process: Challenges

---

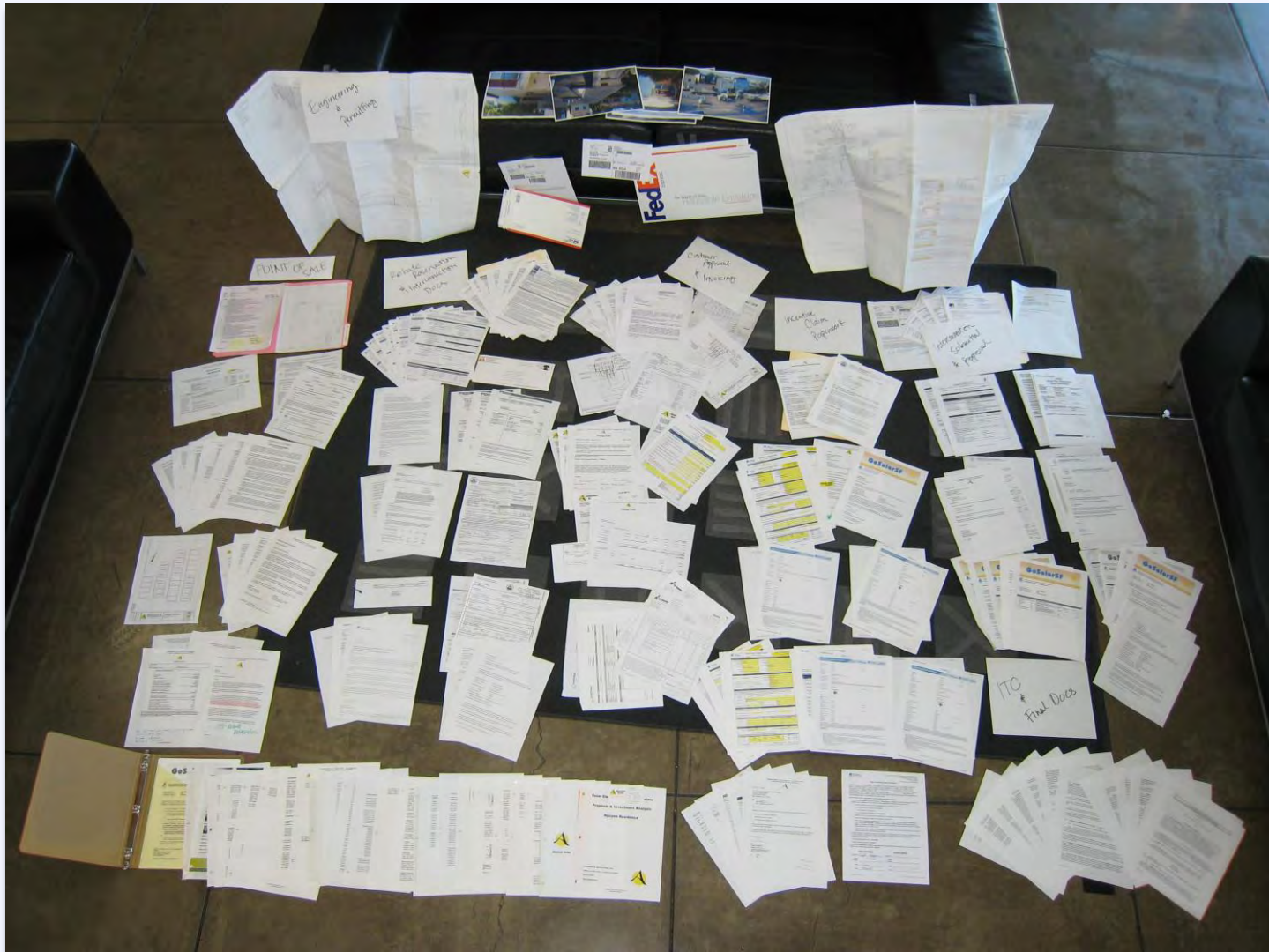
Local permitting processes add on average

**\$2,516**

to the installation cost of residential PV



# The Permitting Process: Challenges



# Expedited Permitting

---

## Solar Permitting Best Practices:

- ✓ Fair flat fees
- ✓ Electronic or over-the-counter issuance
- ✓ Standardized permit requirements
- ✓ Electronic materials

# Expedited Permitting

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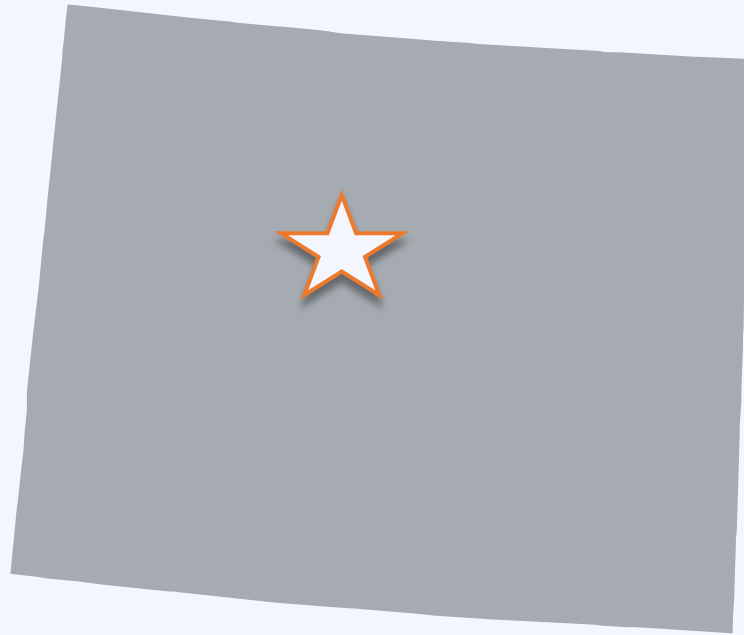
## Solar Permitting Best Practices:

- ✓ Training for permitting staff in solar
- ✓ Removal of excessive reviews
- ✓ Reduction of inspection appointment windows
- ✓ Utilization of standard certifications



# Expedited Permitting: Case Study

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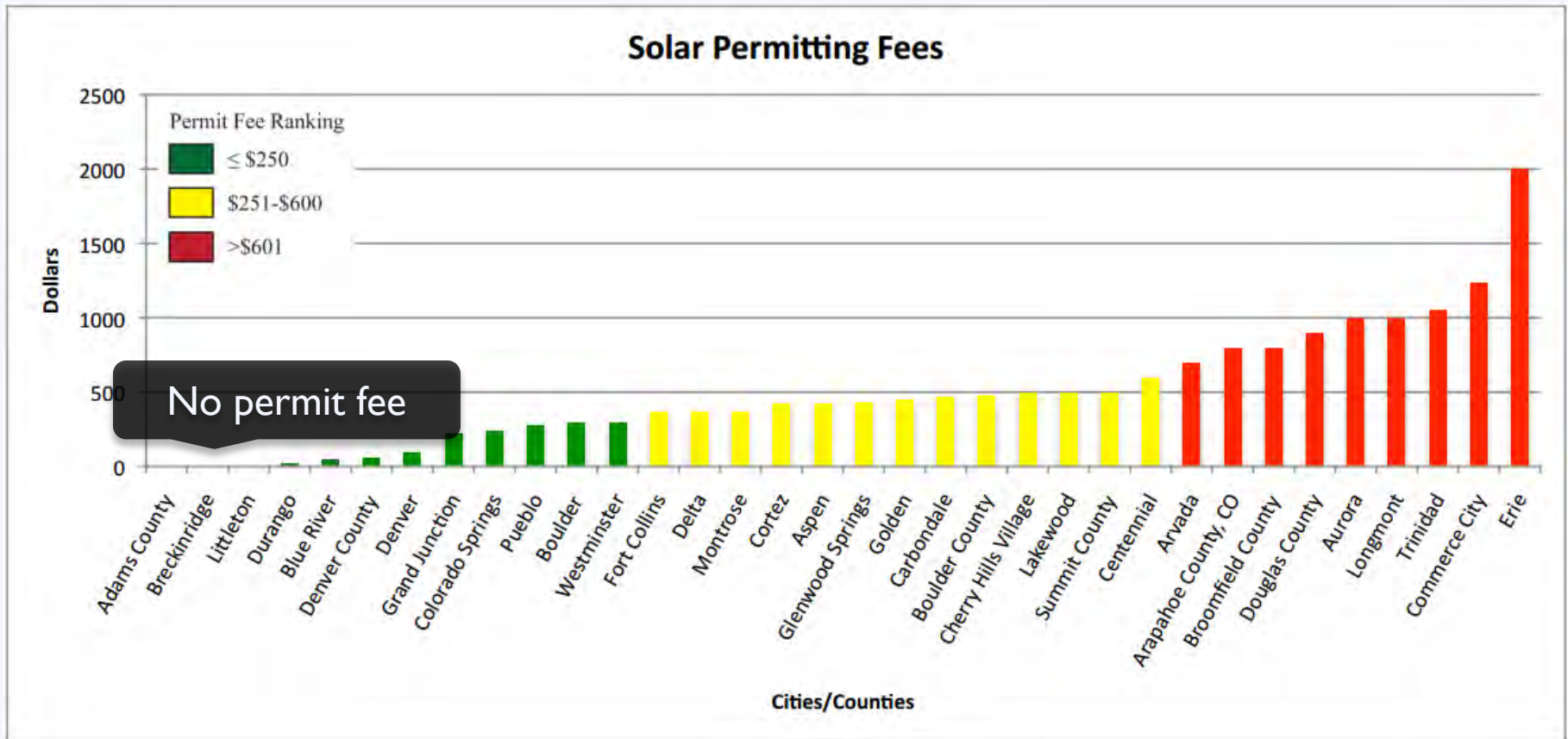


**Breckenridge, Colorado**

Population: 4,540

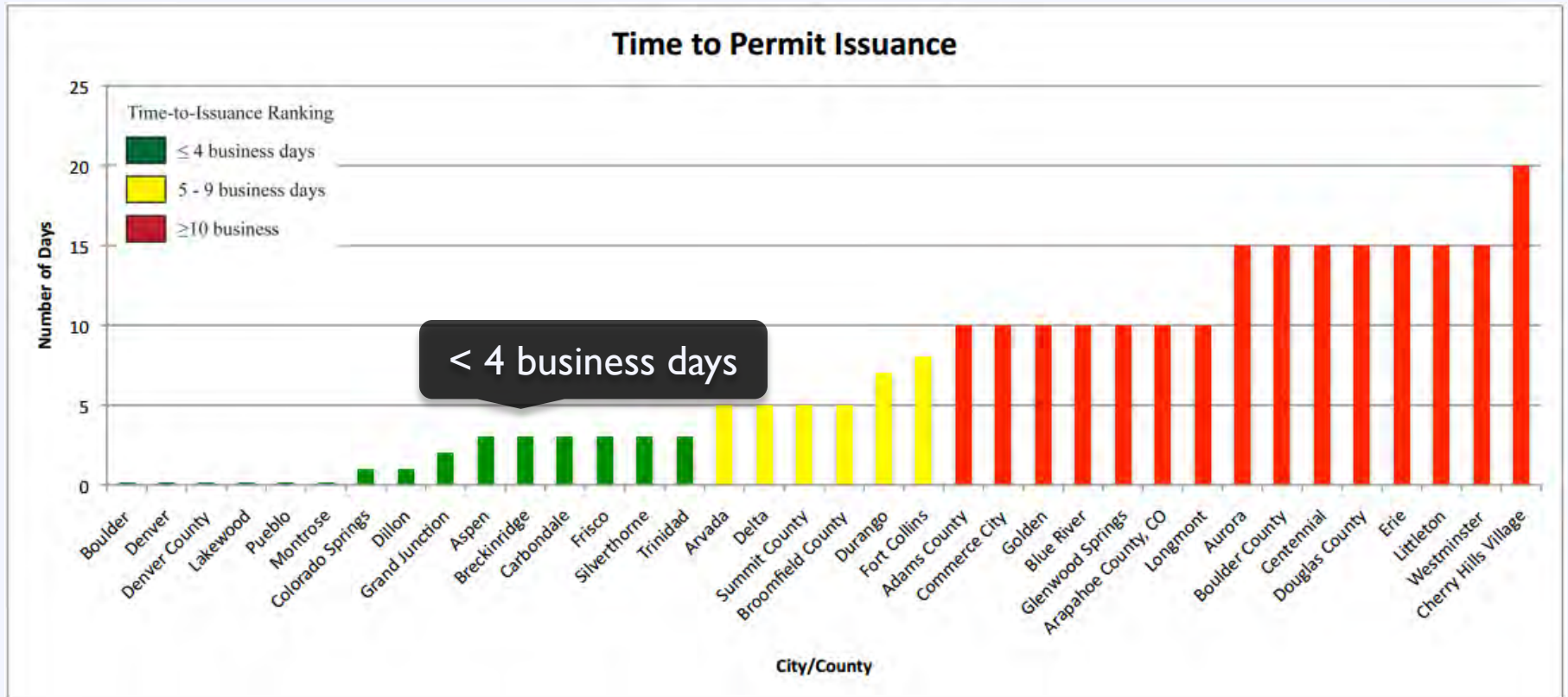
# Expedited Permitting: Case Study

Breckenridge charges no fees to file for a solar permit



# Expedited Permitting: Case Study

Breckenridge offers a short turn around time for solar permits



# Expedited Permitting: Case Study

Jobs | FREE RIDE | Forms & Documents | Town Calendar | Contact Us | Water Bill Access | Text Size + -

TOWN OF BRECKENRIDGE

BRECKENRIDGE COLORADO

Quick Links Search... GO

HOME ABOUT BRECKENRIDGE GOVERNMENT DEPARTMENTS & SERVICES ARTS RECREATION WHAT'S NEW I WANT TO...

**Electronic materials**

Departments & Services - Building Department

**Solar Panel Permits**

E-mail Print

**BUILDING & PLANNING DEPARTMENT REQUIREMENTS FOR PHOTOVOLTAIC (SOLAR PANEL) INSTALLATIONS**

The solar panel installer is responsible for insuring that all of the code requirements are met and permits issued.

Required permits are: Development, Building and Electrical Permits.

**Planning Department / Development Permit Requirements:**

- Outside of the Conservation District, [Class D Permit](#)
- Within the Conservation District, [Class C Minor Permit](#)
- Letter of approval from the Homeowners Association (strongly suggested)

Refer to the [Breckenridge Development Code](#), reference [Section 9-1-19, Policy 5 \(Absolute\)](#) regarding solar panel policies.

**Building Department Permits / Building & Electrical Permit Requirements:**

- Meet with a Town of Breckenridge Planner (see above requirements)
- [Building Permit](#) (Submit a completed building permit application, along with two photovoltaic system electrical diagram drawings, stamped by a Colorado licensed engineer)
- [Electrical Permit](#)

**Contractor Requirements**

- Must be certified by North American Certified Energy Practitioners ([www.nabcep.org](http://www.nabcep.org))
- Must have a current Town of Breckenridge [Business License](#), available through the Town

**Standardized permit requirements**

Building Department

- Adopted Building Codes and Amendments
- Climactic and Geographical Design Criteria 2006 IRC Table R301.2(1)
- Permits and Applications
- Inspections
- Electrical, Mechanical & Plumbing Applications
- Hot Tub Permits
- Solar Panel Permits**
- Frequently Asked Questions
- Contractor's Licensing
- How Much Will My Permit

# Expedited Permitting

## Resource Solar ABCs

### Expedited Permitting:

- Simplifies requirements for PV applications
- Facilitates efficient review of content
- Minimize need for detailed studies and unnecessary delays

**Solar America Board for Codes and Standards**  
Collaborate • Contribute • Transform

ABOUT US | **CODES & STANDARDS** | CURRENT ISSUES

**Codes & Standards**

The Solar America Board for Codes and Standards (Solar ABCs) collaborates and enhances the practice of developing, implementing, and disseminating solar codes and standards. The Solar ABCs provides formal coordination in the planning and revision of separate, though interrelated, solar codes and standards. We also provide access for stakeholders to participate with members of standards making bodies through working groups and research activities to set national priorities on technical issues. The Solar ABCs is a centralized repository for collection and dissemination of documents, regulations, and technical materials related to solar codes and standards.

