

Public Pensions: Shedding Light on a Heated Debate

ICMA Annual Conference, September 19, 2011

The Current Picture

- Sustained fiscal constraints for states and localities
- Looming workforce challenges
- Unfunded liabilities
- Federal deficit
- Public sector bashing
- Historic political changes



Are Pensions Are Responsible for Local Budget Problems?

- Pensions are paid from a trust
- Pension costs are 3-4% of state and local spending; 8% of local budgets
- Contribution increases of 2% of payroll needed to put most plans on track
- Some places Providence, Pittsburgh are poorly funded – 34% funded ratio
- Health care costs are the greatest concern (active and retired employees)

Revenue Remains Below Pre-Recession Levels

General Fund Revenue: FY 2007-FY 2011 (in billions)



* FY 2007, 2008, and 2009 are actual. FY 2010 is preliminary actual and FY 2011 is enacted.

Source: NGA/NASBO Spring 2011 Fiscal Survey of States, May 31, 2011

Funding varies among state and local plans

DISTRIBUTION OF FUNDED RATIOS FOR STATE AND LOCAL PLANS, 2010



Sources: Various 2010 actuarial valuations; and authors' calculations from the Public Plans Database (2009).

BC-CRR (Munnell et al.)





Sources: Authors' calculations from the PPD (2006 and 2010); and various financial and actuarial reports.

Funding of Aggregate Pension Liability, 2010



[Source: "The Funding of State and Local Pensions in 2010", BC-CRR]

BC-CRR (Munnell et al.)

Aggregate Funding Ratios



SLGE & BC-CRR (Munnell et al.)

Why Are Some Plans Better Funded than Others?

- Consistent funding of the annual required contribution (ARC)
- Have appropriate full-retirement ages
- Are realistic about investment assumptions
- Do not allow extraordinary income to be included in pension formulas
- Take a long term view; no contribution "holidays" in good times

Illinois Municipal Retirement Fund

- Created in 1939; benefits set by state legislature; serves 2,950 employers
- Strives to be 100% funded; 83.3% funded in 2010
- IMRF Board sets the annual required contribution; 12.4% in 2011 (compared with 9.27% before 2008 losses)
- Authority to enforce collection

What if your plan is poorly funded? Houston – a careful process

- Get your legal house in order; communicate with employees, citizens
- Houston voters approved "opt out" provision to allow changes in 2004
- Employee contributions raised to 5%; reduced COLA to 3% for 2005 hires
- Adjusted multiplier and raised retirement age to 62 (new hires, 2008)
- Focus on sound actuarial data

Situations vary...local governments seek flexibility

- Kalamazoo, MI has pension plan that is over 100% funded; a state-imposed defined contribution plan would add to fiscal woes
- Gwinnett County, GA, gradually switched to a defined contribution plan to meet human resources goals; some financial challenges remain

Major Pensions Legislation 2005- 2010: All Topics

Source: National Conference of State Legislatures



Retirement benefit changes for new hires



Source: SLGE: "State and Local Government Workforce: 2011 Realities"

Contribution changes for current workers



Source: SLGE: "State and Local Government Workforce: 2011 Realities"

Retirements are accelerating



Meeting human resources goals

- Do you know what is important to current and future employees?
- Do you have a workforce plan? What are your demographics, talent gaps, needs, and development plans?
- Is your compensation and benefits package competitive? Are you able to recruit and retain the talent you need?

The Center promotes excellence in local and state governments to attract and retain talented public servants.

For access to our Public Plans Database, research studies, or to sign up for e-news, go to <u>http://slge.org</u>