The Solar ABCs creates a centralized home to facilitate photovoltaic (PV) market transformation by:

- Creating a forum that fosters generating consensus 'best practices' materials.
- Disseminating such materials to utilities, state and other regulating agencies.
- Answering code-related questions (technical or statutory in nature).
- Providing feedback on important related issues to DOE and government agencies.

**Learn more about solar codes and standards development:**

The below organizations all publish codes and standards for PV products and each organization has its own process to develop and publish standards.

- [ASTM](#)
- [IAPMO Standards](#)
- [International Code Council](#)
- [International Electrotechnical Commission](#)
- [IEEE](#)
- [National Fire Protection Association](#)
- [SEMI](#)
- [Underwriters Laboratories](#)

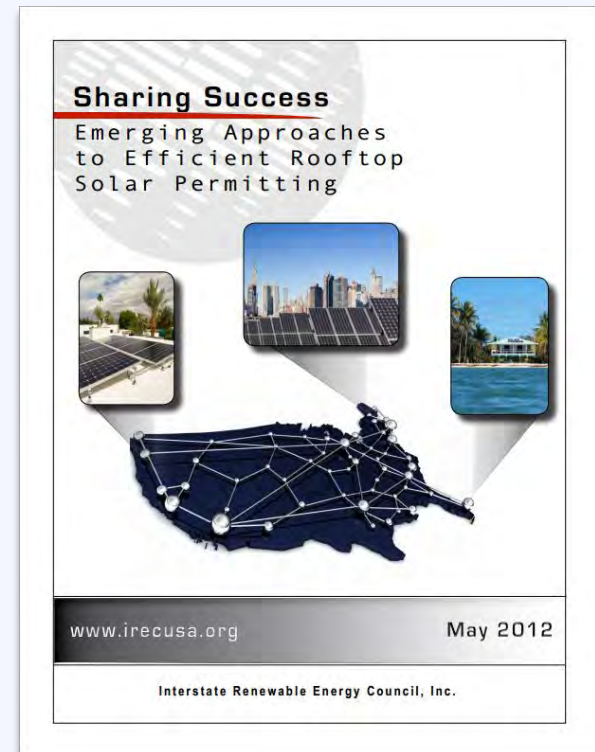


# Expedited Permitting

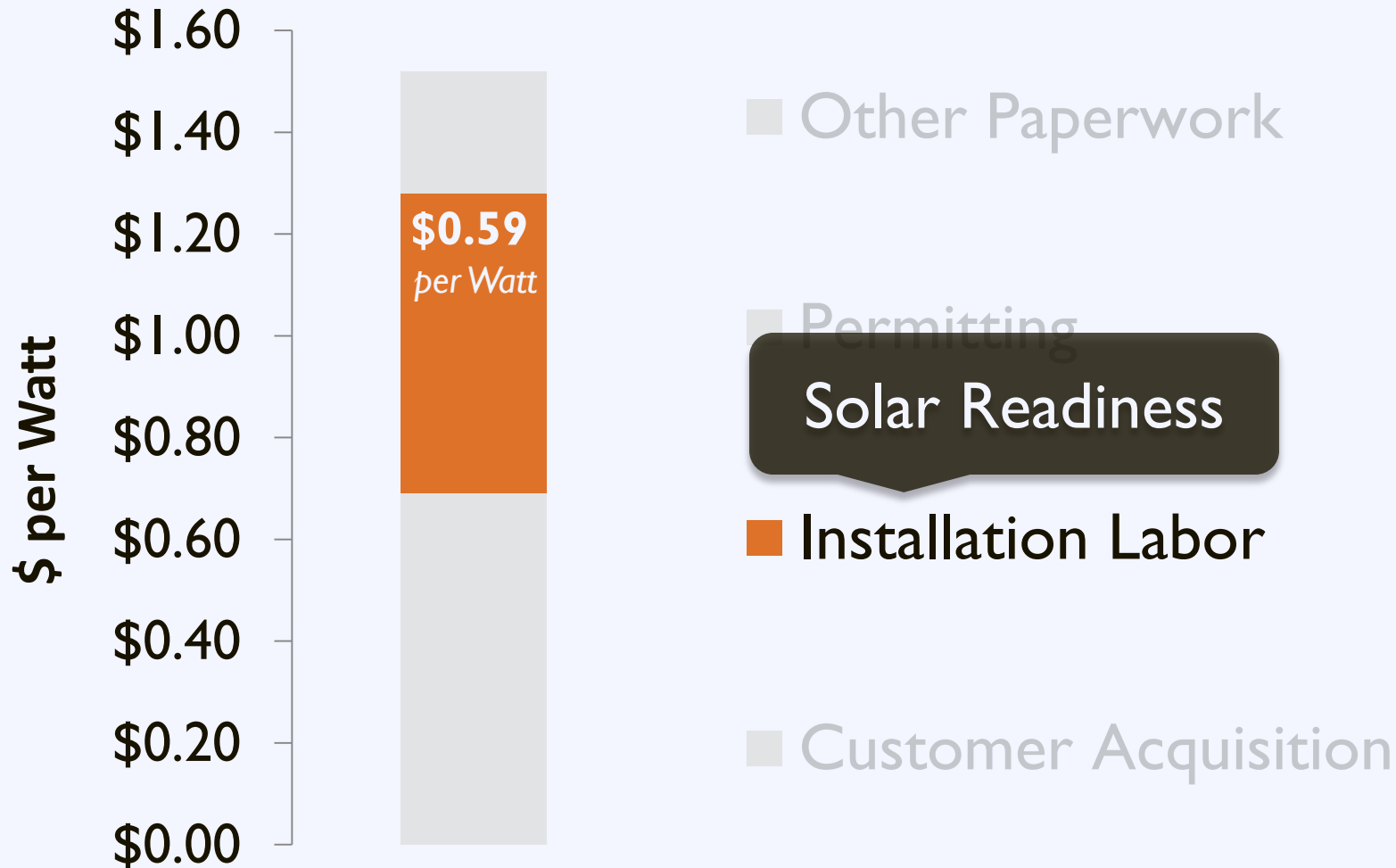
## Resource Interstate Renewable Energy Council

Outlines emerging approaches to efficient rooftop solar permitting

[www.irecusa.org](http://www.irecusa.org)



# Mitigate Soft Costs



# Solar Readiness

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Creating solar-ready guidelines and promoting energy efficiency at the outset can help make future solar installations easier and more cost effective.



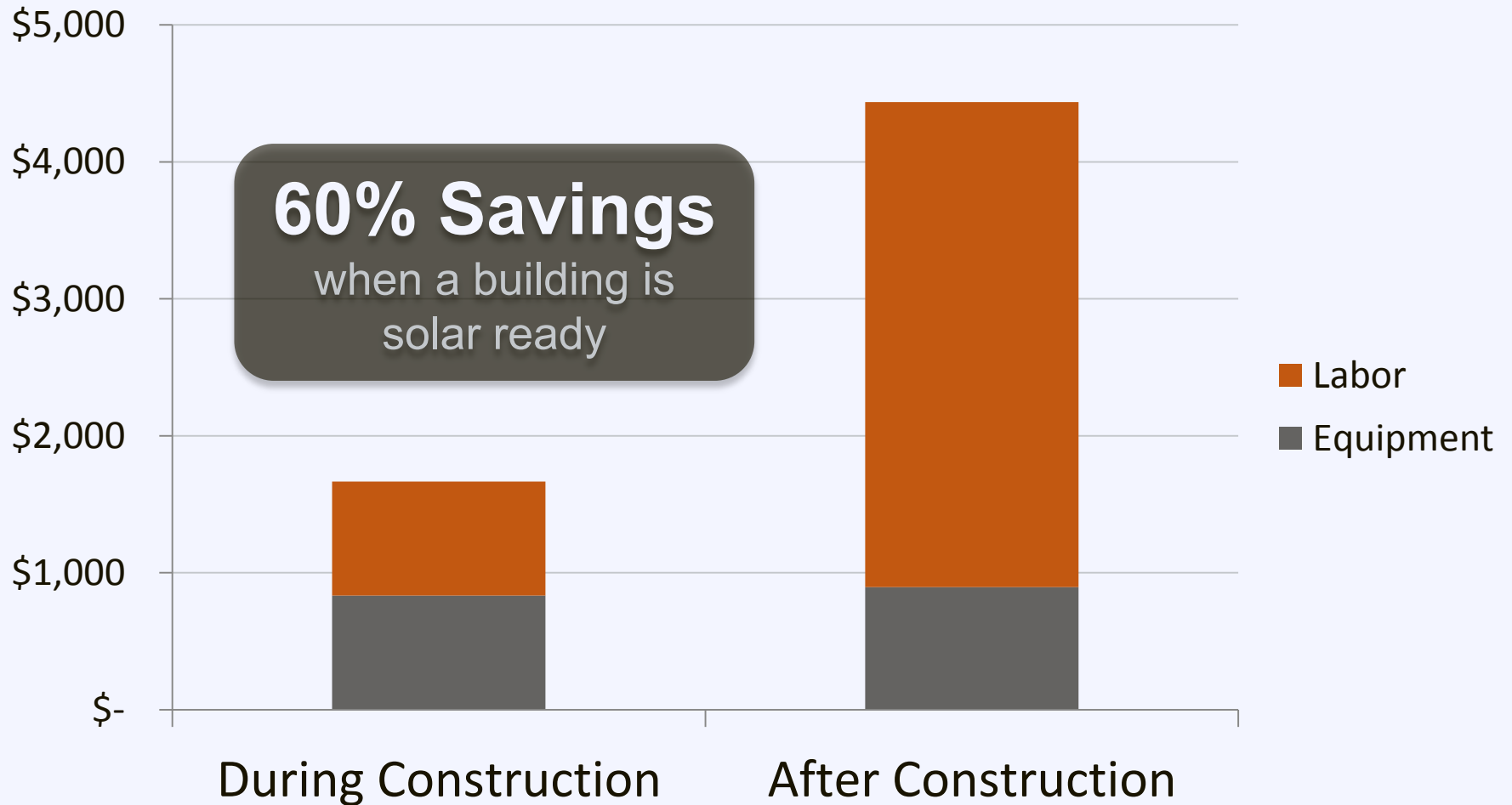
# Solar Readiness

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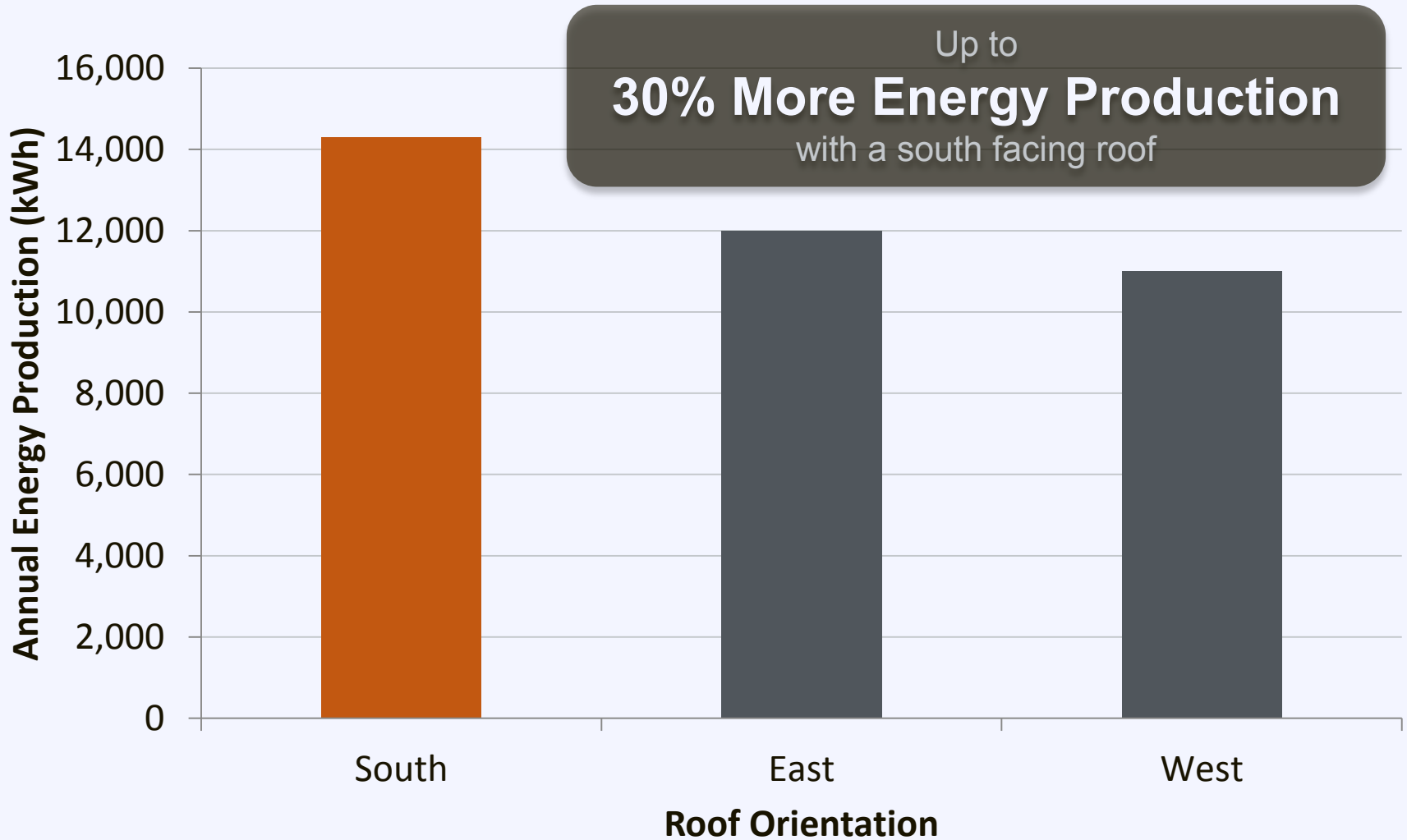
## Require builders to:

- ✓ Minimize rooftop equipment
- ✓ Plan for structure orientation to avoid shading
- ✓ Install a roof that will support the load of a solar array
- ✓ Record roof specifications on drawings
- ✓ Plan for wiring and inverter placement

# Solar Readiness



# Solar Readiness



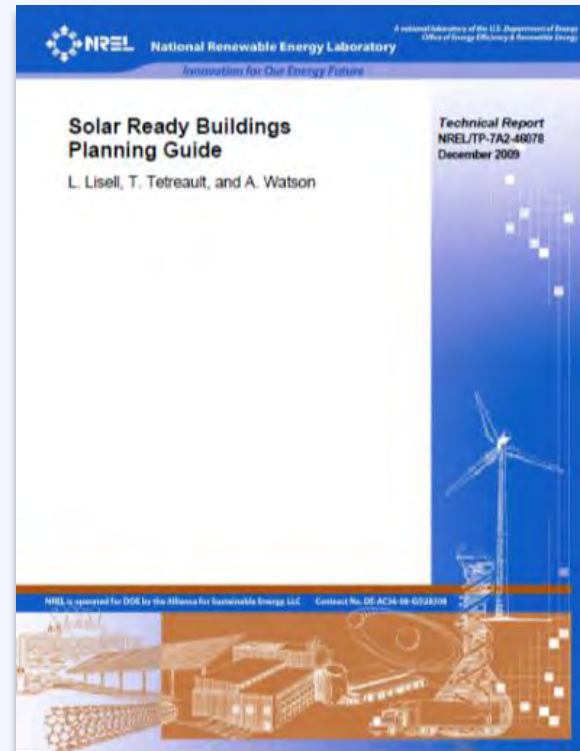
# Solar Readiness

## Resource NREL

Creating a solar ready guide for buildings:

- Legislation
- Certification programs
- Stakeholder Education

[www.nrel.gov](http://www.nrel.gov)

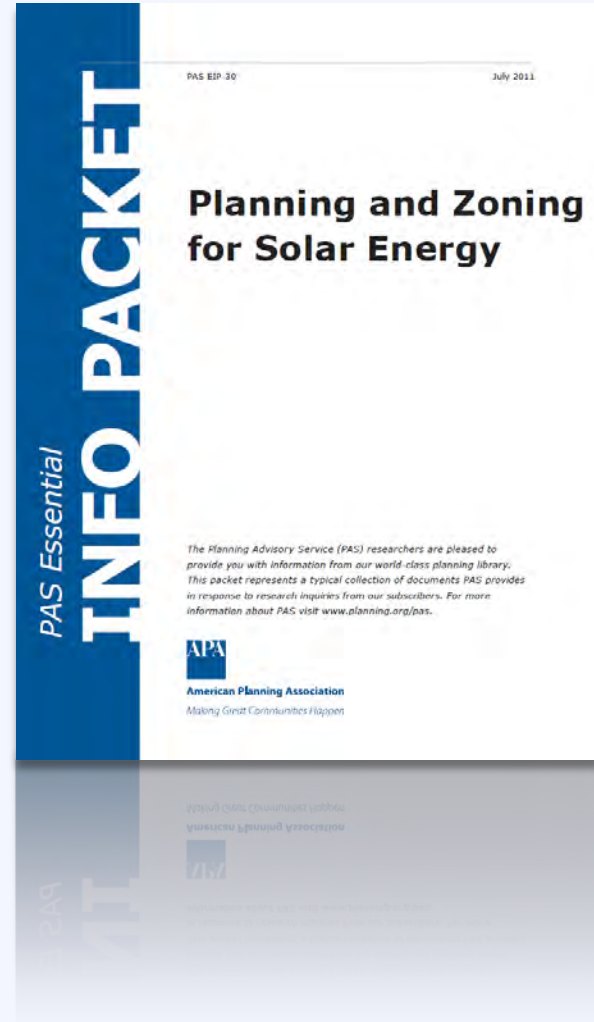


# Solar Readiness Model Ordinance

## Resource American Planning Association

Includes references to ordinances requiring solar-ready homes in select communities.

[www.planning.org/research/solar](http://www.planning.org/research/solar)



# Q & A

# Agenda

- 08:30 – 08:50 Introductions and Overview
- 08:50 – 09:25 Solar 101: Policy Environment and Economics
- 09:25 – 09:35 *Break*
- 09:35 – 09:55 Benefits and Barriers Activity
- 09:55 – 10:15 Creating a Solar Ready Community
- 10:15 – 11:00 Growing Your Local Solar Market**
- Costs and Revenue
  - Solar Project Finance
  - Local Solar Programs
- 11:00 – 11:05 Break
- 11:05 – 12:15 Local Solar Program Discussion; Closing Remarks

# The Solar Equation

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## Cost

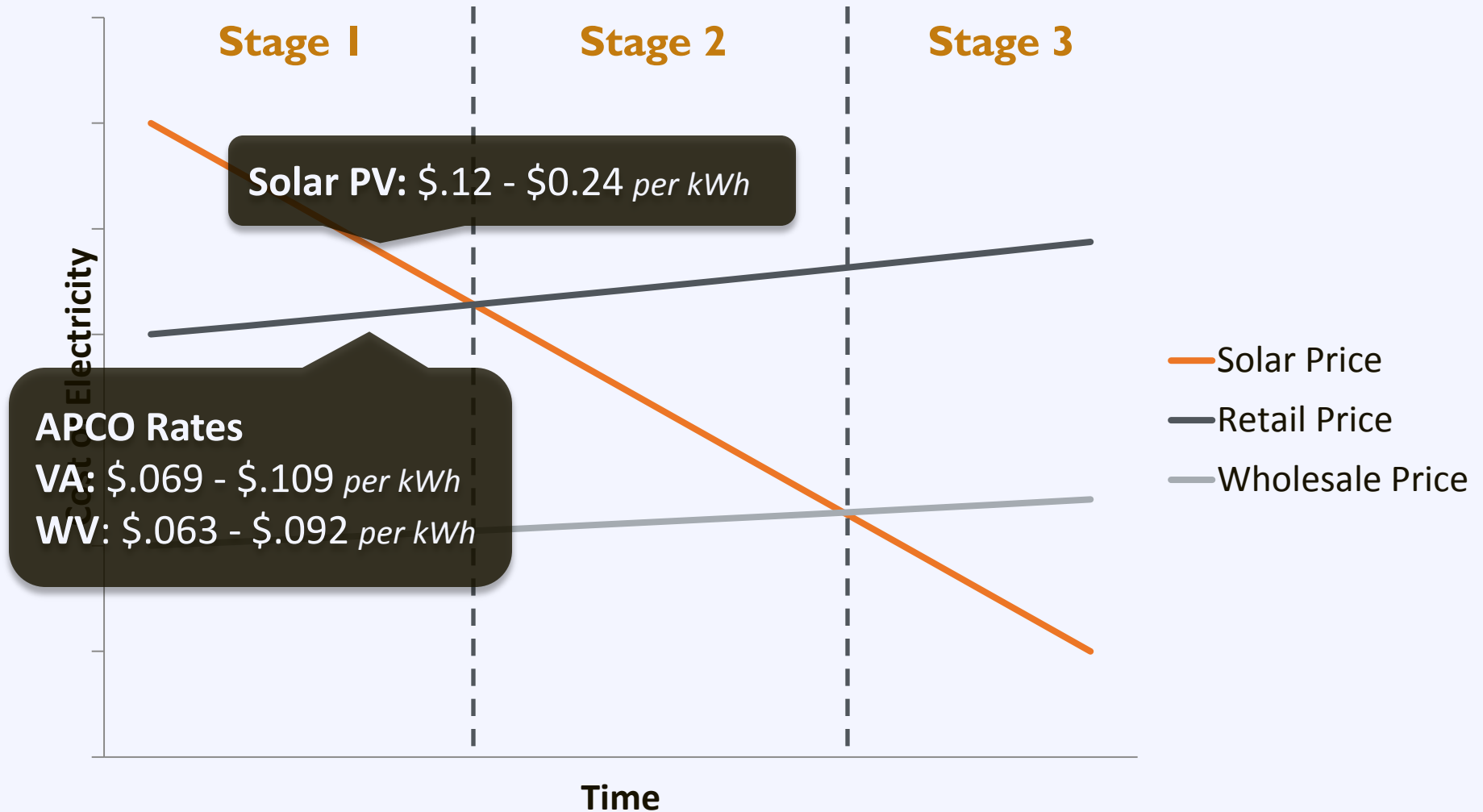
- + Installed Cost
- + Maintenance
- Direct Incentive

## Benefit

- + Avoided Energy Cost
- + Excess Generation
- + Performance Incentive



# Utility Market: Stages



# Incentives

Federal

Investment Tax  
Credit

Accelerated  
Depreciation

QECBs

State

Pooled  
Financing  
Program

Utility

**TVA**  
Green Power  
Provider

**TVA**  
Renewable  
Standard Offer

**Dominion**  
Solar Purchase  
Program

# Incentives

Federal

Investment Tax  
Credit

Accelerated  
Depreciation

QECBs

State

Pooled  
Financing  
Program

Utility

TVA  
Green Power  
Provider

TVA  
Renewable  
Standard Offer

Dominion  
Solar Purchase  
Program

# Investment Tax Credit

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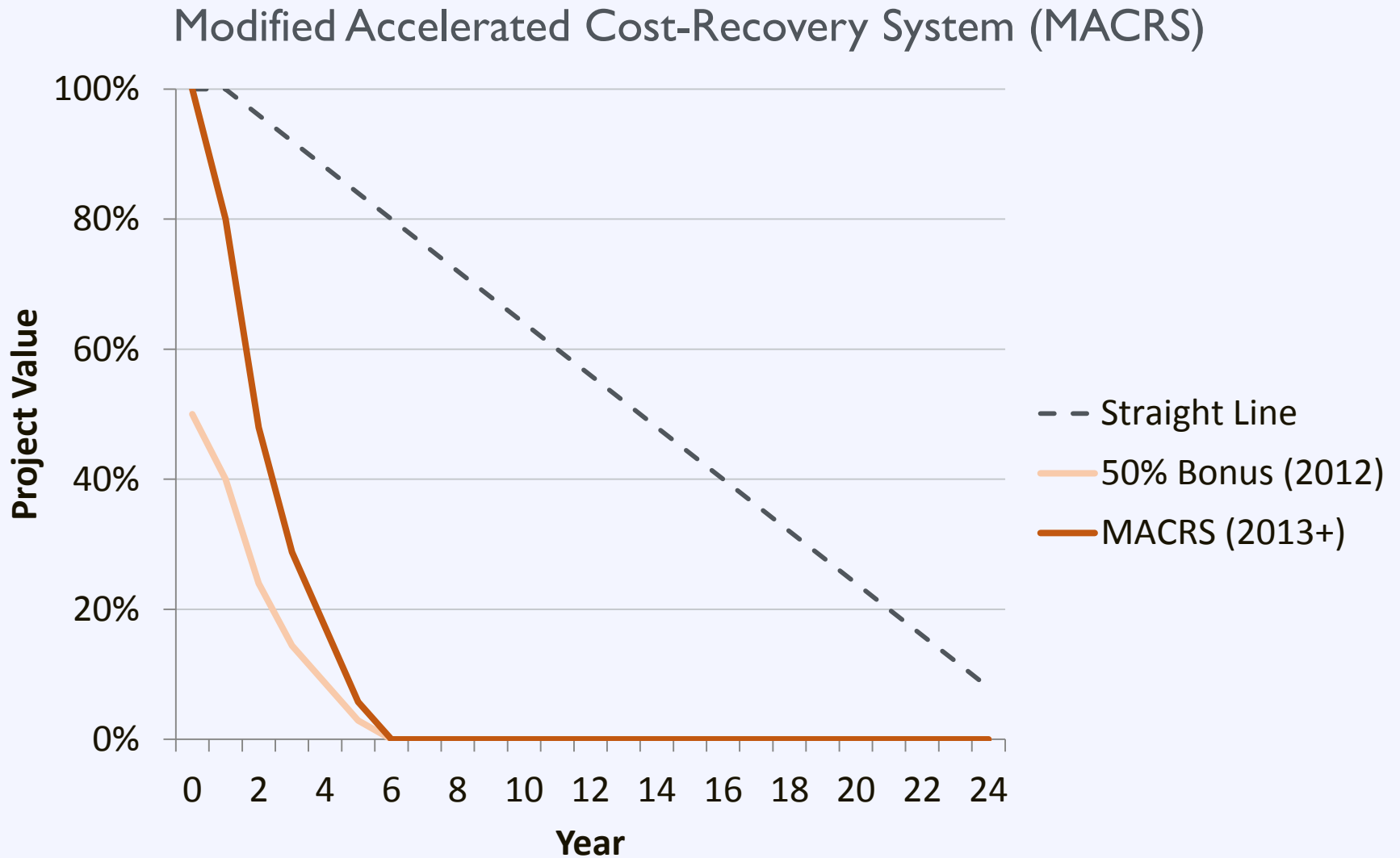
**Type:** Tax Credit

**Eligibility:** For-Profit Organization

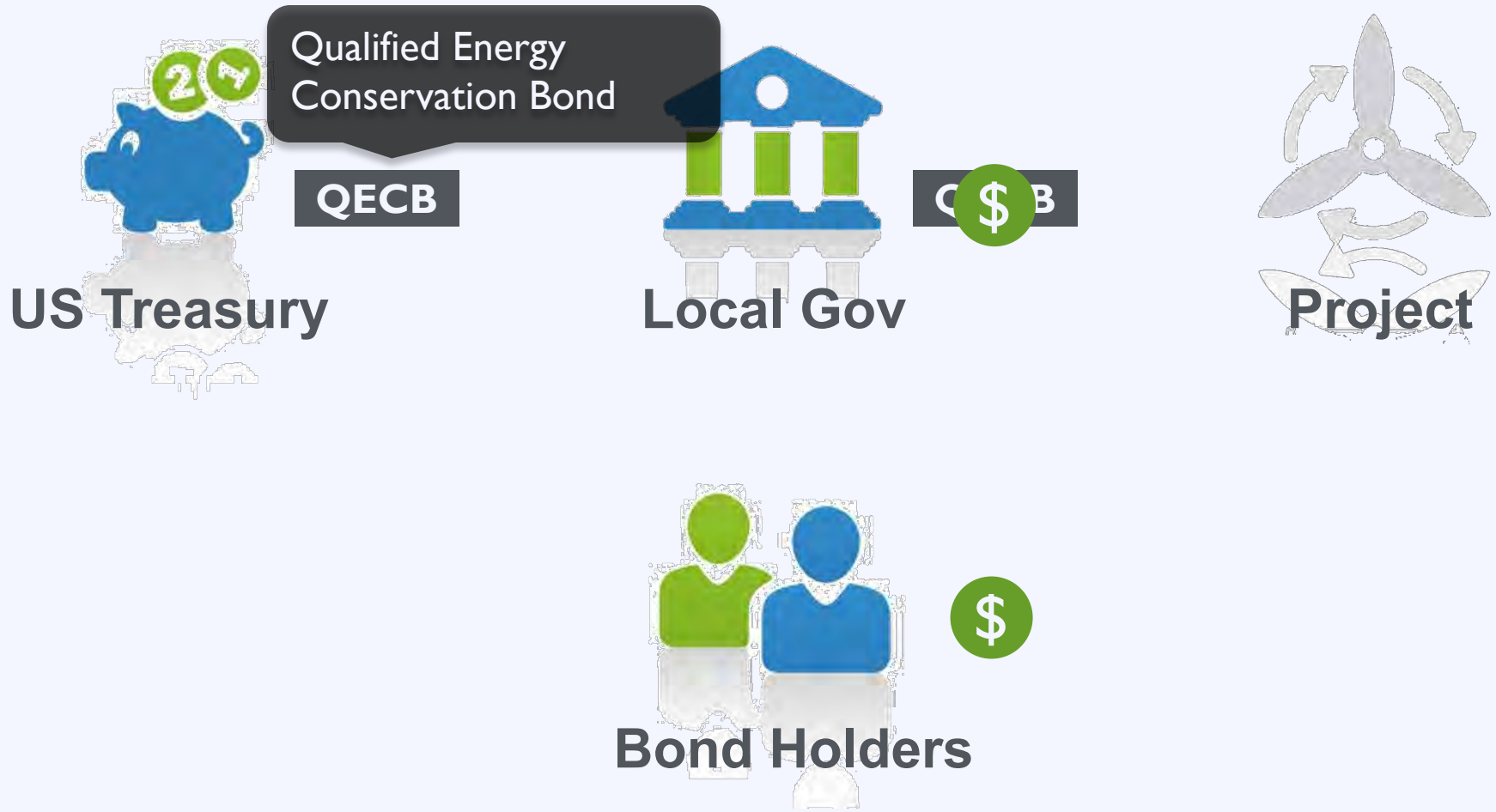
**Value:** 30% of the installation cost

**Availability:** Through 2016

# Accelerated Depreciation



# Qualified Energy Conservation Bond



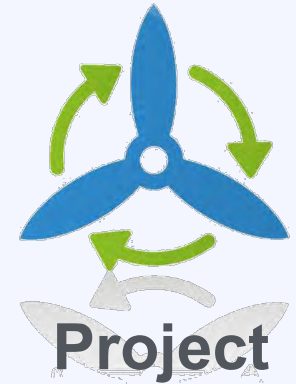
# Qualified Energy Conservation Bond



US Treasury



Local Gov



Project



Bond Holders

# Incentives

Federal

Investment Tax  
Credit

Accelerated  
Depreciation

QECBs

State

Pooled  
Financing  
Program

Utility

TVA  
Green Power  
Provider

TVA  
Renewable  
Standard Offer

Dominion  
Solar Purchase  
Program

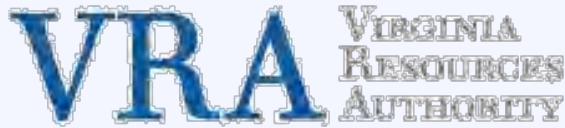


# Pooled Financing Program

---

## Program Details:

- \$2 billion since 2003
- Minimum size of \$750,000
- Loan terms up to 30 years
- AAA/AA interest rates



# Incentives

Federal

Investment Tax  
Credit

Accelerated  
Depreciation

QECBs

State

Pooled  
Financing  
Program

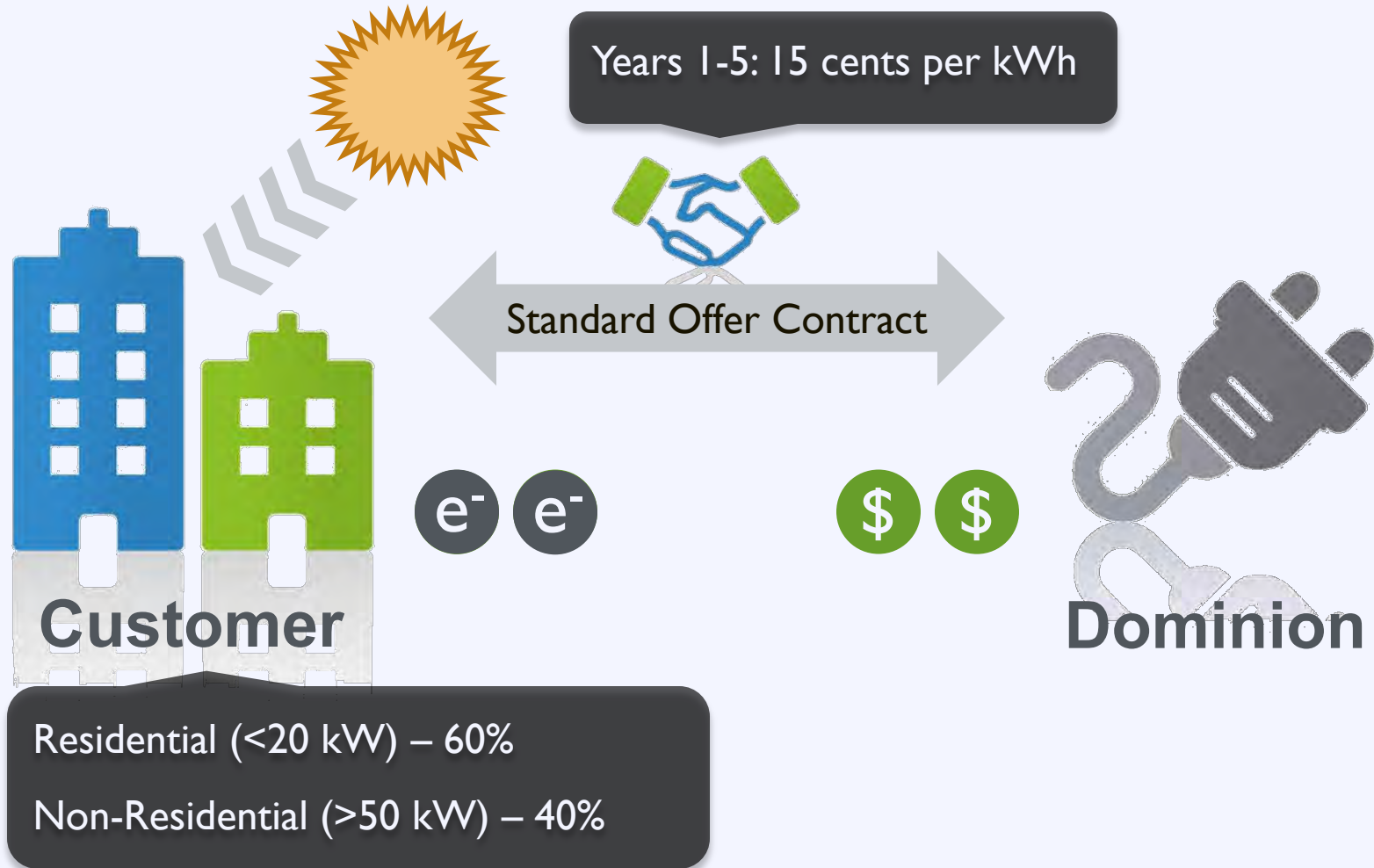
Utility

**TVA**  
Green Power  
Provider

**TVA**  
Renewable  
Standard Offer

**Dominion**  
Solar Purchase  
Program

# Dominion: Solar Purchase Program



# Dominion: Solar Purchase Program

---

## Program Details:

- Begin accepting applications on June 20, 2013
- 5 Year “demonstration” period
- Limited to 3 MW total capacity
- Funded by the Green Power Program
- 2 meter setup required - \$2.90 Fee

# Project Economics

	Maryland 2013	DC 2013	SWVA 2013
<b>Installed Cost</b> \$ per Watt	\$4.50	\$5.00	\$3.50
<b>Simple Payback</b>	8.8 Years	6.4 Years	17.1 Years
<b>ROI</b>	11.4 %	15.7 %	5.8 %
<b>LCOE</b> \$ per kWh	\$0.156	\$0.180	\$0.131

## System Overview:

- 5 kW system
- 25 year life
- 0.7%/Y module degradation

## Financial Assumptions:

- Payback & ROI: No debt
- LCOE: 5 Year loan @ 5%
- 2% annual rate increase

## Incentives:

- 30% ITC included
- MD: 5Y REC @ \$130/MWh
- DC: 5Y REC @ \$250/MWh

# Project Economics

	Maryland 2013	DC 2013	SWVA 2013	SWVA @ \$3/W	SWVA @ \$2/W
<b>Installed Cost</b> \$ per Watt	\$4.50	\$5.00	\$3.50	\$3.00	\$2.00
<b>Simple Payback</b>	8.8 Years	6.4 Years	17.1 Years	14.8 Years	9.8 Years
<b>ROI</b>	11.4 %	15.7 %	5.8 %	6.8 %	10.2 %
<b>LCOE</b> \$ per kWh	\$0.156	\$0.180	\$0.131	\$0.112	\$0.075

# Ownership Options

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Direct  
Ownership

Third-Party  
Ownership

# Direct Ownership





# Direct Ownership

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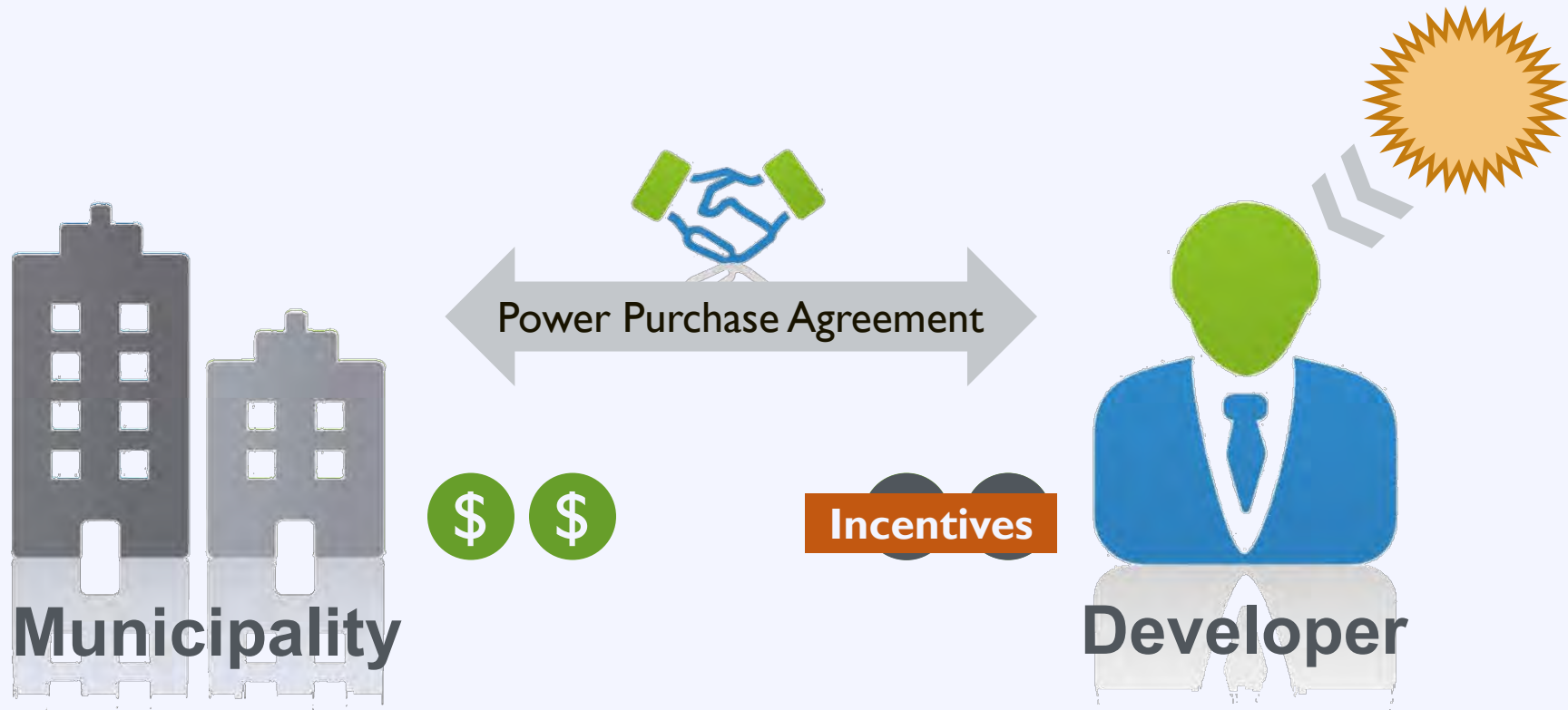
## Pros

- Low – cost electricity
- REC revenue
- Utilize cheap bond money

## Cons

- Large upfront cost
- Long term management
- Can't take tax benefits
- Development risk
- Performance risk

# Third Party Ownership



# Third Party Ownership

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## Pros

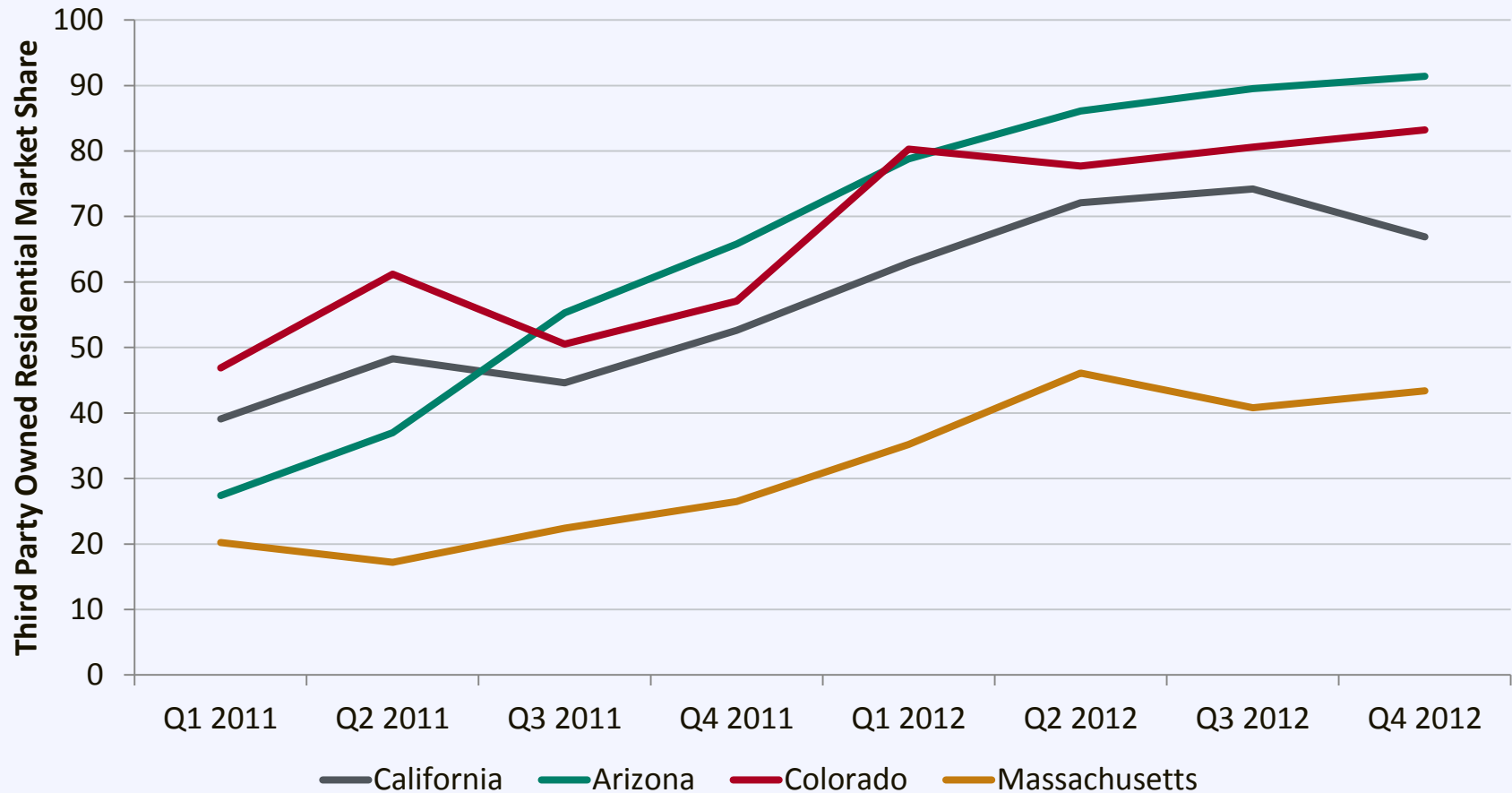
- No upfront cost
- No O&M costs
- Low risk
- Predictable payments
- Tax benefits

## Cons

- Don't keep RECs
- Can't use bonds

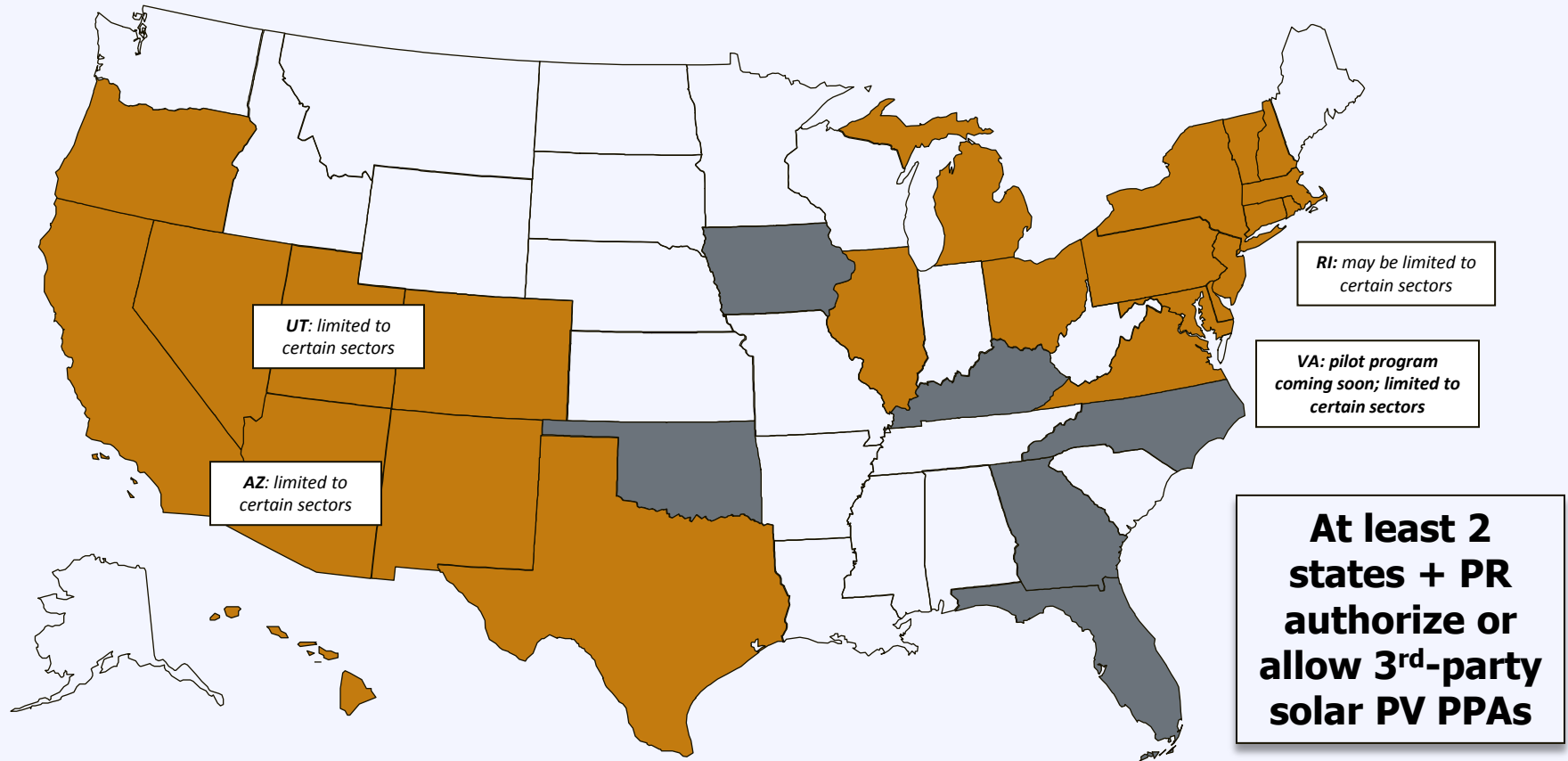
# Benefits of PPAs

Percentage of New Residential Installations Owned by Third Party in CA, AZ, CO, and MA



# Third Party Ownership: State Policy

www.dsireusa.org / February 2013



- Authorized by state or otherwise currently in use, at least in certain jurisdictions within in the state
  - Apparently disallowed by state or otherwise restricted by legal barriers
  - Status unclear or unknown
- Legend:** Puerto Rico

*Note: This map is intended to serve as an unofficial guide; it does not constitute legal advice. Seek qualified legal expertise before making binding financial decisions related to a 3<sup>rd</sup>-party PPA. See following slides for additional important information and authority references.*

# PPAs In Virginia: History

**Aug 2011:** Washington & Lee University enters PPA agreement

**Fall 2011:** Dominion sends cease and desist letters

## **Code of Virginia §56-577(A)(5):**

“(i)ndividual retail customers...shall be permitted to **purchase electric energy provided 100 percent from renewable energy** from any supplier of electric energy licensed to sell retail electric energy within the Commonwealth...and to continue purchasing renewable energy pursuant to the terms of a (PPA)”

# PPAs In Virginia: History

**Aug 2011:** Washington & Lee University enters PPA

- Dominion territory only
- Solar and wind
- 50 kW – 1 MW projects (N/A for tax exempt entities)
- 50 MW cap
- Not required to provide 100% of customer's energy

**Mar 2013:** Pilot PPA program authorized (HB 2234)

# Bond-PPA Hybrid

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A financing option by which a public entity issues a government bond at a low interest rate and transfers that low-cost capital to a developer in exchange for a lower PPA price.



# Bond-PPA Hybrid: Resources

## Resource

## Financing Solar PV at Government Sites with PPAs and Public Debt

A fact sheet on how the hybrid bond-PPA model works.

[www.nrel.gov](http://www.nrel.gov)

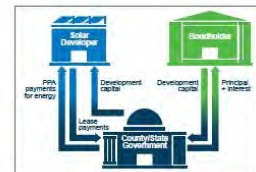


### Financing Solar PV at Government Sites with PPAs and Public Debt

Historically, state and local governmental agencies have employed one of two models to deploy solar photovoltaic (PV) projects: (1) self-ownership (financed through a variety of means) or (2) third-party ownership through a power purchase agreement (PPA). Morris County, New Jersey, administrators recently pioneered a way to combine many of the benefits of self-ownership and third-party PPAs through a bond-PPA hybrid, frequently referred to as the Morris Model.

At the request of the Department of Energy's Solar Market Transformation group, NREL examined the hybrid model. This fact sheet:

- Describes how the hybrid model works
- Assesses the model's relative advantages and challenges as compared to self-ownership and the third-party PPA model
- Provides a quick guide to project implementation
- Assesses the replicability of the model in other jurisdictions across the United States.



#### The Bond-PPA Hybrid

The hybrid model is a financing option by which a public entity issues a government bond at a low interest rate and transfers that low-cost capital to a developer in exchange for a lower PPA price.<sup>1</sup> To date, the model has been used to finance solar PV projects on schools, colleges, county administrative buildings, and other public buildings in several jurisdictions in New Jersey. Implementers have achieved notable energy cost savings as compared to projections of their local electricity rate; the four portfolios that have been finalized to date have saved between \$3 million and \$14.6 million on a net present value (NPV) basis. The model has potential to be transferred to other states, but it is unknown at this point if governments in other states are planning to implement the model.

Figure 1. Money flows in the hybrid model.

Under the model, a public entity (the administrator) issues a request for proposals (RFP) seeking a solar developer to build, operate, and own a solar project or portfolio of projects on public buildings (local assets). The administrator sells bonds to finance the development costs of the PV installation. The administrator then enters into both a lease-purchase agreement with the winning bidder<sup>2</sup> and a PPA (on behalf of the local host) to buy the electricity from the PV system. Figure 1 shows the relationship and money flows between the bondholder, administrator, and solar developer.

<sup>1</sup> These types of arrangements are not unique to New Jersey. For example, the City of Denver provided low-interest capital (raised through appropriation) to a developer to build two Denver International Airport solar projects in 2009 (Morrissey 2011). The city did not provide a construction loan, instead, capital was provided after plant commissioning.

<sup>2</sup> The lease-purchase agreement transfers ownership of the project to the solar developer for federal tax purposes.

NREL is a national laboratory of the U.S. Department of Energy,  
Office of Energy Efficiency and Renewable Energy, operated by the Alliance for Sustainable Energy, LLC.

# Programs to Grow your Solar Market



# Solarize

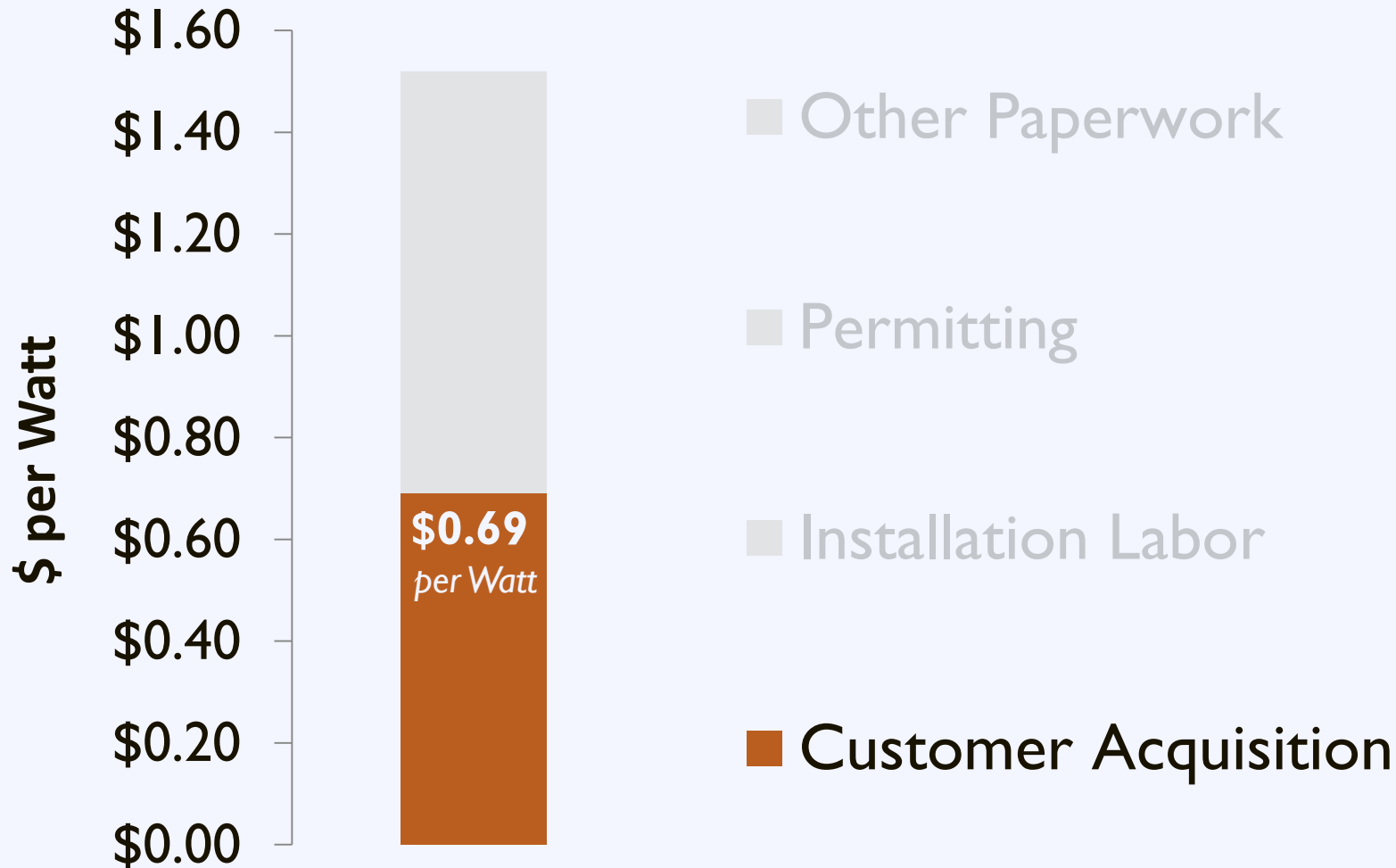
## Solarize Group Purchasing



solarize portland



# Solarize: Mitigate Soft Costs



# Solarize: Advantages

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## Barriers

High upfront cost



## Solutions

Group purchase

Complexity



Community outreach

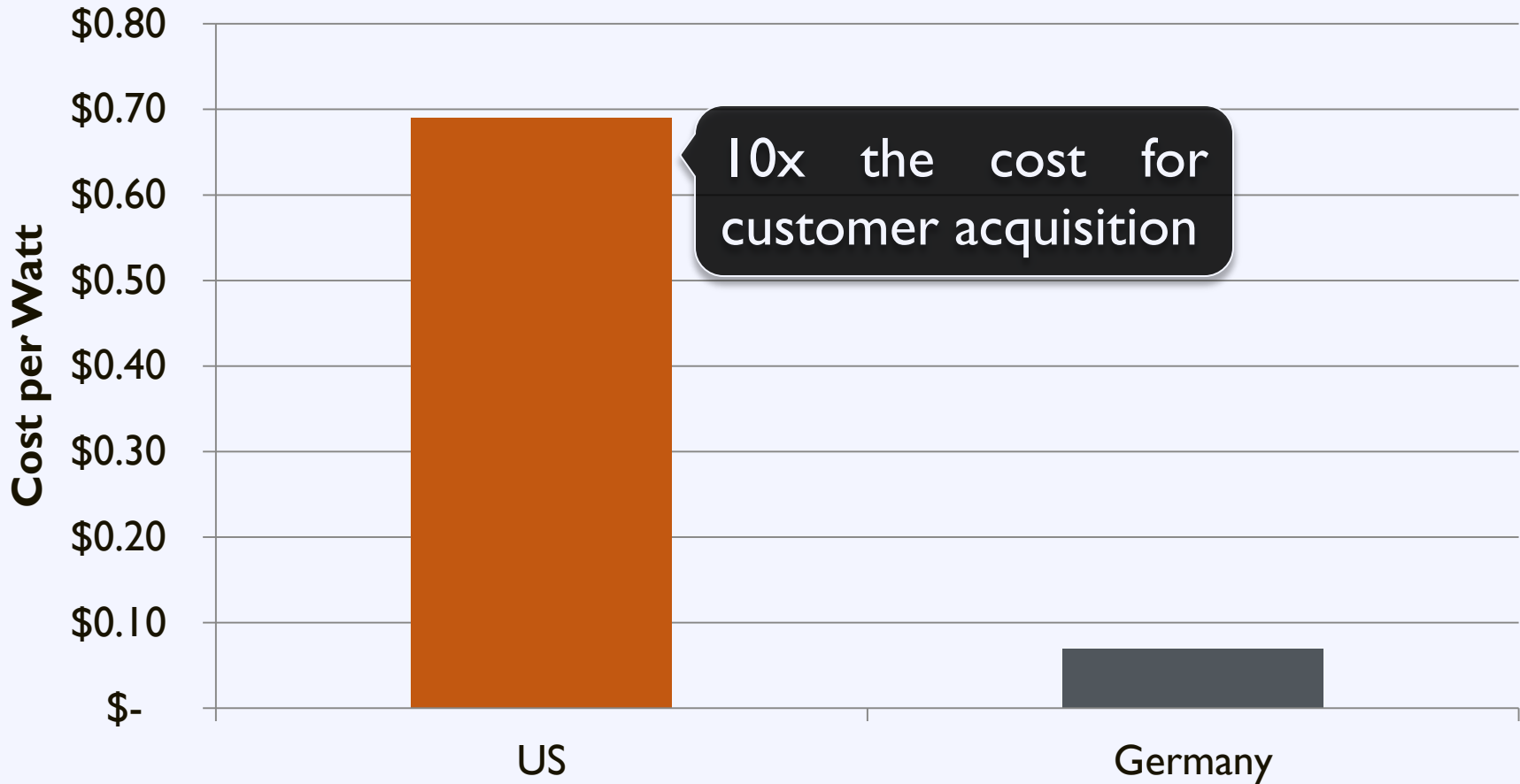
Customer inertia



Limited-time offer

# Solarize: Advantages

## Customer Acquisition



# Solarize: Advantages

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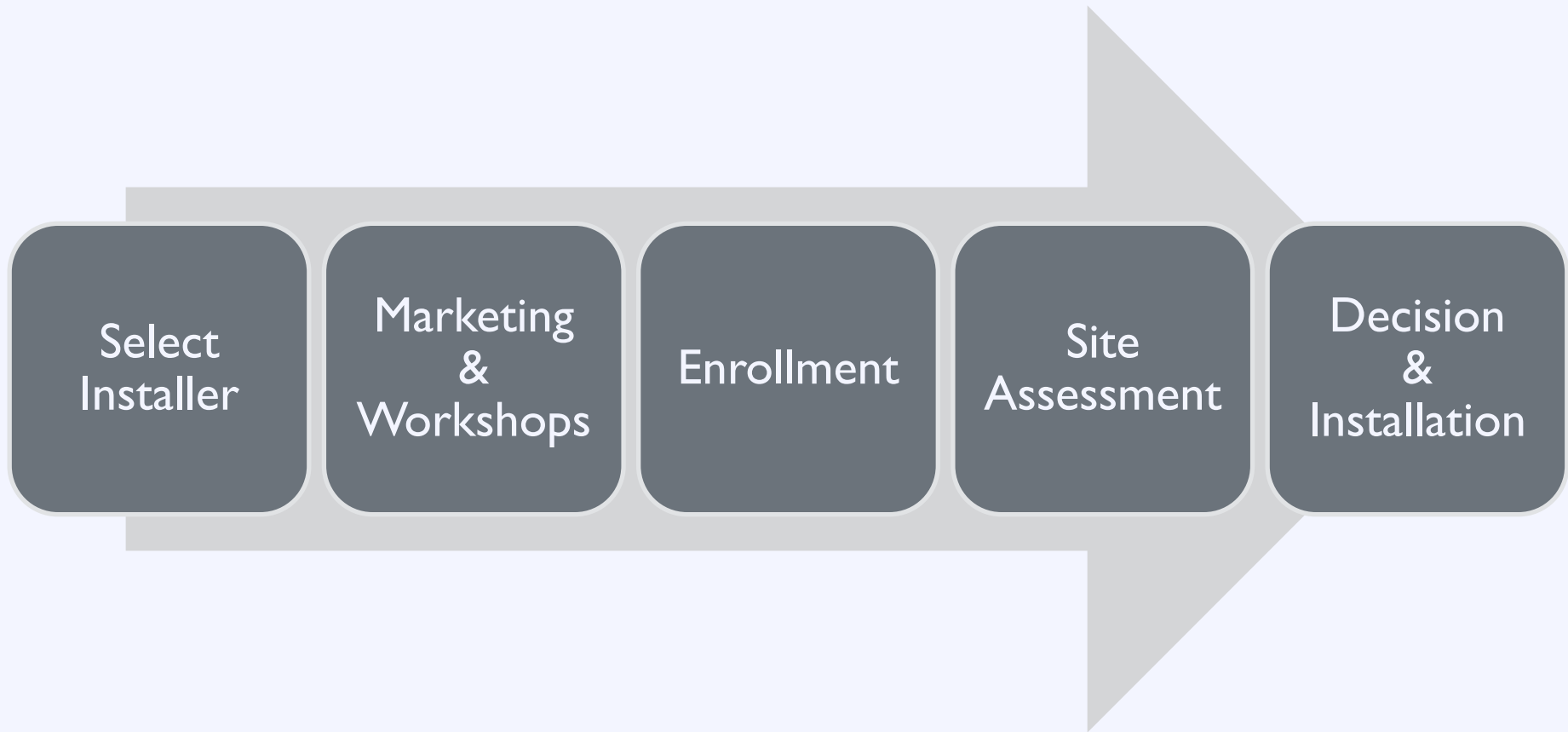
## Benefits to Local Government:

Low implementation cost: \$5,000 - \$10,000

Quick turn-around: 9 Months

Long-term impact: Sustainable ecosystem

# Solarize: Process





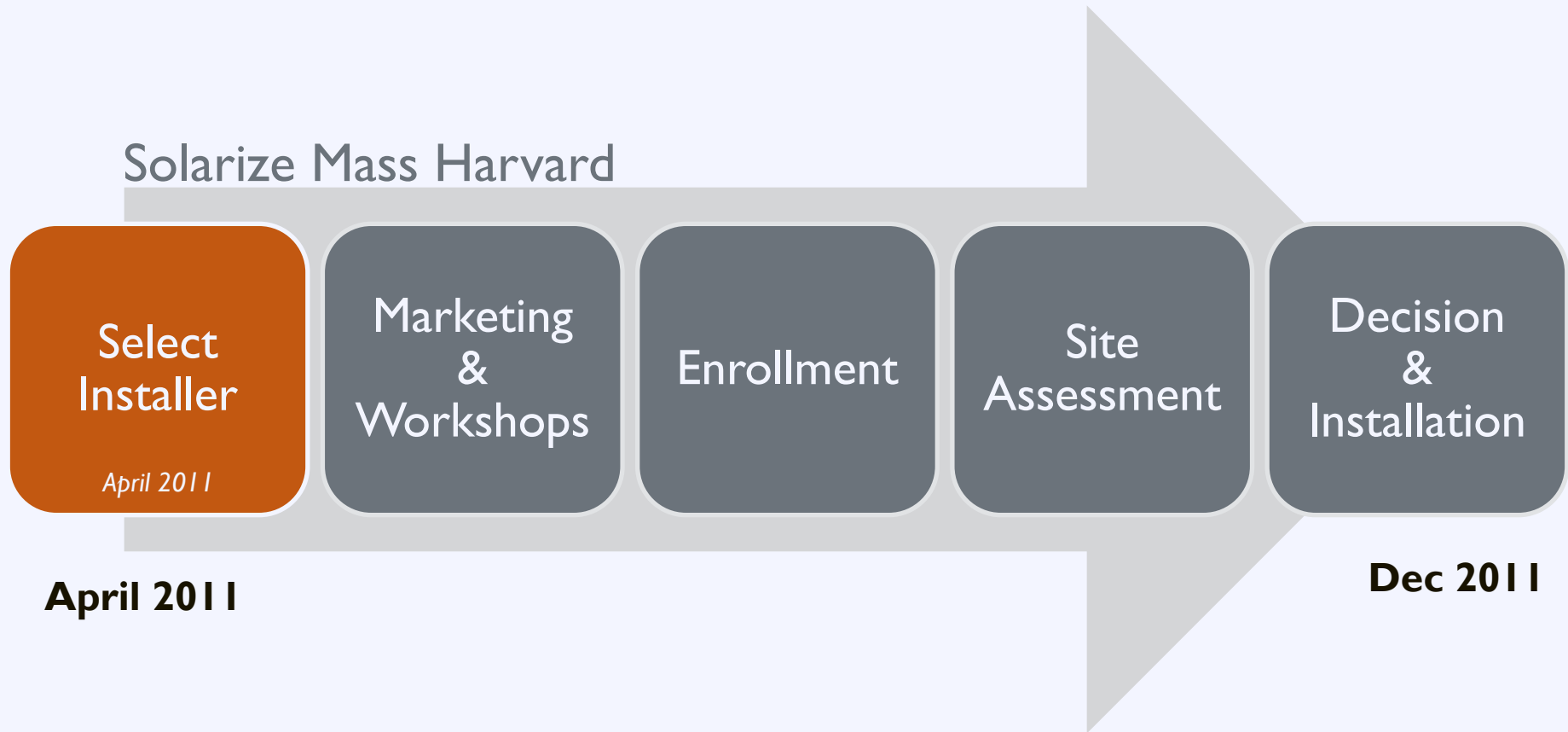
# Solarize: Case Study

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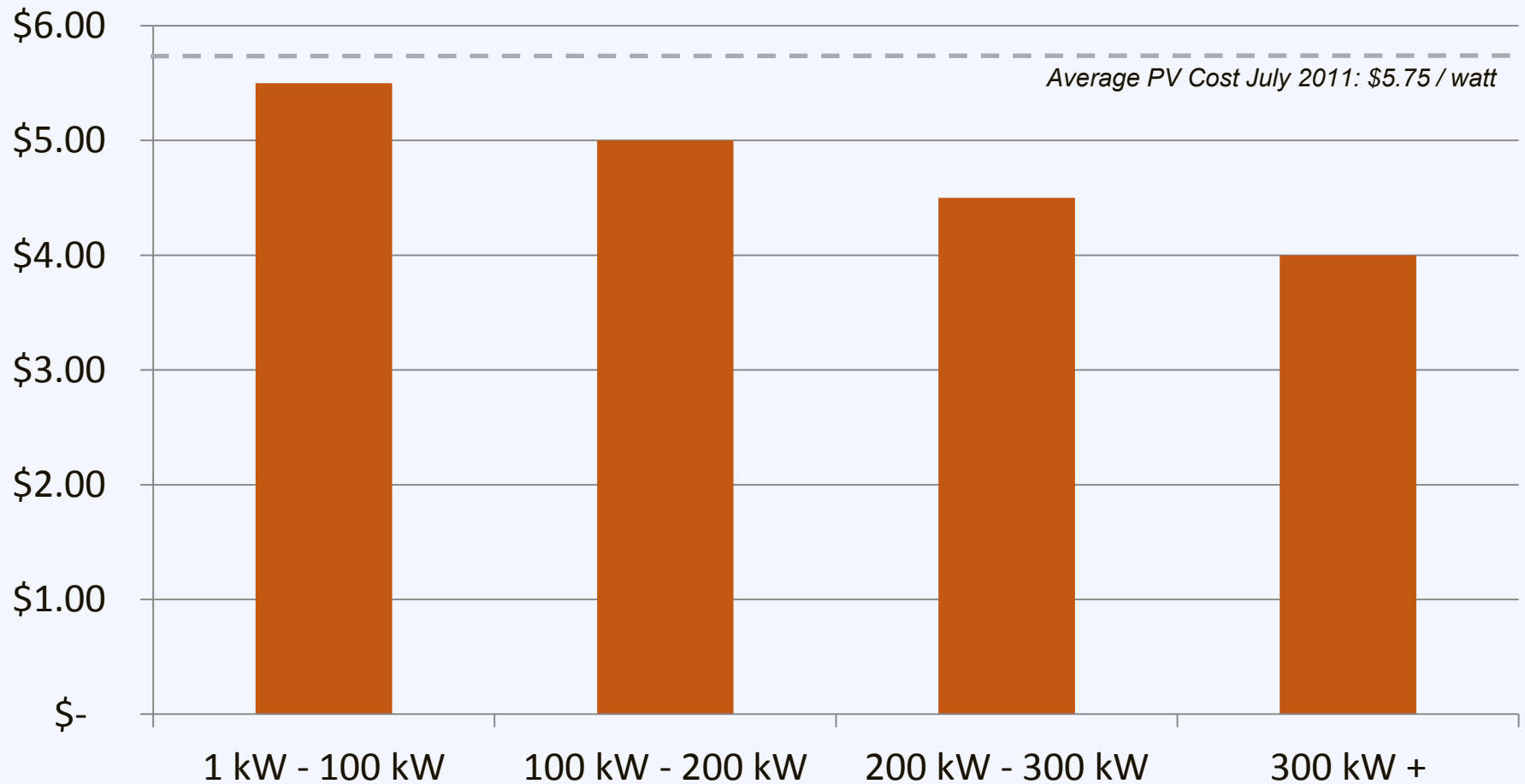
**Harvard, Massachusetts**  
Population: 6,520

# Solarize: Case Study



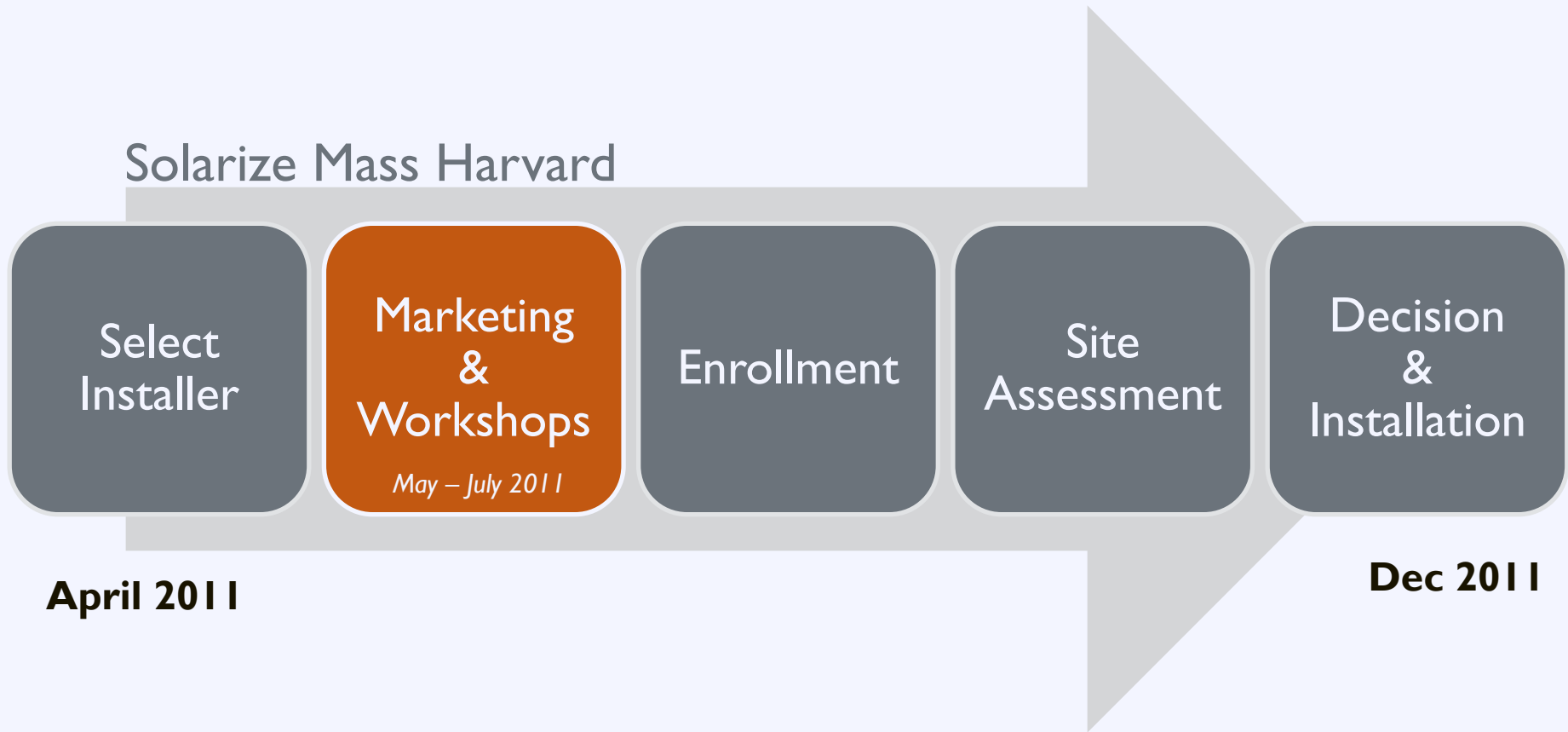
# Group Purchasing

## Harvard Mass Group Purchasing Tiers



# Solarize: Case Study

## Solarize Mass Harvard



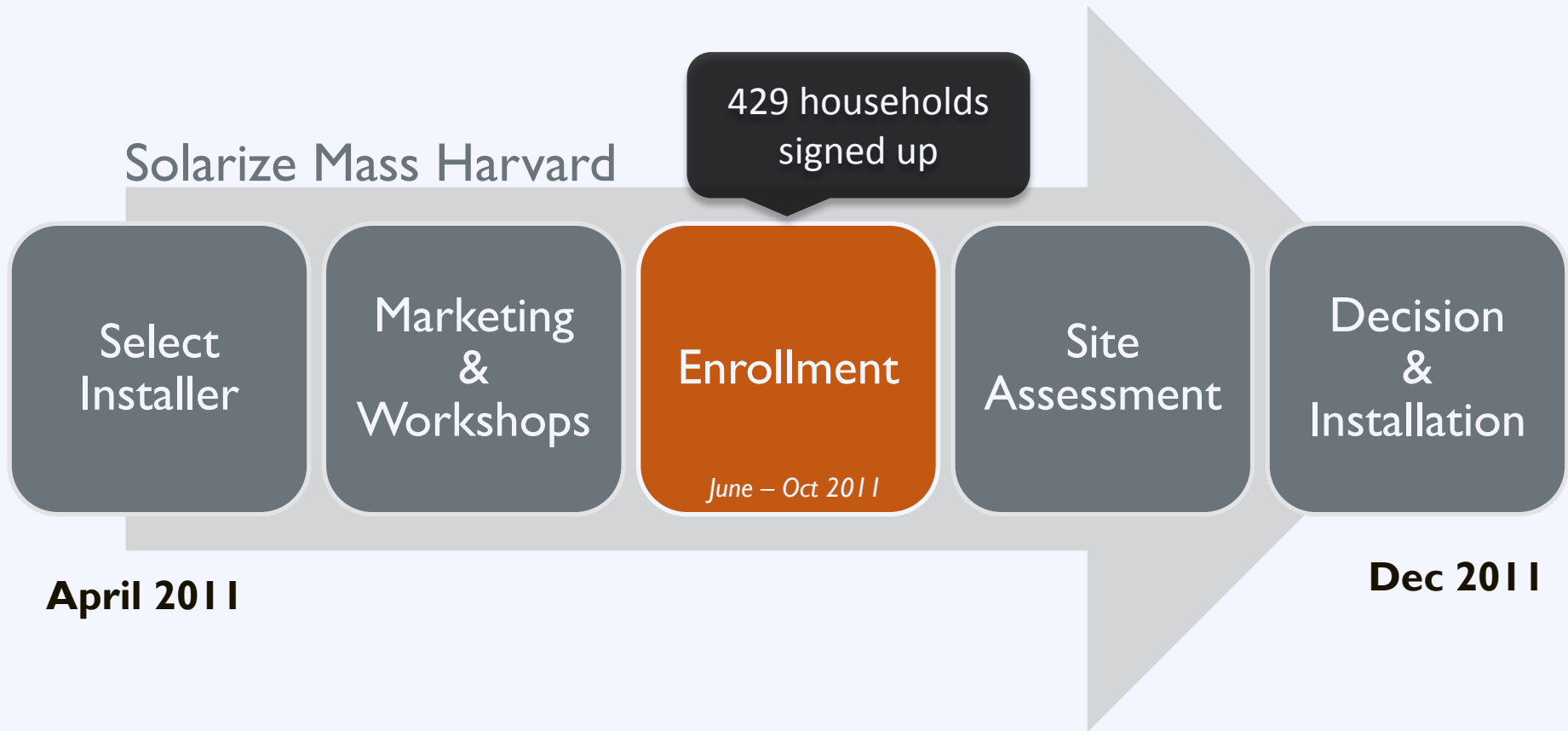
# Solarize: Case Study

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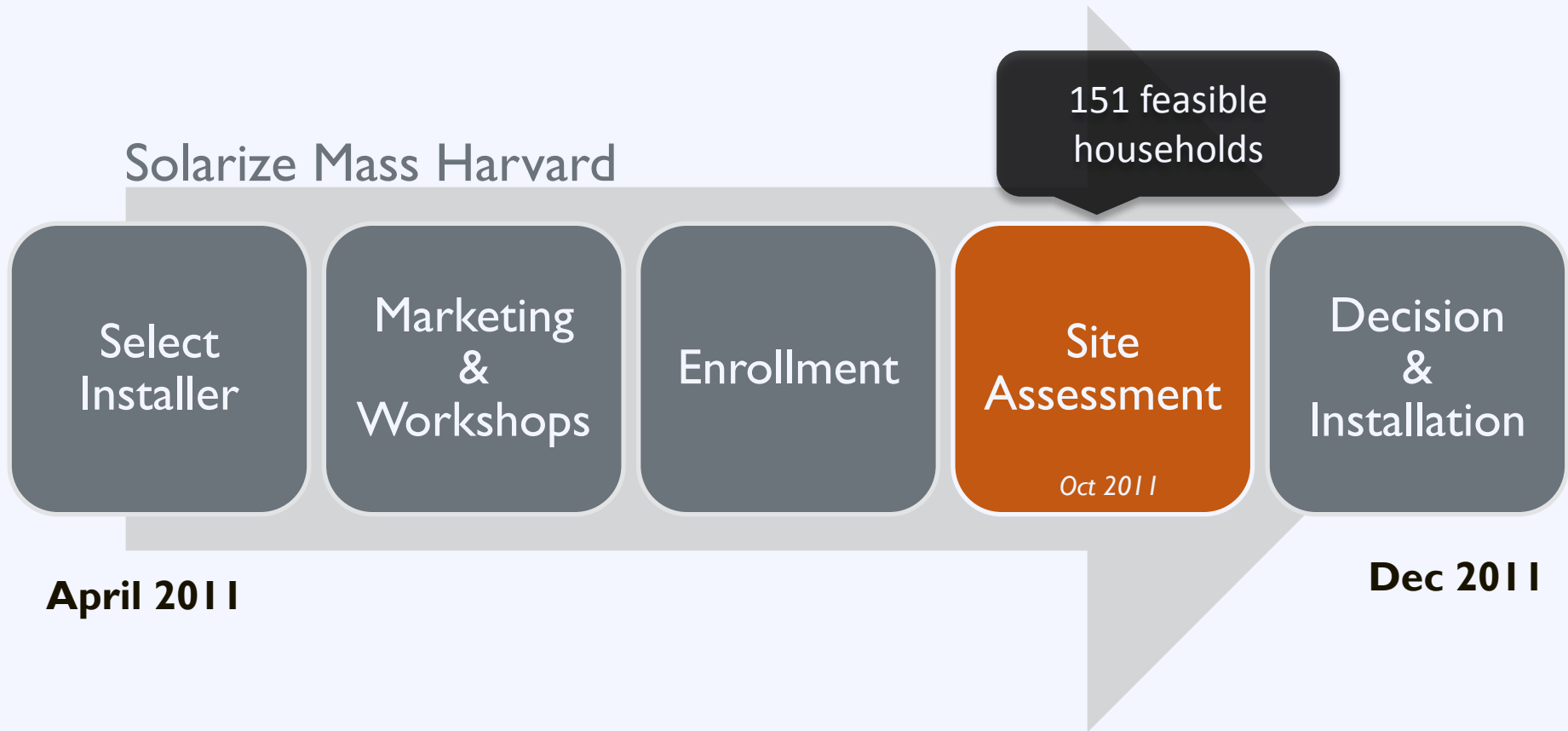
## Marketing Strategy:

- Electronic survey of 1,100 households
- Email newsletters and direct mailings
- Float in July 4 parade
- Articles and advertisements in local newspaper
- Facebook page and online discussion board

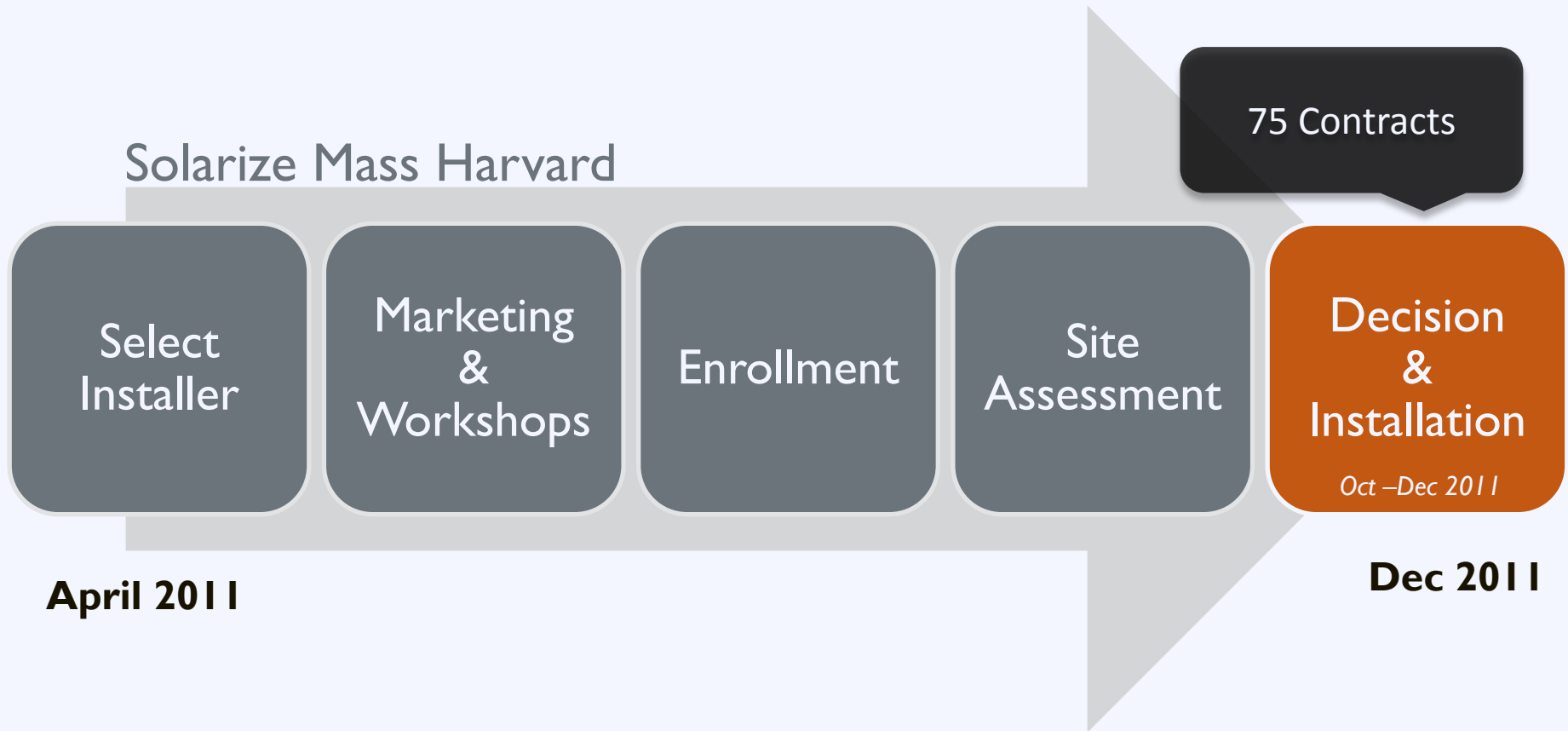
# Solarize: Case Study



# Solarize: Case Study



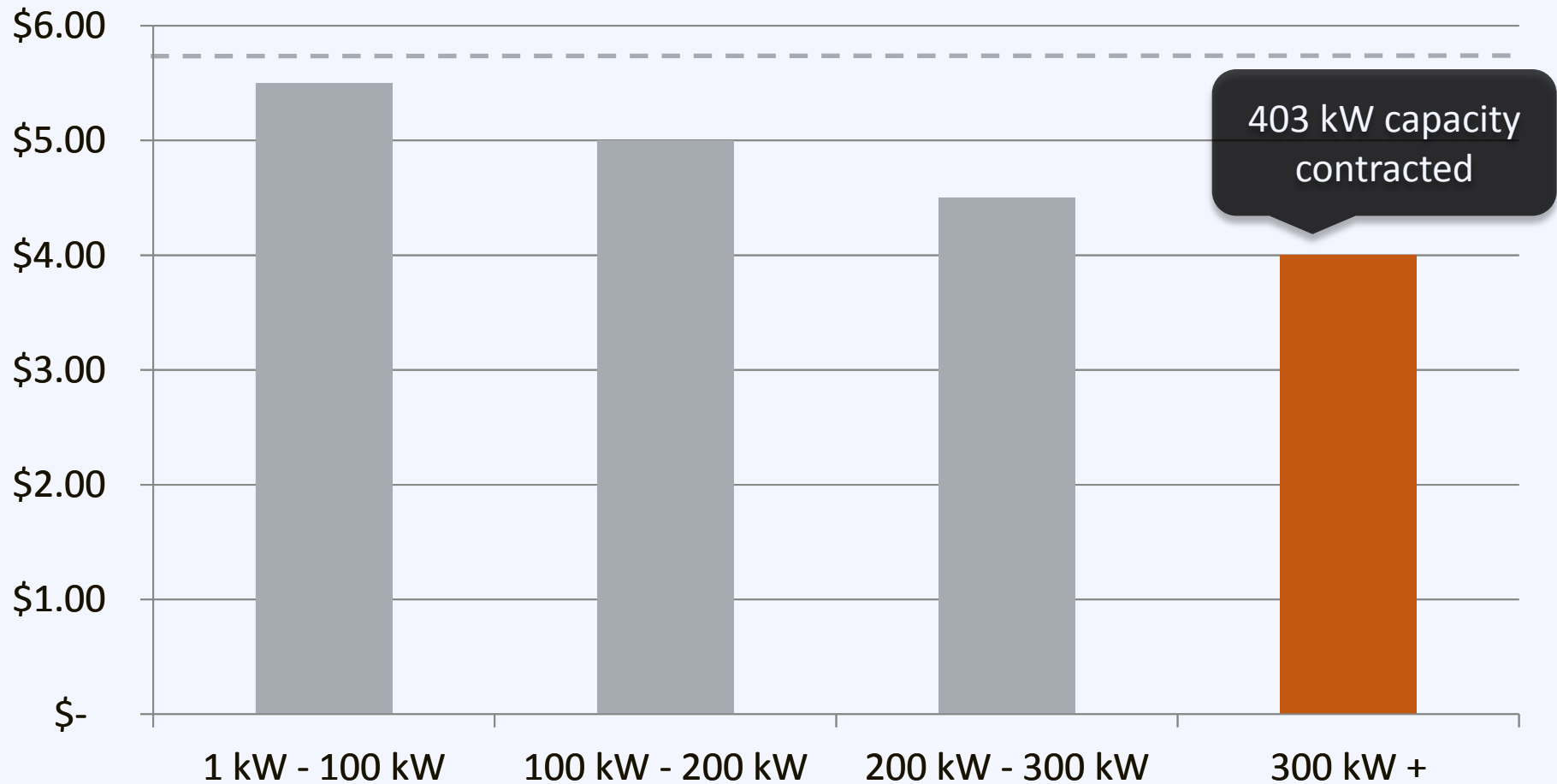
# Solarize: Case Study





# Group Purchasing

## Harvard Mass Group Purchasing Tiers



# Solarize: Case Study

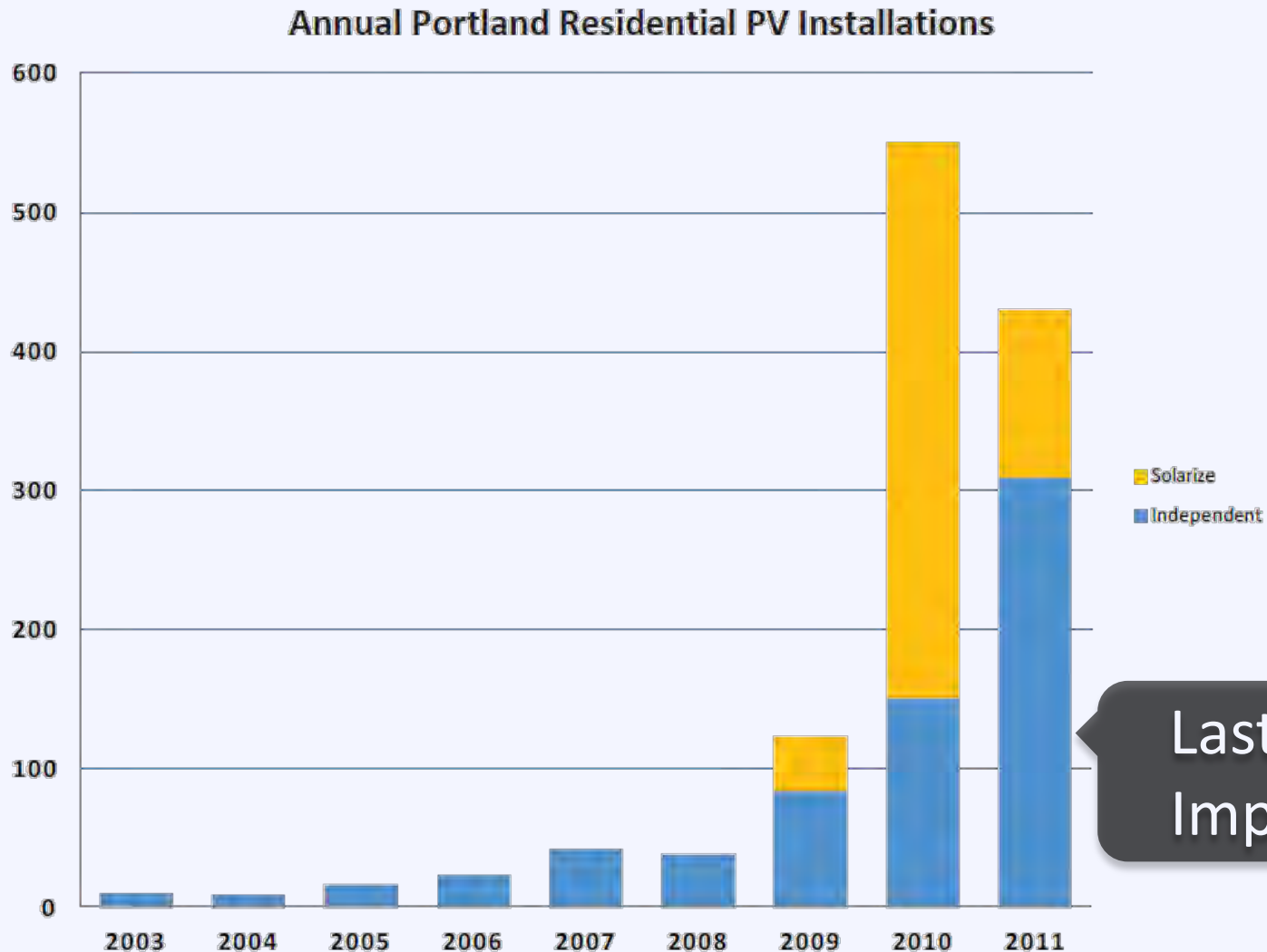
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**75** new installations totaling 403 kW

**30% reduction** in installation costs

**575% increase** in residential installations

# Solarize: Lasting Impact



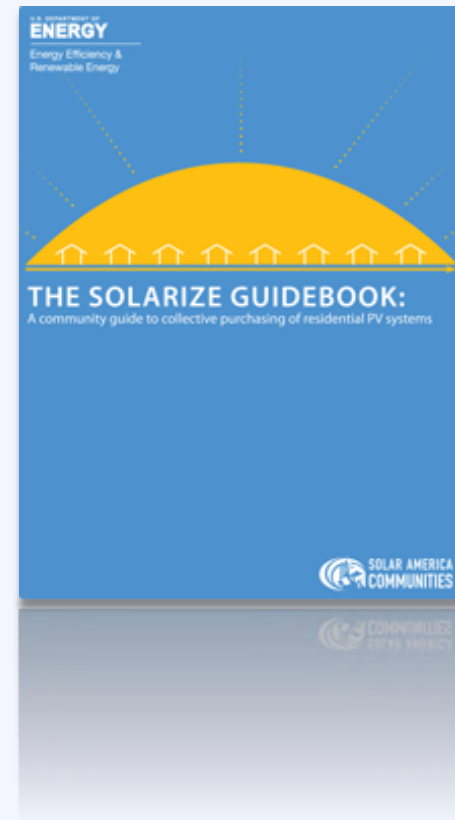
Lasting Impact

# Solarize: Resources

## Resource **The Solarize Guidebook**

A roadmap for project planners and solar advocates who want to create their own successful Solarize campaigns.

[www.nrel.gov](http://www.nrel.gov)



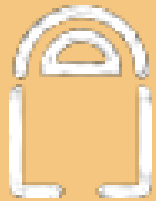
# Property Assessed Clean Energy

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The local government finances the up-front costs of the energy investment, either directly or as an intermediary for private investors. The property owner repays the loan over an extended period (10 to 20 years) through a special property tax assessment.

# Property Assessed Clean Energy

City creates type of land-secured financing district or similar legal mechanism



Property owners voluntarily sign-up for financing and make energy improvements



Proceeds from revenue bond or other financing provided to property owner to pay for energy project



Property owner pays assessment through property tax bill (up to 20 years)



# Property Assessed Clean Energy

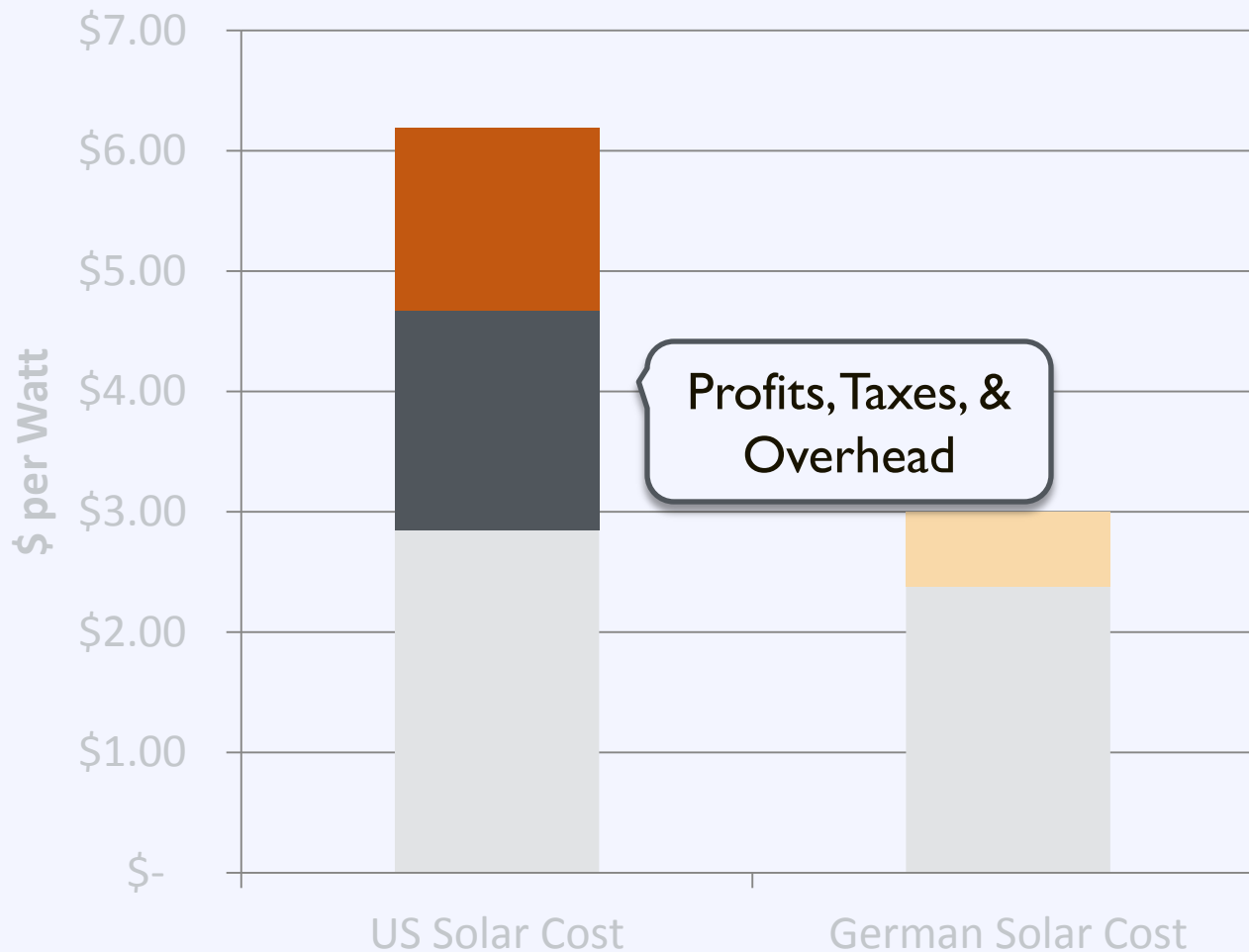
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## Advantages Over Conventional Loan:

- Longer (20 year) term
- Repayment transfers with ownership
- Low interest rates
- Interest is tax deductible
- Lower transaction costs

# The Cost of Solar in the US

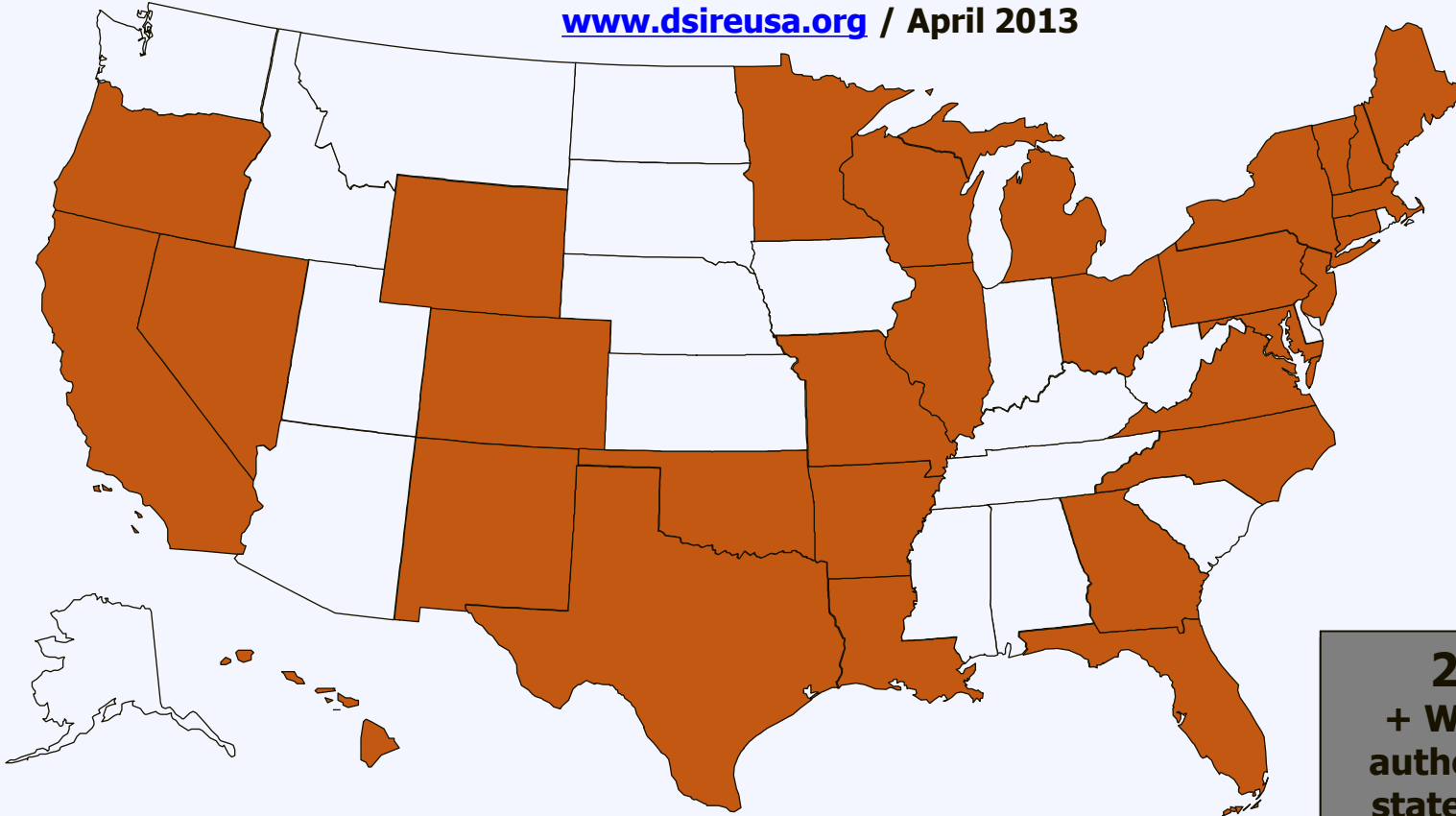
## Comparison of US and German Solar Costs





# Property Assessed Clean Energy

[www.dsireusa.org](http://www.dsireusa.org) / April 2013



 PACE financing authorized by the state\*

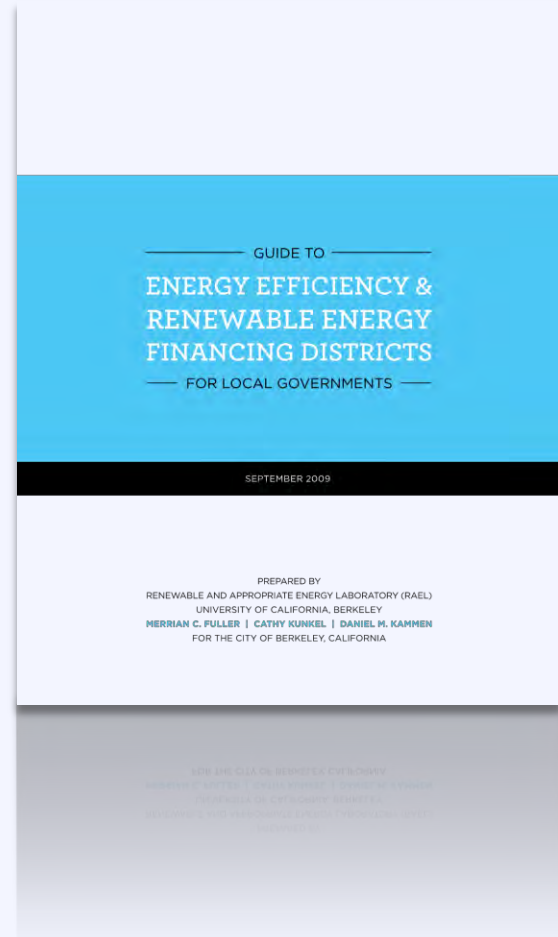
**29 states,**  
+ Washington DC,  
authorize PACE (27  
states have passed  
legislation and HI  
permits it based on  
existing law).

# PACE: Resources

## Resource PACE How to Guide for Local Governments

This report is designed for local government officials in getting a PACE program established in their region.

[rael.berkeley.edu](http://rael.berkeley.edu)



# Q & A

# Agenda

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- 08:30 – 08:50 Introductions and Overview
- 08:50 – 09:35 Solar 101: Policy Environment and Economics
- 09:35 – 09:45 *Break*
- 09:45 – 10:05 Benefits and Barriers Activity
- 10:05 – 10:25 Creating a Solar Ready Community
- 10:25 – 11:00 Understanding Solar Financing
- 11:00 – 11:05 *Break***
- 11:05 – 12:15 Local Panel and Discussion; Closing Remarks

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